

KENAI PENINSULA BOROUGH  
ALASKA



ANNUAL COMPREHENSIVE  
FINANCIAL REPORT

FOR FISCAL YEAR  
ENDED JUNE 30, 2022

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**OF THE**

**KENAI PENINSULA BOROUGH  
ALASKA**

FOR THE FISCAL YEAR ENDED  
JUNE 30, 2022

**Mike Navarre**  
BOROUGH MAYOR

PREPARED BY  
DEPARTMENT OF FINANCE

**Brandi Harbaugh**  
FINANCE DIRECTOR

**Sara Dennis**  
CONTROLLER

**Kenai Peninsula Borough, Alaska**  
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# Finance Department

144 N. Binkley Street, Soldotna, Alaska 99669 • (907) 714-2170 • (907) 714-2376

Mike Navarre  
Borough Mayor

January 31, 2023

Honorable Members of the Assembly  
Citizens of the Kenai Peninsula Borough

We are pleased to present to you the Annual Comprehensive Financial Report (ACFR) of the Kenai Peninsula (Borough) for the year ended June 30, 2022, which is submitted in accordance with Section 29.35.120 of Alaska Statutes and Borough code. These laws require that a complete set of financial statements be presented in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with generally accepted auditing standards in the United States of America and those standards applicable to audits performed in accordance with Government Auditing Standards by licensed independent certified public accountants.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the Borough. We believe the data, as presented, is accurate in all material respects and is presented in a manner designed to fairly set forth the financial position and the results of operations of the Borough on a Government-wide and Fund basis. All disclosures necessary to enable the reader to gain an understanding of the Borough's financial activities have been included.

Management of the Borough is responsible for establishing and maintaining internal controls designed to ensure that the assets of the Borough are protected from loss, theft or misuse and to ensure that sufficient, reliable, adequate accounting data is compiled for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. Internal accounting controls have been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management. We believe that the Borough's internal controls adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

In addition, the Borough maintains budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual budget approved by the Borough Assembly. The Borough also maintains an encumbrance system that is employed as an extension of formal budgetary integration in all fund types. Encumbrances for governmental type funds outstanding at fiscal year-end are reported as committed or assigned designations of fund balance depending on the process by which the amounts are encumbered.

The Borough's financial statements have been audited by BDO USA LLP, a firm of independent certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Borough for the fiscal year ended June 30, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Borough's financial statements for the fiscal year ended June 30, 2022, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

As a recipient of federal grant awards, the Borough is required to undergo a single audit in conformance with Title 2 of the U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The results of this single audit, including a schedule of expenditures of federal awards, and the independent auditor's reports on the Borough's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards, are available in the Borough's separately issued single audit report.

As a recipient of state grant awards, the Borough is also required to undergo an audit in accordance with the provisions of Alaska State Regulation 2 AAC 45.010 and *Audit Guide and Compliance Supplement for State Single Audits*. A state financial assistance schedule, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs is included in a separately issued audit in accordance with the State of Alaska *Audit Guide and Compliance Supplement for State Single Audits*.

### **Profile of the Kenai Peninsula Borough**

The Borough was incorporated in 1964 as a second-class borough. It occupies a geographic area of approximately 25,600 square miles and is located in the south central part of the state of Alaska. The estimated population for the Borough is 58,957.

The Borough operates under an assembly-mayor form of government. Policy-making and legislative authority are vested in a governing assembly consisting of nine members. The assembly is responsible, among other things, for passing ordinances, adopting the budget, and appointing committees. The mayor is the Borough's executive officer and is responsible for carrying out the policies and ordinances of the Borough, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. The assembly and mayor are elected on a non-partisan basis. Assembly members serve three-year staggered terms, with 3 members elected each year, and are elected by district. The mayor is elected at-large and serves a three-year term.

The Borough is empowered to levy a property tax on both real and personal properties located within its boundaries. State of Alaska law mandates that second-class boroughs provide certain services on an areawide basis to all taxpayers. All other services must be approved by a majority of voters who are to receive the services. This gives taxpayers control over the type and level of services they receive and pay for. Currently, the Borough provides the following areawide services: assessment and collection of property taxes and sales tax collection for the Borough and cities within the Borough, planning, solid waste disposal, education, senior citizen funding, postsecondary education, 911 emergency communications, emergency management and general administrative services. Non-areawide services provided by the Borough include fire protection, hospital services, emergency medical and ambulance services, recreation, senior citizen funding, road maintenance, economic development, tourism promotion, and special assessment authority for utility extensions and road improvement districts. The Borough also has non-areawide port and harbor powers that are not currently exercised. Funding for the Borough, by order of financial significance, is provided from property tax, sales tax, other sources, state revenue, federal revenue and interest losses.

The Borough is financially accountable for three legally separate discretely presented component units; the Kenai Peninsula Borough School District, Central Peninsula Hospital and South Peninsula Hospital, which are each reported separately within the Borough's government-wide financial statements.

## **Budgetary Control**

The annual budget serves as the foundation for the Borough's financial planning and control. All departments and service areas submit budgets to the mayor on or about February 20th. The mayor uses these requests for developing a proposed budget. The mayor submits his proposed budget to the assembly at the first regular assembly meeting in May. The assembly is required to hold public hearings on the proposed budget. The assembly is required by state statute to set the annual mill rate prior to June 15th. The budget is appropriated by fund, department, and object. The mayor is authorized to make transfers of unencumbered balances within funds, which then is reported to the Assembly on a monthly basis. Assembly action is required to transfer between funds and departments or other major budget classifications. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an annual budget has been adopted. For the General Fund and Land Trust Special Revenue Fund, the comparisons are presented on pages 38-40 as part of the basic financial statements for the governmental funds. For other governmental funds, the comparisons start on page 113.

## **Local Economy**

The Borough economy is highly diverse. The five industry categories that have the most employment are local government, retail trade, leisure and hospitality, natural resources and healthcare. Together they represent most of the Borough's employment. That diversity allows the Borough to be more resilient to declines in any one industry. The Borough's economy has experienced consistent, gradual growth since the late 1980's. Boroughwide, the general government tax rate has decreased from a high of 8.59 mills in FY1996 to its current rate of 4.5 mills. The Borough also has a 3% sales tax, which is applied only to the first \$500 of each separate sale. Taxable sales in FY2022 were \$1.47 billion, an increase of 21% from the prior year. Sales tax continues to generate a substantial portion of the Borough's revenue; in FY2012, sales tax revenue represented 40% of total General Fund revenues; in FY2022, sales tax revenues represented 45%.

Oil and gas continues to play a vital role in the Borough's economy, although the players have changed. Large national and multinational companies have been replaced by independents, which resulted in a resurgence in exploration and production. This has led to new wells in the Anchor Point and Kenai area, jackup rigs being used in Cook Inlet, along with increased exploration in other areas of the Borough, resulting in an increase in assessed value for oil and gas properties. Assessed values for oil and gas properties increased from \$699 million for FY2012, to \$1.5 billion in FY2022. During this same timeframe, oil production has increased from approximately 10,000 barrels per day to approximately 15,000 barrels per day. The impact to the Borough if the global reduction in the price of gas and oil continues is unknown at this time.

Traditionally the Borough's unemployment rate has been 2% to 3% higher than the statewide rate, much of this due to the seasonality of work in the fishing and tourism industry. In FY2020-FY2021, the Covid-19 worldwide pandemic created temporary increases in unemployment across the nation and in the Borough as high as 14.5% in April 2021. Unemployment rates in the Borough have come down to 6.20% currently and it is anticipated that unemployment rates will slowly recover and continue to decrease in 2023.

Fiscal Year	Unemployment Rate	Increase (Decrease)	Fiscal Year	Unemployment Rate	Increase (Decrease)
2015	7.70%	-0.20%	2019	7.30%	-1.00%
2016	8.40%	0.70%	2020	6.50%	-0.80%
2017	8.50%	0.10%	2021	8.70%	2.20%
2018	8.30%	-0.20%	2022	6.20%	-2.50%

*Data is provided by the State of Alaska, Department of Labor and Workforce Development, and reflects the average for the prior 12 months as of December prior to the fiscal year end.*

### **Long-Term Financial Planning**

A significant measure of the Borough’s financial strength is the level of its fund balances (i.e. the accumulation of revenues exceeding expenditures). The Assembly takes the responsibility of being stewards of the public’s funds very seriously and has adopted the following General Fund reserve policy: reserve funds shall not be used to fund recurring expenditures. Fund balances should be maintained at fiscally sound levels in all funds. The Borough has adopted financial policies that will ensure that the Borough maintains an appropriate fund balance in line with recommended best practices. The General Fund’s minimum fund balance assigned amount of \$16.1 million is equal to the required minimum fund balance reserve. Per the minimum fund balance policy, the Borough must bring the assigned minimum fund balance reserve amount in compliance within 3 years. The minimum fund balance assigned amount represents 20% of the General Fund operating expenditures (including transfers), leaving the Borough in a solid financial position to adequately prepare for the expected reductions in revenues caused by the changes in the property tax laws and the economic environment.

The Borough provides pension benefits for all eligible employees through the State of Alaska Public Employees Retirement System (PERS). The system consists of three defined benefit (DB) Tiers, and one defined contribution (DC) Tier. The Borough pays its annual required contribution rates timely. The annual contribution rates have been capped at 22% of covered payroll for both DB and DC plans based on legislative action committing the State of Alaska to cover costs exceeding 22%. The legislature’s cap on local government contribution rates brings stability to the Borough’s retirement rates although it is important to note that a future State legislature can eliminate its contributions. The transition from an agent multiple-employer plan, to a cost-sharing multiple employer plan as of July 1, 2008, provided a single rate for all participating PERS employers, eliminating the previous methodology of assessing each employer its own rate. The Borough now shares in the pooled liability of the PERS plan.

Governmental Accounting Standards Board (GASB) Statements No. 68 and No. 75 require the Borough to recognize its proportionate share of the cost sharing plan’s net pension liability and net liability for other postemployment benefits (OPEB). This does not change the actual contributions by the employers, as those are based on Alaska Statutes. For additional detail, reference footnote K on pages 73-85 in the basic financial statements.

## **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Kenai Peninsula Borough for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2021. This is the 43<sup>rd</sup> consecutive year the Borough has received this prestigious award. In order to be awarded a Certificate of Achievement, the Borough published an easily readable and efficiently organized ACFR, whose contents conformed to program standards. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, the Borough received from the GFOA, the Distinguished Budget Presentation Award for FY2022 for publishing a budget document that meets the program criteria as a policy document, an operations guide, a financial plan and a communications device. This is the 28<sup>th</sup> year the Borough has received this award. The Borough also received from the GFOA for the 8<sup>th</sup> year, the Award for Outstanding Achievement for Popular Annual Financial Reporting. This award recognizes governments that successfully produce high quality popular annual financial reports specifically designed to be readily accessible and easily understandable to the general public and other interested parties without a background in public finance.

The preparation of this report was made possible by the dedicated service of the entire staff of the Finance Department. We wish to express our appreciation to all members of the Finance Department who assisted and contributed to the preparation of this report. We also want to thank the finance department staff at the Kenai Peninsula Borough School District, the South Peninsula Hospital, and Central Peninsula Hospital for their assistance.

We also want to thank the members of the Borough Assembly for your interest and support in planning and conducting the financial operations of the Borough in a responsible and progressive manner.

Respectfully submitted,

*Mike Navarre*

Mike Navarre  
Borough Mayor

*Brandi Harbaugh*

Brandi Harbaugh, CPA, CPFO  
Finance Director

For the 43<sup>rd</sup> consecutive year, the Kenai Peninsula Borough has earned the highest form of recognition in the area of governmental accounting and financial reporting with an award-winning annual comprehensive financial report (ACFR). The Kenai Peninsula Borough was awarded a Certificate of Achievement for Excellence by the Governmental Finance Officers Association of the United States and Canada (GFOA) for the fiscal year ended June 30, 2021.

According to the GFOA, the ACFR program was established in 1945 to encourage and assist state and local governments to go beyond the minimum requirements of generally accepted accounting principles to prepare annual comprehensive reports that demonstrate a spirit of transparency and full disclosure.

The Kenai Peninsula Borough believes that this Annual Comprehensive Financial Report continues to meet high standards required by the Certificate of Achievement Program and we are submitting it to the GFOA to determine its eligibility for another Certificate.



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Kenai Peninsula Borough  
Alaska**

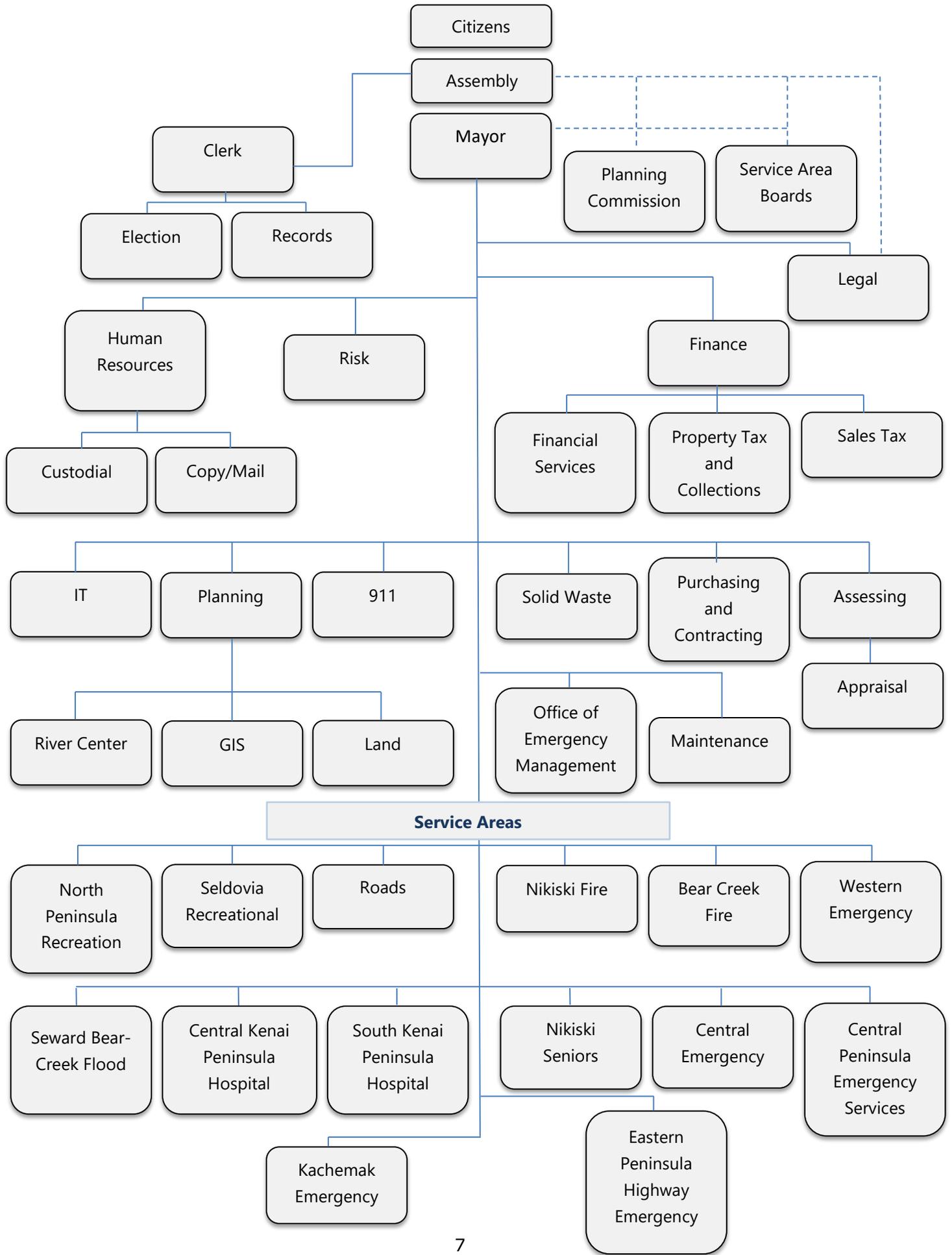
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2021

*Christopher P. Morill*

Executive Director/CEO

# Kenai Peninsula Borough - Organizational Chart



# **KENAI PENINSULA BOROUGH**

## **List of Principal Officials**

### **Assembly Members**

Brent Johnson	President
Brent Hibbert	Vice President
Richard Derkevorkian	
Jesse Bjorkman	
Tyson Cox	
Bill Elam	
Cindy Ecklund	
Lane Chesley	
Mike Tupper	

The legislative power of the Kenai Peninsula Borough is vested in an assembly of nine members. This assembly meets in regular session the first and third Tuesday of most months in the Assembly Chambers located in the Borough Administration Building at 144 North Binkley Street, Soldotna, Alaska.

### **Administration**

Mike Navarre	Borough Mayor
Max Best	Chief of Staff
Brandi Harbaugh	Finance Director
Sean Kelley	Borough Attorney
Justen Huff	Director of Human Resources
Johni Blankenship	Borough Clerk
Brenda Ahlberg	Emergency Management Senior Manager
Benjamin Hanson	Director of Information Technology
Adeena Wilcox	Borough Assessor
Robert Ruffner	Director of Planning
Samantha Lopez	River Center Manager
Tom Nelson	Director of Maintenance
Lee Frey	Director of Solid Waste
John Hedges	Purchasing & Contracting Director
Dil Uhlin	Roads Director
Sovala Kisenia	Risk Manager

# KENAI PENINSULA BOROUGH

## Finance Department

### Finance Director

Brandi Harbaugh

### Division Managers

Sara Dennis  
Chad Friedersdorff  
Jennifer Vanhose  
Lauri Lingafelt

Controller  
Budget  
Property Tax  
Sales Tax

### Accounting Staff

Lori Johnson  
Tracy Davis  
Kathleen Simac  
DeRay Jones  
Nolan Scarlett  
Sarah Hostetter  
Audra Winsmann  
Christina Griffith

Misty Jenkins  
Cindy Jackinsky  
Tracey Jean  
Sydney Smith  
Hannah Medina  
Kathy Trinh  
Laura Herr  
Brittany Carter

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**AUDITOR REPORT**



Tel: 907-278-8878  
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3601 C Street, Suite 600  
Anchorage, AK 99503

## Independent Auditor's Report

Honorable Mayor and Borough Assembly  
Kenai Peninsula Borough  
Soldotna, Alaska

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Kenai Peninsula Borough, Alaska (the Borough), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Borough, as of June 30, 2022, and the respective changes in financial position, where applicable, cash flows thereof, and the respective budgetary comparisons for the General Fund and the Land Trust Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Borough and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As discussed in Note III.F to the financial statements, in 2022 the Borough adopted the provisions of Government Accounting Standards Board (GASB) Statement Number 87, *Leases*. Our opinion is not modified with respect to this matter.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules of the Borough's proportionate share of the net pension and net OPEB liability or asset and the Borough's contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough's basic financial statements. The accompanying combining and individual fund financial statements and schedules, capital asset schedules, Schedule of Expenditures of Federal Awards, as required by Title 2 *U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Detailed Schedule of State Financial Assistance, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules, capital asset schedules, Schedule of Expenditures of Federal Awards and Detailed Schedule of State Financial Assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### *Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2023 on our consideration of the Borough's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough's internal control over financial reporting and compliance.

*BDO USA, LLP*

Anchorage, Alaska  
January 31, 2023

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

## Kenai Peninsula Borough

### Management's Discussion and Analysis

This section of the Kenai Peninsula Borough (Borough) Annual Comprehensive Financial Report (ACFR) provides readers with a narrative overview and analysis of the Borough's financial activities for the fiscal year ended June 30, 2022. It is designed to assist the reader in focusing on significant financial issues, provide an overview of the Borough's financial activity, identify changes in the Borough's financial position, identify any material deviations from the financial plan (the approved budget), and identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year activities, resulting changes and current known facts, please read it in conjunction with the Borough's transmittal letter (pages 1-5), the financial statements (pages 27-45) and the notes to the financial statements (pages 47-89).

#### **Financial Highlights**

- At the close of FY2022, the Kenai Peninsula Borough assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$286.4 million (net position). Of this amount, \$60 million (unrestricted net position) is legally unreserved and may therefore be used to meet the Borough's ongoing obligations to citizens and creditors.
- The Borough's total net position increased \$24 million when compared to the net position at the beginning of the fiscal year.
- The Kenai Peninsula Borough has established a formal fund balance policy affecting the General Fund, annually budgeted special revenue funds and general government capital project funds. The policy sets both minimum and maximum levels.
- At the end of the current fiscal year, total fund balance for the General Fund was \$45.2 million, an increase of \$14.2 million from FY2021. The assigned and unassigned fund balance for FY2022, not including the amount that was budgeted for subsequent year expenditures, is \$35.4 million. This compares to the FY2021 amount of \$21.2 million. FY2022 represents 41.5% of the total General Fund expenditures and transfers balance, and compares to 26.6% as of June 30, 2021.
- As of the close of the current fiscal year, the Borough's governmental funds reported combined ending fund balances of \$118.9 million, an increase of \$20.2 million from the prior year. Much of this increase is associated with a positive variance in sales tax revenues of \$6.5 million, an increase in land sales of \$4.1 million and \$6 million of past unpaid debt service reimbursement from the State of Alaska Department of Education.

#### **Overview of the Financial Statements**

This discussion and analysis serves as an introduction to the Borough's basic financial statements, which are the government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

<u>Fund Type</u>	<u>Number of funds</u>
General Fund	1
Debt Service Funds	4
Capital Project Funds	12
Special Revenue Funds	18
<b>Total Governmental Funds</b>	<b>35</b>
<b>Total Internal Service Funds</b>	<b>4</b>
<b>Total Fiduciary Fund</b>	<b>1</b>

**Government-wide financial statements.** The basic financial statements include two kinds of statements that present different views of the Borough. The first two statements are government-wide financial statements that provide both long-term and short-term information about the overall finances of the Borough similar to a private-sector business. These statements combine and consolidate short-term, spendable resources with capital assets and long-term obligations.

- The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be a bottom line for the Borough and its governmental activities and Component Units. This statement combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets, including infrastructure, and long-term obligations. Net position is the difference between the Borough's assets and deferred outflows of resources and its liabilities and deferred inflows of resources. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the Borough is improving.
- The Statement of Activities reflects the expenses of a given function, which are offset by program revenues. Program revenues are defined as charges for services, operating grants and contributions, and capital grants and contributions directly associated with a given function.

Governmental activities are supported by taxes and intergovernmental revenues. The Borough's governmental activities include general government, solid waste, public safety, recreation, education, environmental protection, road and trail maintenance and health and social services.

The government-wide financial statements present not only the Borough itself, but also the following discretely presented components units of the Borough; Kenai Peninsula Borough School District, Central Peninsula Hospital, and South Peninsula Hospital. Financial information for these discrete component units is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 27-31 of this report.

The remaining statements are fund financial statements that focus on individual parts of the local government, reporting the Borough's operations in more detail than the government-wide statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Borough, like other state and local governments, uses fund accounting to ensure and demonstrate fiscal accountability.

All of the funds of the Borough can be divided into three categories:

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on the short-term view of the Borough's operations.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Borough maintains 35 individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Solid Waste Capital Project Fund and Land Trust Special Revenue Fund, which are considered major funds. The other 32 governmental funds are combined and shown as Other Governmental Funds on the Governmental Fund Balance Sheet and Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances. Individual fund information for the nonmajor funds are presented in the Combining Balance Sheet Nonmajor Special Revenue Funds, Combining Balance Sheet Nonmajor Capital Project Funds, Combining Balance Sheet Nonmajor Debt Service Funds, and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Project Funds, and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds.

The basic governmental fund financial statements can be found on pages 32-40 of this report. Budgetary comparison statements for 13 special revenue funds and 4 debt service funds with annual budgets are provided on pages 113-125 and 137-140, respectively to demonstrate compliance with these budgets.

**Proprietary funds.** Internal service funds are an accounting device used to accumulate and allocate costs internally among the Borough's various functions. The Borough uses internal service funds to account for its risk management, compensated absences, health insurance, and equipment replacement programs. Because these services benefit governmental functions, they have been included within governmental activities in the government-wide financial statements. All of the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 41-43 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for assets held by the Borough in a trustee capacity or as an agent for others. Activities from fiduciary funds are not included in the government-wide financial statements because the Borough cannot use these assets for its operations. The accounting for fiduciary funds is much like that used in proprietary funds. The basic fiduciary aggregated fund financial statements can be found on pages 44-45 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47-89 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information and other information. The combining statements referred to earlier in connection with nonmajor governmental funds

can be found on pages 102-112, 128-133, 135-136 and internal service funds can be found on pages 142-144 of this report.

## **Government-wide Financial Analysis**

### **Net Position**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Borough, net position at June 30, 2022 was \$286.4 million compared to \$262.30 million at June 30, 2021. By far the largest portion of the Borough's net position (66.7%) reflects its net investment in capital assets (e.g. land, buildings, machinery, etc.) less any related debt used to acquire those assets that is still outstanding. The Borough uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Borough's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

During FY2022, governmental activities capital assets, net of accumulated depreciation of the Borough decreased \$6.2 million. Current and other assets include \$143.8 million and \$127.8 million of cash and investments held for governmental activities at June 30, 2022 and 2021.

Kenai Peninsula Borough  
Summary of Net Position  
June 30, 2022 and 2021  
Governmental  
Activities  
(in millions)

	<u>2022</u>	<u>2021</u>
Current and other assets	\$194.4	\$ 147.7
Capital assets	<u>221.1</u>	<u>227.3</u>
Total assets	<u>415.5</u>	<u>375.0</u>
Deferred outflow of resources	<u>5.8</u>	<u>7.4</u>
Long-term debt outstanding	72.8	85.7
Other liabilities	<u>20.1</u>	<u>17.8</u>
Total liabilities	<u>92.9</u>	<u>103.5</u>
Deferred inflows of resources	<u>42.0</u>	<u>16.6</u>
Net position:		
Net investment in capital assets	191.2	193.5
Restricted	35.2	41.5
Unrestricted	<u>60.0</u>	<u>27.3</u>
Total net position	<u>\$ 286.4</u>	<u>\$ 262.3</u>

## Governmental Activities

Governmental activities increased the Borough's net position by \$24 million. This compares to an increase of \$17.7 million for the year ended June 30, 2021. Key elements of the change in net position for the year are as follows:

- U.S. Treasury Coronavirus State & Local Fiscal Recovery Funds provided \$2.0 million for educational expenditures.
  - Sales tax collections increased \$8.7 million over FY2021, due to an increase in brick and mortar local sales tax collections of \$7.6 as a result of positive recovery swings in retail trade, restaurant and bars, and utilities during the fiscal year. Remote sales tax collections also increased \$1.1 million over FY2021, allowing less property tax to be utilized for local school contributions and as a result, increasing the Borough's net position.
  - The Land Trust Fund had land sales and other charges for services of \$5.6 million in FY2022, an increase of \$4 million from FY2021.
  - The General Fund received an additional unanticipated \$6 million in unpaid debt reimbursement from the State of Alaska for fiscal years 2019-2022 as a result of House Bill 350.
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## Summary of Changes in Net Position

The Borough's total revenues and expenses for governmental activities are reflected in the following chart:

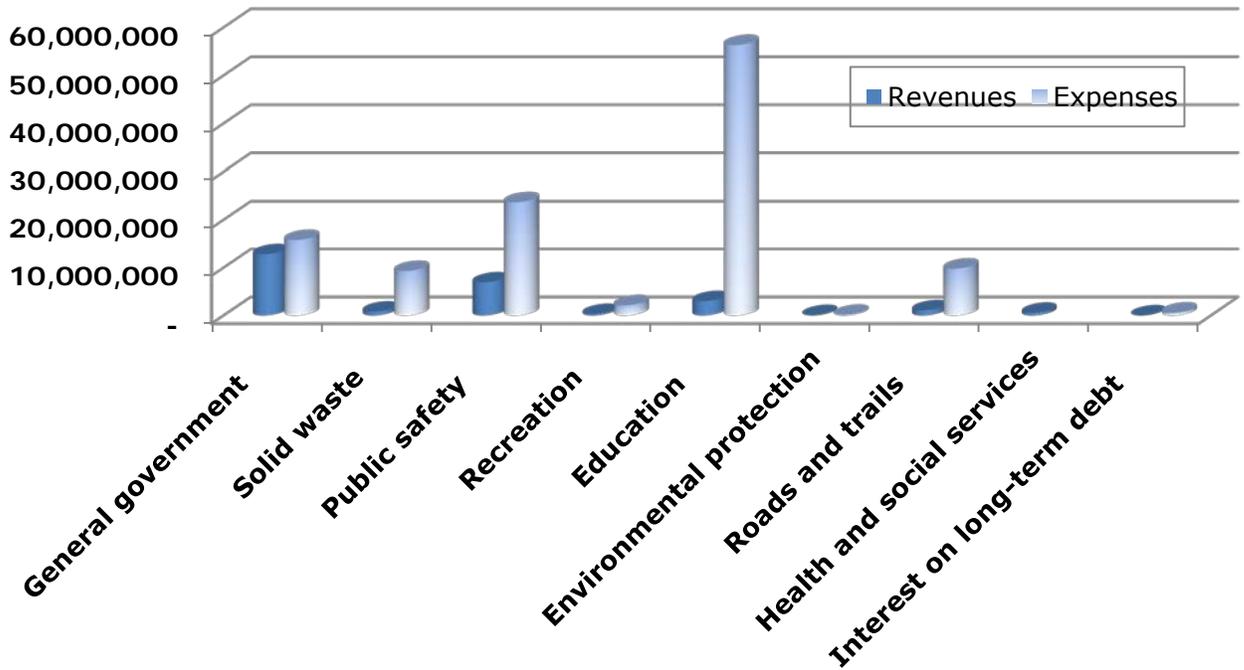
Kenai Peninsula Borough  
Changes in Net Position  
For Years Ended  
June 30, 2022 and 2021  
(in millions)

Governmental Activities

	<u>2022</u>	<u>2021</u>
Revenues:		
Program revenues:		
Charges for services	\$ 12.7	\$ 4.1
Operating grants and contributions	10.8	33.8
Capital grants and contributions	1.9	6.3
General revenues:		
Property taxes	70.3	69.1
Sales taxes	45.0	36.3
Other	1.5	6.9
Total revenues	<u>142.2</u>	<u>156.5</u>
Expenses:		
General government	15.7	20.9
Solid waste	9.3	9.0
Public safety	23.7	17.9
Recreation	2.1	2.1
Environmental protection	0.1	0.1
Road and trails	9.8	8.6
Health and social services	0.5	20.0
Education payments to component unit		
Kenai Peninsula Borough School District	48.0	47.9
Education other		
(debt service, capital projects, post-secondary)	8.3	11.5
Interest on long-term debt	0.6	0.8
Total expenses	<u>118.1</u>	<u>138.8</u>
Increase (decrease) in net position	24.1	17.7
Net position, beginning of year	262.3	244.5
Prior period adjustment – GASB 84	0.0	0.1
Net position, beginning of year, as restated	<u>262.3</u>	<u>244.6</u>
Net position, end of year, as restated	<u>\$ 286.4</u>	<u>\$ 262.3</u>

### Expenses and Program Revenues – Governmental Activities

The graph shown below compares program expenses with associated revenues. It should be noted that revenue generated through sales and property taxes are considered general revenues and are therefore not included on this graph.

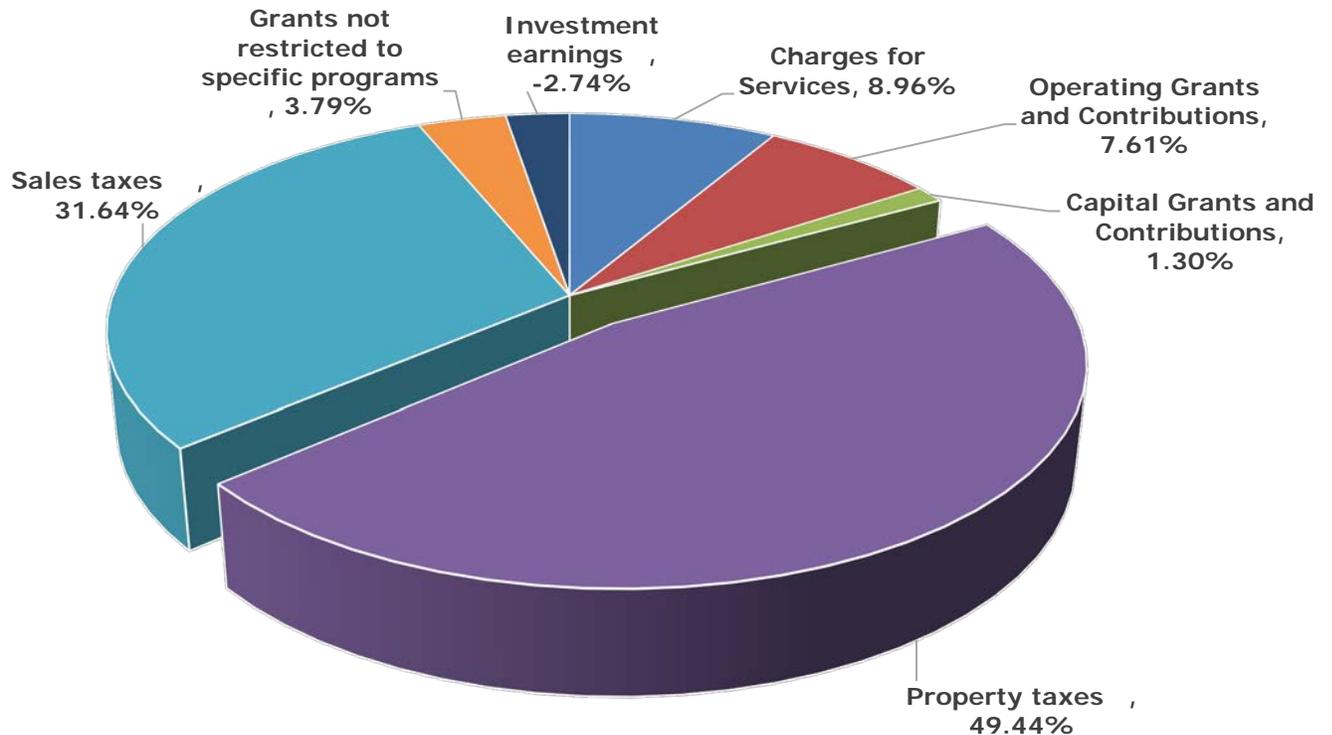


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## Revenues by Source – Governmental Activities

The graph shown below depicts all sources of revenues, both program and general.



## Financial Analysis of the Government's Funds

As noted earlier, the Borough uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

### **Governmental Funds**

The focus of the Borough's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Borough's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. For example, did the Borough generate enough revenue to pay for current obligations? What is available for spending at the end of the year?

At the end of the current fiscal year, the Borough's governmental funds reported combined ending fund balances of \$118.9 million, an increase of \$20.2 million from the prior year. A portion of this amount is restricted to indicate it is not available for new spending because it has already been committed: 1) to liquidate contracts and purchase orders of the prior period 2) or for other restricted purposes.

Discussion of selected individual governmental funds is as follows:

### General Fund (Major fund)

The General Fund is the chief operating fund of the Borough. At the end of the current fiscal year, fund balance was \$45.2 million, an increase of \$14.2 million from the prior year. Expenditures and transfers out for the General Fund totaled \$85.3 million during the year, this compares to FY2021 expenditures and transfers out of \$79.9 million. Key factors in the increase of fund balance were increased sales tax collections of \$8.7 million, \$6 million in receipts from past fiscal years unpaid debt reimbursement from the State of Alaska, along with a lapse of \$1.7 in personnel wages as a result of vacancies in 2022, offset by a loss in investment earnings of \$1.2 million.

### Solid Waste Capital Project Fund (Major fund)

Fund balance in this capital project fund increased \$575,765 compared to the FY2021 decrease of \$1.1 million primarily due to less expenditures on currently appropriated projects. Cash in this fund increased due to receipts of Coronavirus State and Local Fiscal Recovery Funds that have been appropriated, but have not been expended as of June 30, 2022.

### Land Trust Special Revenue Fund (Major fund)

Fund balance in this special revenue fund increased \$3.7 million compared to the FY2021 increase of \$416,759 primarily due to increased land sale revenue. The land sales are by borough code required to be deposited into the Land Trust Investment Fund (LTIF) after the close of the fiscal year. In August 2022, \$4.565 million was transferred from the Land Trust Fund to the LTIF, reducing fund balance to the required amount per the minimum fund balance policy.

## **General Fund Budgetary Highlights**

During the year budgetary expenditures were increased by \$2.5 million and the transfers out were decreased by \$1,001,388, including carryover encumbrances of \$270,234, in appropriations between the General Fund's original budget and the final amended budget. The primary reasons for amending the budget were as follows:

- Reduced transfer to Solid Waste Capital Projects Fund by \$4,000,000.
- Appropriated and transferred \$700,000 to provide for the Emergency Siren Warning System project.
- Appropriated and transferred \$1,800,000 to provide for Homer Elementary school matching grant funds.
- Appropriated \$375,000 to support Homer Transfer Facility Operation and Maintenance.
- Appropriated \$175,000 to support brushing around facilities and fences at Solid Waste Facilities.
- Appropriated \$150,000 to cover costs of remote sales tax collection fees.
- Appropriated \$150,000 to cover costs of hiring hearing officers for Planning Commission Appeals.
- Appropriated \$150,000 to cover costs and fees associated with hiring outside counsel to represent the Kenai Peninsula Borough in an appeal from an Administrative Agency.
- Appropriated \$688,794 in PERS on-behalf funding to the General Fund paid by the State of Alaska Department of Administration, Division of Retirement & Benefits on behalf of the Kenai Peninsula Borough toward the Borough's Unfunded PERS Liability.

### General Fund Final Budget to Actual Analysis

- General Fund actual revenues were \$11.7 million more than the final budget amounts. The most significant positive variance from the actual amounts to the final budget was in brick and mortar local sales tax for \$5.5 million and remote sales tax collections for \$1 million. These positive variances were a result of strong business activity for the Borough throughout the fiscal year along with rising prices and inflationary pressures in the retail, restaurant, bar, hotel, motel, and guiding.
- The General Fund actual expenditures and transfers out were \$5.1 million below final budget amounts. The most significant positive variances were \$1.8 million in lapsed personnel budgets across the entire general government due to multiple long-term vacancies throughout the year, lapsed contractual service budgets due to efficiencies in use of funds and some projects that were unable to be completed in FY22, along with project length funds of \$291,798 that remain unspent as of June 30, 2022.
- The General Fund originally budgeted \$4.4 million to be transferred to the Solid Waste Capital Project Fund to fund a priority Leachate capital project. Upon receipt of the \$11.4 million in Treasury State and Local Recovery Funding, \$4 million of grant funds were appropriated for this purpose, reducing the burden from the General Fund by \$4 million. The solid waste decrease offset by an increase of \$2.875 in supplemental education, solid waste and emergency service capital projects created a small

difference between the original and revised budget for the General Fund Transfers-out.

**Capital Assets and Debt Administration**

**Capital Assets**

The Borough’s investment in capital assets as of June 30, 2022 and June 30, 2021 amounts to \$221.1 million and \$227.3 million, respectively (net of accumulated depreciation.) This investment in capital assets includes land, buildings, machinery and equipment, roads, and infrastructure.

Major additions to capital assets during the current fiscal year included the following:  
 Education facilities and equipment \$ 2.2 million  
 Fire and emergency services equipment \$ 2.8 million

Kenai Peninsula Borough Capital Assets  
 (in millions, net of depreciation)

	Governmental Activities	
	<u>2022</u>	<u>2021</u>
Land	\$ 69.8	\$ 71.1
Buildings	82.2	85.0
Improvements other than buildings	25.7	25.9
Machinery and equipment	15.8	15.9
Infrastructure	13.8	14.3
Construction in progress	<u>13.8</u>	<u>15.1</u>
Total governmental activities capital assets	<u>\$ 221.1</u>	<u>\$ 227.3</u>

Additional information on the Borough’s capital assets can be found in Note E on page 65 of this report.

**Long-Term Debt**

At the end of the current fiscal year, the Borough had total debt outstanding of \$29.8 million, a decrease of \$4.2 million from June 30, 2021. This debt is bonded and backed by the full faith and credit of either the Borough or Service Areas of the Borough. Of the \$29.8 million in bonded debt, \$24.6 million was issued for school improvements. The State of Alaska may reimburse the Borough up to 70% of the principal and interest on these bonds. The schedule shown below does not include compensated absences, landfill closure/postclosure liability, net pension liability, or net OPEB liability.

	Governmental Activities (in millions)	
	<u>2022</u>	<u>2021</u>
General obligation bonds	\$ 29.8	\$ 34.0

The Borough’s discretely presented component units also have debt outstanding at the end of the year totaling \$59.8 million, not including premiums. Of that amount, \$16.6 million was bonded and backed by the full faith and credit of various Service Areas of the Borough. Additional information on the Borough’s long-term debt can be found in note I on pages 70-72 of this report and table XII on page 165 and table XIII on page 166.

The Borough normally uses the Alaska Municipal Bond Bank (Bond Bank) to sell its bonds. The Bond Bank has a rating of A+ from S&P and A1 from Moody's.

### **Economic Factors and the Next Year's Budget and Rates**

The average unemployment in the Borough for CY2021 stood at 6.2%. This decreased from CY2020 by 2.5%, this compares to the statewide average of 6.4%. Traditionally the Borough's unemployment rate has been 2% to 3% higher than the statewide rate, much of this due to the seasonality of work in the fishing and tourism industry in the Borough. The Borough's unemployment rate for the period January 2021 to June 2022 was down 2.2% when compared to the same period for 2021.

In 2001, the Borough established a fund balance policy that recommends both minimum and maximum amounts of fund balances for both operating and capital project funds for the General Fund and Service Areas. These levels are reviewed on an annual basis and the policy requires that fund balances exceeding the maximum or fund balances less than the minimum come back into compliance within 3 years. This is assessed each fiscal year as part of the budgetary process.

In addition, the Alaska legislature provided funding for Public Employees' Retirement System (PERS) cost in excess of 22%, which was paid directly to PERS. The total on-behalf payment made by the State for FY2022 was \$1,854,373, of which the Borough reports \$1,590,334 and its component unit the Kenai Peninsula Borough School District reports \$264,039 along with their PERS and TRS contributions, as part of the local in-kind contribution from the Borough to the School District. This contribution includes the difference between the actuarially determined rate of 30.11% and the Borough contribution rate of 22.00%.

In addition, as part of their FY2015 budget, the Alaska State Legislature passed House Bill 385 (HB 385), which paid down \$1 billion of the PERS defined benefits plan's unfunded liability (a closed plan). However, the bill also extended, by nine years, the amortization period over which employers would pay down the debt. By statute, the required employer contribution is 22% of the employee's wages, with the State paying the balance of the actuarially determined amount. Under HB 385, the State's annual payments will be lower, but the total cost to employers will be much greater. For the Borough, an estimated additional \$14.5 million will be paid in retirement contributions for those additional nine years.

During fiscal year 2021, the State of Alaska was downgraded to an A+ rating from Standard & Poor's Ratings Services and a A1 credit rating from Moody's Ratings. Since fiscal year 2014 the State has been running declining unrestricted general fund deficits of approximately \$3 million to \$315 million per year due to low oil prices, expenditure levels and lack of new revenues.

In setting the budget for FY2023, the Borough considered a number of issues with Borough-wide impact, among them:

- Passing a FY2023 budget that balances General Fund expenditures with General Fund revenues.
- A sufficient level of funding necessary to meet the needs of Borough residents, visitors and communities.
- A continued reduction in the historical variance between budget and actual revenues and expenditures.
- Maintenance of the Borough's financial condition including compliance with the Borough's fund balance policy.

- The highest level of local educational funding that Borough's residents can reasonably afford and sustain.
- A high quality capital and operational maintenance program that ensures the continued use and economic value of Borough assets.
- The lingering fiscal and economic impacts of the COVID-19 worldwide pandemic on the Kenai Peninsula Borough and the potential changes in revenue collection, budgetary shifts and community needs as a result of the pandemic. More discussion is provided on page 86, note N of the notes to the financial statements.
- In June 2021, the Borough was awarded \$11.4 million in U.S. Treasury Coronavirus State and Local Recovery funds of which \$5.7 million was advanced in June 2021. The Borough, through fall 2021 legislation, designated the funds for solid waste leachate system rehabilitation, educational services, educational services pay-go infrastructure and bridges pay-go infrastructure. These projects will be ongoing through FY2025.

### **Request for Information**

This financial report is designed to provide a general overview of the Borough's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Director of Finance, Kenai Peninsula Borough, 144 N. Binkley, Soldotna, Alaska, 99669.

## **BASIC FINANCIAL STATEMENTS**

**Kenai Peninsula Borough**

Statement of Net Position

June 30, 2022

	Primary Government	Component Units		
	Governmental Activities	Central Peninsula Hospital	South Peninsula Hospital	School District
<b>Assets</b>				
Cash and short-term investments	\$ 8,467,499	\$ 45,883,020	\$ 25,722,672	\$ 11,935
Equity in central treasury	135,342,084	4,179,194	7,327,807	35,070,116
Receivables (net of allowances for estimated uncollectibles):				
Taxes receivable	12,376,172	1,664	98,068	-
Accounts receivable	1,561,465	1,343,576	614,427	134,320
Patient receivables	-	29,425,999	15,582,605	-
Leases receivable	4,577,362	2,349,930	-	-
Land sale contracts receivable:				
Current	141,238	-	-	-
Delinquent	418	-	-	-
Due from other governments	7,809,754	-	-	7,795,475
Due from landowners	579,080	-	-	-
Prepays	172,770	2,630,874	760,219	900,000
Inventory	-	9,082,783	2,062,504	1,273,559
Land sale contracts receivable - long-term	1,544,509	-	-	-
Net pension asset	-	-	4,675,709	-
Net OPEB asset	20,970,469	-	-	62,530,075
Restricted assets:				
Equity in central treasury - unspent bond proceeds	963,148	-	23,254	-
Equity in central treasury - bond funds held in reserve	-	-	-	-
Equity in central treasury - Health Care	-	-	-	3,318,306
Assets whose use is limited:				
Cash and short-term investments	-	-	-	-
Equity in central treasury	-	85,171,002	7,904,096	-
Investments	-	1,257,773	23,796	-
Capital assets (net of accumulated depreciation):				
Land and land improvements	69,830,444	3,459,560	1,360,437	-
Buildings	82,155,620	61,318,891	33,135,136	-
Improvements other than buildings	25,670,228	130,436	164,190	-
Machinery and equipment	15,833,759	38,370,472	5,717,015	2,390,992
Construction in progress	13,745,330	2,563,066	651,950	-
Infrastructure	13,761,641	-	-	-
Right-to-use leased building/equipment	57,569	2,070,152	2,428,560	-
Total assets	<u>415,560,559</u>	<u>289,238,392</u>	<u>108,252,445</u>	<u>113,424,778</u>
<b>Deferred Outflows of Resources</b>				
Unamortized deferred loss on refunding	703,627	421,473	354,766	-
Goodwill	-	-	17,000	-
Pension related	4,295,211	-	4,624,231	9,514,785
OPEB related	763,241	-	-	2,790,605
Total deferred outflows of resources	<u>5,762,079</u>	<u>421,473</u>	<u>4,995,997</u>	<u>12,305,390</u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Statement of Net Position, Continued  
June 30, 2022

	Primary Government	Component Units		
	Governmental Activities	Central Peninsula	South Peninsula	School
		Hospital	Hospital	District
<b>Liabilities</b>				
Accounts, contracts and retainage payable	\$ 3,906,394	\$ 7,972,748	\$ 3,197,624	\$ 3,246,660
Accrued payroll and payroll benefits	1,101,426	3,171,365	2,718,240	8,157,307
Claims payable	3,043,227	3,801,137	1,326,000	3,400,620
Due to landowners	1,153,446	-	-	-
Accrued interest	152,331	388,714	110,899	-
Unearned revenue	10,678,745	258,376	29,927	-
Noncurrent liabilities:				
Due within one year:				
Compensated absences	808,283	1,268,561	1,016,671	299,983
Landfill closure/postclosure	812,885	-	-	-
Leases payable	15,367	429,634	375,821	-
Long-term debt	4,305,000	7,230,000	1,785,000	-
Due in more than one year:				
Net pension liability	28,746,099	-	-	54,127,319
Net OPEB liability	-	-	-	-
Compensated absences	2,424,848	3,805,681	3,050,015	3,567,574
Landfill closure/postclosure	8,453,981	-	-	-
Leases payable	43,594	1,662,113	2,164,807	-
Long-term debt	27,267,949	44,829,309	9,000,373	-
Total liabilities	<u>92,913,575</u>	<u>74,817,638</u>	<u>24,775,377</u>	<u>72,799,463</u>
<b>Deferred Inflows of Resources</b>				
Prepaid property taxes	14,846,070	14,944	524,471	-
Pension related	11,463,303	-	93,314	39,171,965
OPEB related	11,232,626	-	-	30,193,837
Lease related	4,499,326	2,310,180	-	-
Total deferred inflows of resources	<u>42,041,325</u>	<u>2,325,124</u>	<u>617,785</u>	<u>69,365,802</u>
<b>Net Position</b>				
Net investment in capital assets	191,148,417	52,815,315	30,509,307	2,390,992
Restricted:				
Hazard tree removal program	241,756	-	-	-
General government	8,862,765	-	-	-
Public safety	17,831,449	-	-	-
Recreation	1,313,748	-	-	-
Education	182,705	-	-	278,317
Solid waste	-	-	-	-
Roads	6,770,520	-	-	-
Student activities	-	-	-	3,314,447
Student transportation	-	-	-	303,698
Home school carry over	-	-	-	1,606,026
Facilities maintenance	-	-	-	1,976,704
Hospital projects	-	11,149,566	59,345	-
Unrestricted	60,016,378	148,552,222	57,286,628	(26,305,281)
Total net position	<u>\$ 286,367,738</u>	<u>\$ 212,517,103</u>	<u>\$ 87,855,280</u>	<u>\$ (16,435,097)</u>

The accompanying notes are an integral part of the financial statements.

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**Kenai Peninsula Borough**  
Statement of Activities  
For the Year Ended June 30, 2022

Function/Program Activities	<b>Program Revenues</b>			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary government</b>				
Governmental activities:				
General government	\$ 15,766,123	\$ 5,920,368	\$ 6,863,599	\$ -
Solid waste	9,283,086	598,975	(14,716)	206,975
Public safety	23,664,792	5,926,616	859,030	109,469
Recreation	2,122,768	287,161	(6,791)	-
Education	56,311,889	-	2,000,000	986,922
Environmental protection	111,963	-	74,159	-
Roads and trails	9,775,372	8,157	(7,113)	542,619
Health and social services	509,348	-	1,057,985	-
Interest on long-term debt	584,576	-	-	-
Total primary government	<u>\$ 118,129,917</u>	<u>\$ 12,741,277</u>	<u>\$ 10,826,153</u>	<u>\$ 1,845,985</u>
<b>Component units:</b>				
Central Peninsula Hospital	\$ 208,678,214	\$ 230,482,364	\$ -	\$ -
South Peninsula Hospital	106,142,419	100,498,254	6,070,463	-
Kenai Peninsula Borough School District	145,040,406	41,947	36,556,649	-
Total component units	<u>\$ 459,861,039</u>	<u>\$ 331,022,565</u>	<u>\$ 42,627,112</u>	<u>\$ -</u>

**General revenues:**

Taxes:

  Property taxes

  Sales taxes

Grants not restricted to specific programs

Investment earnings (loss)

Payments from Kenai Peninsula Borough

Payments from Kenai Peninsula Borough- ARPA grant

Miscellaneous

  Total general revenues

Change in net position (deficit)

Net position (deficit) at beginning of year

  Change in beginning net position -

    Change in accounting principle GASB 87

  Net position at beginning of year - as restated

Net position (deficit) at end of year

The accompanying notes are an integral part of the financial statements.

<b>Net (Expense) Revenue and Changes in Net Position</b>				
<u>Primary Government</u>	<u>Component Units</u>			
<u>Governmental</u>	<u>Central Peninsula</u>	<u>South Peninsula</u>	<u>School</u>	
<u>Activities</u>	<u>Hospital</u>	<u>Hospital</u>	<u>District</u>	
\$ (2,982,156)	\$ -	\$ -	\$ -	-
(8,491,852)	-	-	-	-
(16,769,677)	-	-	-	-
(1,842,398)	-	-	-	-
(53,324,967)	-	-	-	-
(37,804)	-	-	-	-
(9,231,709)	-	-	-	-
548,637	-	-	-	-
(584,576)	-	-	-	-
<u>(92,716,502)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	21,804,150	-	-	-
-	-	426,298	-	-
-	-	-	(108,441,810)	-
<u>-</u>	<u>21,804,150</u>	<u>426,298</u>	<u>(108,441,810)</u>	<u>-</u>
70,283,994	57,920	4,689,619	-	-
44,988,984	-	-	-	-
5,384,526	-	-	71,776,714	-
(3,898,838)	117,319	(155,225)	(755,921)	-
-	-	-	48,000,000	-
-	-	-	2,000,000	-
-	254,250	-	271,651	-
<u>116,758,666</u>	<u>429,489</u>	<u>4,534,394</u>	<u>121,292,444</u>	<u>-</u>
24,042,164	22,233,639	4,960,692	12,850,634	-
262,325,574	190,272,115	82,986,125	(29,285,731)	-
-	11,349	(91,537)	-	-
<u>262,325,574</u>	<u>190,283,464</u>	<u>82,894,588</u>	<u>(29,285,731)</u>	<u>-</u>
<u>\$ 286,367,738</u>	<u>\$ 212,517,103</u>	<u>\$ 87,855,280</u>	<u>\$ (16,435,097)</u>	<u>-</u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Governmental Funds  
Balance Sheet  
June 30, 2022

<u>Assets</u>	<u>General Fund</u>	<u>Solid Waste Capital Project Fund</u>
Cash and short-term investments	\$ 1,060	\$ -
Equity in central treasury	36,273,603	16,227,119
Receivables (net of allowances for estimated uncollectibles):		
Taxes receivable	11,934,596	-
Leases receivable	346,593	-
Accounts receivable	155,045	-
Land sale contracts receivable:		
Current	-	-
Delinquent	-	-
Due from other governments	7,031,900	-
Due from landowners	579,080	-
Due from other funds	57,019	-
Prepays	35,558	-
Land sale contracts receivable - Long-term	-	-
Restricted assets - Equity in central treasury - unspent bond proceeds	-	497,442
<b>Total assets</b>	<b><u>\$ 56,414,454</u></b>	<b><u>\$ 16,724,561</u></b>
 <b><u>Liabilities, Deferred Inflows of Resources and Fund Balances</u></b>		
Liabilities:		
Accounts and retainage payable	1,692,861	58,673
Accrued payroll and payroll benefits	494,465	2,400
Due to other funds	-	-
Due to landowners	1,153,446	-
Unearned revenue	9,187	5,793,025
<b>Total liabilities</b>	<b><u>3,349,959</u></b>	<b><u>5,854,098</u></b>
Deferred inflows of resources:		
Prepaid property taxes	6,962,946	-
Property tax receivable - unavailable	563,600	-
Lease related	343,269	-
Land sales - unavailable	-	-
<b>Total deferred inflows of resources</b>	<b><u>7,869,815</u></b>	<b><u>-</u></b>
Fund balances:		
Nonspendable:		
Prepays	35,558	-
Restricted:		
Landfill closure/postclosure costs	-	9,266,866
Hazard tree removal program	-	-
General government	84,930	-
Public safety	-	-
Recreation	-	-
Education	-	-
Roads	-	-
Committed:		
Software upgrades	-	-
Building maintenance and upgrades	93,918	-
Public safety facilities and equipment	672,499	-
Recreational facility maintenance	-	-
School maintenance and upgrades	-	-
Solid waste facilities	-	1,603,597
Road construction and upgrades	-	-
General government	331,141	-
Assigned:		
Subsequent year's expenditures	8,535,370	-
Minimum fund balance policy	16,126,797	-
General government	60	-
Unassigned	19,314,407	-
<b>Total fund balances</b>	<b><u>45,194,680</u></b>	<b><u>10,870,463</u></b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b><u>\$ 56,414,454</u></b>	<b><u>\$ 16,724,561</u></b>

The accompanying notes are an integral part of the financial statements.

<b>Land Trust Special Revenue Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ 8,181,426	\$ 8,182,486
6,103,098	60,903,192	119,507,012
-	441,576	12,376,172
3,100,594	1,130,175	4,577,362
-	1,398,996	1,554,041
141,238	-	141,238
418	-	418
-	777,854	7,809,754
-	-	579,080
-	-	57,019
-	37,451	73,009
1,544,509	-	1,544,509
-	465,706	963,148
<u>\$ 10,889,857</u>	<u>\$ 73,336,376</u>	<u>\$ 157,365,248</u>
97,625	1,602,871	3,452,030
11,628	577,346	1,085,839
-	57,019	57,019
-	-	1,153,446
-	4,876,533	10,678,745
<u>109,253</u>	<u>7,113,769</u>	<u>16,427,079</u>
-	7,883,124	14,846,070
-	407,462	971,062
3,047,751	1,108,306	4,499,326
1,686,165	-	1,686,165
<u>4,733,916</u>	<u>9,398,892</u>	<u>22,002,623</u>
-	37,451	73,009
-	-	9,266,866
-	241,756	241,756
-	8,777,835	8,862,765
-	17,793,998	17,793,998
-	1,313,748	1,313,748
-	182,705	182,705
-	6,770,520	6,770,520
-	138,164	138,164
-	139,100	233,018
-	4,333,940	5,006,439
-	296,714	296,714
-	5,467,229	5,467,229
-	-	1,603,597
-	6,950,586	6,950,586
-	-	331,141
1,111,481	4,379,969	14,026,820
-	-	16,126,797
4,935,207	-	4,935,267
-	-	19,314,407
<u>6,046,688</u>	<u>56,823,715</u>	<u>118,935,546</u>
<u>\$ 10,889,857</u>	<u>\$ 73,336,376</u>	<u>\$ 157,365,248</u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
 Reconciliation of the Governmental Funds Balance Sheet  
 to the Statement of Net Position  
 June 30, 2022

Fund balances - total governmental funds		\$ 118,935,546
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		217,782,057
The PERS ODD and ARHCT OPEB plans have been funded in excess of required contributions. This asset is not a financial resource and therefore it is not reported in the governmental funds.		20,970,469
Long-term liabilities, including bonds payable and net pension liability are not due and payable in the current period and therefore are not reported in the governmental funds:		
Bonds payable	\$ (29,840,000)	
Leases payable	(58,961)	
Unamortized bond premium	(1,732,949)	
Accrued interest	(152,331)	
Unamortized deferred loss on refunding	703,627	
Landfill closure	(9,266,866)	
Net pension liability	<u>(28,746,099)</u>	(69,093,579)
Deferred outflows of resources and deferred inflows of resources related to pension are applicable to future periods, and therefore are not reported in the governmental funds:		
Deferred outflows for pensions	4,295,211	
Deferred inflows for pensions	<u>(11,463,303)</u>	(7,168,092)
Deferred outflows of resources and deferred inflows of resources related to other post employment benefits (OPEB) are applicable to future periods, and therefore are not reported in the governmental funds:		
Deferred outflows for OPEB	763,241	
Deferred inflows for OPEB	<u>(11,232,626)</u>	(10,469,385)
Some of the Borough's receivables will be collected after year-end and are not available soon enough to pay for current period's expenditures and therefore are deferred in the governmental funds:		
Property taxes receivable	971,062	
Land sales contracts receivable	<u>1,686,165</u>	2,657,227
Internal service funds are used by management to charge the cost of certain activities to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position.		<u>12,753,495</u>
Net position of governmental activities		<u><u>\$ 286,367,738</u></u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Governmental Funds  
Statement of Revenues, Expenditures  
and Changes in Fund Balances  
For the Year Ended June 30, 2022

	<b>General Fund</b>	<b>Solid Waste Capital Project Fund</b>
<b>Revenues:</b>		
Property taxes	\$ 41,634,176	\$ -
Sales taxes	44,988,984	-
Intergovernmental:		
Federal	4,295,396	206,975
State	8,940,128	-
Investment earnings (loss)	(1,210,420)	(212,744)
Other revenues	898,376	-
Total revenues	99,546,640	(5,769)
 <b>Expenditures:</b>		
General government	16,746,839	-
Solid waste	7,194,595	691,807
Public safety	814,946	-
Recreation	-	-
Education	48,828,306	-
Environmental protection	-	-
Roads and trails	-	-
Health and social services	-	-
Debt service:		
Principal	-	-
Interest and other	-	-
Total expenditures	73,584,686	691,807
Excess (deficiency) of revenues over expenditures	25,961,954	(697,576)
 <b>Other financing sources (uses):</b>		
Refunding bonds issued	-	-
Premium on refunding bonds issued	-	-
Payments to refunded bond escrow agent	-	-
Insurance proceeds	-	-
Transfers in	-	1,273,341
Transfers out	(11,751,380)	-
Net other financing sources (uses)	(11,751,380)	1,273,341
Net change in fund balances	14,210,574	575,765
Fund balances at beginning of year	30,984,106	10,294,698
Fund balances at end of year	\$ 45,194,680	\$ 10,870,463

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Governmental Funds  
Statement of Revenues, Expenditures  
and Changes in Fund Balances, Continued  
For the Year Ended June 30, 2022

	<b>Land Trust Special Revenue Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>			
Property taxes	\$ -	\$ 28,696,073	\$ 70,330,249
Sales taxes	-	-	44,988,984
Intergovernmental:			
Federal	-	4,472,932	8,975,303
State	25,773	1,526,277	10,492,178
Investment earnings (loss)	66,014	(2,137,066)	(3,494,216)
Other revenues	5,630,460	6,302,287	12,831,123
Total revenues	5,722,247	38,860,503	144,123,621
 <b>Expenditures:</b>			
General government	788,347	1,010,166	18,545,352
Solid waste	-	-	7,886,402
Public safety	-	25,328,547	26,143,493
Recreation	-	2,566,685	2,566,685
Education	-	5,609,091	54,437,397
Environmental protection	-	113,041	113,041
Roads and trails	-	9,439,230	9,439,230
Health and social services	-	509,348	509,348
Debt service:			
Principal	-	4,170,000	4,170,000
Interest and other	-	1,079,762	1,079,762
Total expenditures	788,347	49,825,870	124,890,710
 Excess (deficiency) of revenues over expenditures	4,933,900	(10,965,367)	19,232,911
 <b>Other financing sources (uses):</b>			
Refunding bonds issued	-	900,000	900,000
Premium on refunding bonds issued	-	63,144	63,144
Payments to refunded bond escrow agent	-	(953,251)	(953,251)
Insurance proceeds	-	956,469	956,469
Transfers in	-	18,999,187	20,272,528
Transfers out	(1,203,960)	(7,317,188)	(20,272,528)
Net other financing sources (uses)	(1,203,960)	12,648,361	966,362
 Net change in fund balances	3,729,940	1,682,994	20,199,273
 Fund balances at beginning of year	2,316,748	55,140,721	98,736,273
 Fund balances at end of year	\$ 6,046,688	\$ 56,823,715	\$ 118,935,546

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Reconciliation of the Statement of Revenues, Expenditures  
and Changes in Fund Balances of the Governmental Funds  
to the Statement of Activities  
For the Year Ended June 30, 2022

Net change in fund balances - total governmental funds \$ 20,199,273

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays and lease activity as expenditures and revenues. However, in the statement of activities, the cost of those assets are depreciated over their useful lives.

Expenditures for capital assets	\$ 5,946,353	
Less current year depreciation and amortization expense	<u>(11,006,177)</u>	(5,059,824)

The net effect of various transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net position.		(722,022)
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The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:

Principal redeemed on bond funding	930,000	
Refunding bonds issued	(900,000)	
Principal payments	4,170,000	
Net decrease in bond premium	518,719	
Net decrease in bond deferred loss on refunding	(97,354)	
Net increase in long-term leases payable	<u>(58,961)</u>	4,562,404

Certain revenues reported in the statement of activities are not reported in governmental funds because they do not provide current financial resources. This adjustment is to recognize the net change in unavailable revenues.

Decrease in unavailable property taxes receivable		(46,256)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Decrease in accrued interest	33,928	
Increase in landfill closure cost	<u>(452,005)</u>	(418,077)

Changes related to net pension liability and related accounts can increase or decrease net position. This is the net increase in equity due to changes in net pension liability and the related deferred inflows and outflows.		(2,787,053)
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Changes related to net OPEB liability, asset and related accounts can increase or decrease net position. This is the net increase in equity due to changes in net OPEB liability, asset and the related deferred inflows and outflows.		7,763,865
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Internal service funds are used by management to charge the cost of certain activities to individual funds. The change in net position of internal service funds is reported with governmental activities.		<u>549,854</u>
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Change in net position of governmental activities		<u>\$ 24,042,164</u>
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The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
 General Fund  
 Statement of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Property taxes	\$ 41,027,463	\$ 41,027,463	\$ 41,634,176	\$ 606,713
Sales tax	30,709,937	38,500,000	44,988,984	6,488,984
Intergovernmental	5,972,544	6,961,961	13,235,524	6,273,563
Investment earnings (loss)	291,673	291,673	(1,210,420)	(1,502,093)
Other	1,075,000	1,075,000	898,376	(176,624)
Total revenues	<u>79,076,617</u>	<u>87,856,097</u>	<u>99,546,640</u>	<u>11,690,543</u>
<b>Expenditures:</b>				
General government:				
Assembly:				
Personnel	1,021,132	1,041,615	907,149	134,466
Supplies	7,815	8,569	5,380	3,189
Services	602,861	615,857	460,620	155,237
Capital outlay	25,425	29,565	12,055	17,510
Total assembly	<u>1,657,233</u>	<u>1,695,606</u>	<u>1,385,204</u>	<u>310,402</u>
Mayor:				
Personnel	757,205	786,245	634,171	152,074
Supplies	2,850	5,350	3,522	1,828
Services	45,937	43,315	30,351	12,964
Capital outlay	1,300	1,926	1,419	507
Total mayor	<u>807,292</u>	<u>836,836</u>	<u>669,463</u>	<u>167,373</u>
Purchasing and contracting:				
Personnel	526,971	577,067	539,877	37,190
Supplies	6,216	5,216	3,284	1,932
Services	112,090	112,090	60,405	51,685
Capital outlay	5,600	6,600	5,599	1,001
Total purchasing and contracting	<u>650,877</u>	<u>700,973</u>	<u>609,165</u>	<u>91,808</u>
Human resources:				
Personnel	906,132	936,383	805,660	130,723
Supplies	20,861	18,384	17,059	1,325
Services	142,435	150,340	122,095	28,245
Capital outlay	9,144	10,406	8,279	2,127
Total human resources	<u>1,078,572</u>	<u>1,115,513</u>	<u>953,093</u>	<u>162,420</u>
Information technology:				
Personnel	1,740,945	1,814,708	1,593,125	221,583
Supplies	38,355	38,355	22,517	15,838
Services	333,544	333,544	283,176	50,368
Capital outlay	24,033	24,033	17,401	6,632
Total information technology	<u>2,136,877</u>	<u>2,210,640</u>	<u>1,916,219</u>	<u>294,421</u>
Legal:				
Personnel	841,146	870,646	746,120	124,526
Supplies	3,250	2,950	1,668	1,282
Services	297,345	595,430	211,637	383,793
Capital outlay	2,000	8,693	8,060	633
Total legal	<u>1,143,741</u>	<u>1,477,719</u>	<u>967,485</u>	<u>510,234</u>
Finance:				
Personnel	2,653,395	2,769,271	2,619,026	150,245
Supplies	18,400	18,987	15,694	3,293
Services	1,137,442	1,287,443	1,092,599	194,844
Capital outlay	13,335	23,819	13,708	10,111
Total finance	<u>3,822,572</u>	<u>4,099,520</u>	<u>3,741,027</u>	<u>358,493</u>

(Continued)

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
General Fund  
Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual - continued  
For the Year Ended June 30, 2022

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
General government expenditures, continued:				
Assessing:				
Personnel	\$ 2,725,966	\$ 2,832,786	\$ 2,466,097	\$ 366,689
Supplies	8,900	8,900	4,438	4,462
Services	388,210	388,210	296,053	92,157
Capital outlay	12,245	17,245	8,068	9,177
Total assessing	<u>3,135,321</u>	<u>3,247,141</u>	<u>2,774,656</u>	<u>472,485</u>
Planning:				
Personnel	1,557,985	1,611,955	1,362,693	249,262
Supplies	49,500	49,500	15,173	34,327
Services	334,898	326,912	312,544	14,368
Capital outlay	22,350	31,036	29,440	1,596
Total planning	<u>1,964,733</u>	<u>2,019,403</u>	<u>1,719,850</u>	<u>299,553</u>
Planning - River Center:				
Personnel	534,267	558,342	537,304	21,038
Supplies	7,100	8,600	6,223	2,377
Services	172,984	172,284	139,849	32,435
Capital outlay	2,750	6,041	2,740	3,301
Total planning - River Center	<u>717,101</u>	<u>745,267</u>	<u>686,116</u>	<u>59,151</u>
Economic development:				
Services	400,000	400,000	301,242	98,758
Total economic development	<u>400,000</u>	<u>400,000</u>	<u>301,242</u>	<u>98,758</u>
Non-departmental:				
Personnel	50,000	42,886	23,339	19,547
Supplies	-	10,678	10,677	1
Services	395,998	975,414	989,303	(13,889)
Total non-departmental	<u>445,998</u>	<u>1,028,978</u>	<u>1,023,319</u>	<u>5,659</u>
Total general government	<u>17,960,317</u>	<u>19,577,596</u>	<u>16,746,839</u>	<u>2,830,757</u>
Solid waste:				
Personnel	2,172,715	2,481,575	2,357,983	123,592
Supplies	440,950	568,617	471,129	97,488
Services	5,541,226	5,688,146	4,298,554	1,389,592
Capital outlay	10,700	286,741	66,929	219,812
Total solid waste	<u>8,165,591</u>	<u>9,025,079</u>	<u>7,194,595</u>	<u>1,830,484</u>
Public safety:				
Personnel	554,157	580,729	511,214	69,515
Supplies	26,929	28,028	15,664	12,364
Services	426,970	427,820	268,731	159,089
Capital outlay	18,778	21,530	19,337	2,193
Total public safety	<u>1,026,834</u>	<u>1,058,107</u>	<u>814,946</u>	<u>243,161</u>
Education:				
School District contributions	48,000,000	48,000,000	48,000,000	-
Post secondary education	851,747	851,747	828,306	23,441
Total education	<u>48,851,747</u>	<u>48,851,747</u>	<u>48,828,306</u>	<u>23,441</u>
Total expenditures	<u>76,004,489</u>	<u>78,512,529</u>	<u>73,584,686</u>	<u>4,927,843</u>
Excess (deficiency) of revenues over expenditures	<u>3,072,128</u>	<u>9,343,568</u>	<u>25,961,954</u>	<u>16,618,386</u>
<b>Other financing uses:</b>				
Transfers out	<u>(12,978,115)</u>	<u>(11,976,727)</u>	<u>(11,751,380)</u>	<u>225,347</u>
Net change in fund balance	<u>(9,905,987)</u>	<u>(2,633,159)</u>	<u>14,210,574</u>	<u>16,843,733</u>
Fund balance at beginning of year	<u>30,984,106</u>	<u>30,984,106</u>	<u>30,984,106</u>	<u>-</u>
Fund balance at end of year	<u>\$ 21,078,119</u>	<u>\$ 28,350,947</u>	<u>\$ 45,194,680</u>	<u>\$ 16,843,733</u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Land Trust Special Revenue Fund  
Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental-				
State	\$ -	\$ 25,773	\$ 25,773	\$ -
Investment earnings (loss)	41,636	41,636	66,014	24,378
Payments on land contracts	500,000	500,000	5,104,800	4,604,800
Leases	188,000	188,000	190,602	2,602
Timber and gravel sales	106,078	106,078	68,635	(37,443)
Miscellaneous	85,000	85,000	266,423	181,423
Total revenues	<u>920,714</u>	<u>946,487</u>	<u>5,722,247</u>	<u>4,775,760</u>
<b>Expenditures:</b>				
General government:				
Personnel	607,555	588,328	566,867	21,461
Supplies	7,200	7,200	6,781	419
Services	242,131	487,709	211,652	276,057
Capital outlay	3,100	3,100	3,047	53
Total expenditures	<u>859,986</u>	<u>1,086,337</u>	<u>788,347</u>	<u>297,990</u>
Excess (deficiency) of revenues over expenditures	<u>60,728</u>	<u>(139,850)</u>	<u>4,933,900</u>	<u>5,073,750</u>
<b>Other financing uses:</b>				
Transfers out	<u>(500,000)</u>	<u>(1,203,960)</u>	<u>(1,203,960)</u>	<u>-</u>
Net change in fund balance	(439,272)	(1,343,810)	3,729,940	5,073,750
Fund balance at beginning of year	<u>2,316,748</u>	<u>2,316,748</u>	<u>2,316,748</u>	<u>-</u>
Fund balance at end of year	<u>\$ 1,877,476</u>	<u>\$ 972,938</u>	<u>\$ 6,046,688</u>	<u>\$ 5,073,750</u>

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Proprietary Funds  
Statement of Net Position  
June 30, 2022

	<b>Governmental Activities Internal Service Funds</b>
<b>Assets</b>	
Current assets:	
Cash and short-term investments	\$ 285,013
Equity in central treasury	15,835,072
Other receivables	7,424
Prepays	99,761
Total current assets	16,227,270
Capital assets:	
Equipment	5,268,523
Less accumulated depreciation	(1,995,989)
Total capital assets (net of accumulated depreciation)	3,272,534
Total assets	19,499,804
<b>Liabilities</b>	
Current liabilities:	
Accounts and contracts payable	454,364
Accrued payroll and payroll benefits	15,587
Claims payable	3,043,227
Compensated absences	808,283
Total current liabilities	4,321,461
Noncurrent liabilities - compensated absences	2,424,848
Total liabilities	6,746,309
<b>Net Position</b>	
Investment in capital assets	3,272,534
Unrestricted	9,480,961
Total net position	\$ 12,753,495

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Proprietary Funds  
Statement of Revenues, Expenses, and Changes in Fund Net Position  
For the Year Ended June 30, 2022

	<b>Governmental Activities Internal Service Funds</b>
<b>Operating revenues:</b>	
Charges for sales and services	\$ 15,028,544
Intergovernmental:	
Federal	3,124
State	19,561
Total operating revenues	15,051,229
 <b>Operating expenses:</b>	
Administrative services	2,933,994
Insurance premiums	3,233,218
Self-insured losses	7,258,800
Depreciation	735,543
Total operating expenses	14,161,555
 Operating income	889,674
 <b>Non-operating revenues:</b>	
Investment earnings (loss)	(316,038)
Gain (loss) on disposal of assets	(23,782)
Total non-operating revenues	(339,820)
 Change in net position	549,854
 Net position at beginning of year	12,203,641
 Net position at end of year	\$ 12,753,495

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Proprietary Funds  
Statement of Cash Flows  
For the Year Ended June 30, 2022

	<b>Governmental Activities Internal Service Funds</b>
<b>Cash flows from operating activities:</b>	
Receipts from interfund services provided	\$ 15,028,544
Payments to suppliers	(12,090,424)
Payments to employees	(2,600,959)
Other program revenue	22,685
Net cash provided by operating activities	359,846
<b>Cash flows for capital and related financing activities:</b>	
Purchase of capital assets	(638,592)
<b>Cash flows from investing activities-</b>	
Investment earnings (loss)	(316,038)
Net decrease in cash and cash equivalents	(594,784)
Cash and cash equivalents at beginning of year	16,714,869
Cash and cash equivalents at end of year	\$ 16,120,085
Reconciliation of cash and cash equivalents to Statement of Net Position:	
Cash and short-term investments	285,013
Equity in central treasury	15,835,072
Cash and cash equivalents, end of year	\$ 16,120,085
<b>Reconciliation of operating income to net cash provided by operating activities:</b>	
Operating income	\$ 889,674
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation expense	735,543
Change in assets and liabilities:	
(Increase) decrease in other receivables	200,127
(Increase) decrease in prepaids	(8,854)
Increase (decrease) in accounts and contracts payable	(155,119)
Increase (decrease) in accrued payroll and payroll benefits	5,543
Increase (decrease) in claims payable	(1,305,042)
Increase (decrease) in compensated absences	(2,026)
Total adjustments	(529,828)
Net cash provided by operating activities	\$ 359,846

The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Custodial Fiduciary Fund  
Statement of Fiduciary Fund Net Position  
June 30, 2022

**Assets**

Equity in central treasury	\$ 690,074
Taxes receivable	<u>1,163,224</u>
Total assets	<u>\$ 1,853,298</u>

**Liabilities**

Due to other governments	<u>1,567,133</u>
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**Net Position**

Restricted - Other governments	<u><u>\$ 286,165</u></u>
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The accompanying notes are an integral part of the financial statements.

**Kenai Peninsula Borough**  
Custodial Fiduciary Fund  
Statement of Changes in Fiduciary Net Position  
For the Year Ended June 30, 2022

<b>Additions-</b>	
Tax collections for other governments	\$ 46,749,297
<b>Deductions-</b>	
Tax distributions to other governments	<u>46,722,173</u>
Net increase in fiduciary net position	<u>27,124</u>
Net position at beginning of year	<u>259,041</u>
Net position at end of year	<u><u>\$ 286,165</u></u>

The accompanying notes are an integral part of the financial statements.

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## INDEX TO NOTES

This is a summary of significant accounting policies and other notes to the financial statements necessary for adequate disclosure.

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**Kenai Peninsula Borough**  
Notes to Financial Statements  
June 30, 2022

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Kenai Peninsula Borough (the Borough) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Borough's accounting policies are described below.

**A. Reporting Entity**

The Kenai Peninsula Borough was incorporated January 1, 1964, under the provisions of the State of Alaska Borough Act of 1961 as a second-class borough. The Borough operates under an elected nonpartisan Mayor-Assembly form of government. The Mayor is elected at-large for a three-year term. Legislative power is vested in the 9-member assembly with executive and administrative power vested with the Mayor. The Borough provides the following areawide services: assessment and collection of taxes for the Borough and cities within the Borough, planning and zoning, solid waste disposal, education, senior citizen funding, emergency management, 911 communications, post secondary education, and general administrative services. Non-areawide services provided by service areas include: hospital, fire protection, recreation, emergency medical and ambulance, senior citizen, and road maintenance and economic development. The Borough also provides tourism promotion, ports and harbor authority (not currently exercised), and special assessment authority for utility line extensions and road improvement districts on a non-areawide basis. As required by generally accepted accounting principles, these financial statements present the Kenai Peninsula Borough (the primary government) and its component units. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable.

**Discretely Presented Component Units**

The Borough is reporting three discrete component units, The Kenai Peninsula Borough School District (the School District), South Peninsula Hospital (SPH), and Central Peninsula Hospital (CPH). The School District, SPH and CPH are each discretely presented in a separate column in the basic financial statements to emphasize that they are legally separate from the Borough.

The School District is governed by an independently elected board; however the School District is fiscally dependent on the primary government because the Borough Assembly approves the total budget of the School District, approves the tax levy to support the budget, approves and pays any debt issuance and the Borough retains all ownership of real property. Complete financial statements of the School District can be obtained from the School District's Business Office at 148 N. Binkley, Soldotna, Alaska, 99669; phone number (907) 714-8888.

South Peninsula Hospital and Central Peninsula Hospital are each governed by independently elected boards; however, they are also fiscally dependent on the primary government because the Assembly approves the service area budget, approves the tax levy to support the budget and must approve any debt issuance. A financial benefit and burden relationship exists as well for both hospitals; the Borough is entitled to the hospital resources and assets as owners of the hospitals as well as an obligation to assume the debt of the organization, upon default. Separate financial statements can be obtained at South Peninsula Hospital, 4300 Bartlett, Homer, Alaska, 99603 and at Central Peninsula Hospital, 250 Hospital Place, Soldotna, Alaska, 99669.

On April 7, 2016, Central Peninsula Health Foundation (the Foundation), filed a certificate of amendment with the State of Alaska changing its nonprofit status to that of a supporting organization of Central Peninsula Hospital. The Hospital has paid various expenses on behalf of the Foundation, and leased employees to the Foundation to sustain its operations. The Foundation is reported as a blended component unit of the Hospital because it provides services and benefits almost exclusively for the Hospital.

## **B. Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The Borough does not have any business-type activities. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. Fiduciary funds are used to account for assets held by the Borough in a trustee capacity or as an agent for others. Activities from fiduciary funds are not included in the government-wide financial statements because the Borough cannot use these assets for its operations.

The statement of activities demonstrates the degree to which the direct expenses of a given function of governmental activities are offset by program revenues. Program revenues include: 1) fees, fines and charges to customers or applicants who purchase, use, or directly benefit from, goods, services, or privileges provided by a given function or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The remaining governmental funds are aggregated and reported as other governmental funds. The internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements.

## **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. The Borough's only fiduciary fund is its Custodial Fiduciary Fund, which is reported using the accrual basis of accounting.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. "Measurable" means that amounts can be reasonably determined within the current period. "Available" means collectible within the current period or soon enough thereafter (60 days) to be used to pay liabilities of the current period. Major revenues susceptible to accrual include sales tax and property taxes levied and due in the current year even though a portion of the taxes may be collected in the subsequent year. Penalty on sales taxes and interest on delinquent taxes are considered measurable when paid and are recognized as revenue at that time. Intergovernmental revenues received as reimbursement for specific purposes or projects are recognized in the period the expenditures are incurred. Intergovernmental

revenue received but not yet earned is recorded as unearned revenue. Property taxes received prior to the period for which they are used are recorded as deferred inflows of resources. In subsequent periods, when the Borough has legal claim to the resources, the deferred inflows are removed from the balance sheet and revenue is recognized. Revenue from land sale contracts receivable is deferred until the receivables are collected. Expenditures are recorded when the fund liability is incurred. The exceptions to this general rule are principal and interest on general long-term debt which is recognized when due and pensions, and other post-employment benefits.

The Borough reports the following major governmental funds:

The General Fund is the Borough's primary operating fund which accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Solid Waste Capital Project Fund accounts for unspent bond proceeds, operating transfers in, interest earnings, and acquisition and construction of major capital facilities of the solid waste program.

The Land Trust Special Revenue Fund accounts for revenues and expenditures of the Land Trust Fund.

The Borough does not report solid waste activity as an enterprise fund due to the fact that the activity is substantially funded by the General Fund and only a small portion by user fees. Effective July 1, 2010, to comply with GASB 54 requirements, solid waste activity is being reported in the General Fund.

Additionally, the Borough reports the following fund types:

Internal Service Funds account for risk management, health insurance, and equipment replacement services provided to other departments on a cost reimbursement basis, and employee compensated leave.

The Fiduciary Fund accounts for tax collection services provided to other governments located within the Kenai Peninsula Borough.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. The Borough does not use an indirect cost allocation system.

#### **D. Assets, Liabilities, Deferred Outflows, Deferred Inflows, Fund Balance and Net Position**

##### **1. Deposits and Investments**

The Borough utilizes a central treasury to aggregate cash from all funds, the School District, CPH and SPH for cash management and investment purposes. Each fund has an account titled "equity in central treasury" which is the cash balance of that fund. Each fund whose monies are deposited in the central treasury has equity therein. Interest income on investments is allocated monthly to participating funds based on their average equity balance during the month. At June 30, 2022, investments for the government, as well as for its component units, are reported at fair value. The Borough Code of Ordinances authorizes investment in obligations of the U. S. Treasury, its agencies and instrumentalities, bankers' acceptances of the fifty largest banks, investment grade corporate bonds, highly rated commercial paper, repurchase agreements, fully collateralized certificates of deposit, money market mutual funds, highly rated bonds and notes issued by a state or political subdivision thereof, and the Alaska Municipal League Investment Pool, Inc. The Borough ordinance places limitations on maturity of investments, and Borough investment procedures limit the level of investment type.

The Alaska Municipal League Investment Pool, Inc. (AMLIP) was created during 1993 under Alaska Statute 37.23 and the Kenai Peninsula Borough Assembly passed an ordinance authorizing participation in the AMLIP. The AMLIP is a nonprofit corporation organized to manage, administer and invest funds of participating public entities.

"Cash and Short-Term Investments" is used to account for petty cash, cash held in bank accounts and investments for certain Borough Funds, School District Funds and Hospitals.

The central treasury, which holds cash and investments, is used essentially as a cash management pool by each fund.

For purposes of the statements of cash flows for the Internal Service Funds, the Borough has defined cash as the demand deposits and all investments maintained in the central treasury (regardless of maturity period), because the funds use the pool essentially as a demand deposit account.

## **2. Receivables and Payables**

All outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are reported as nonspendable fund balance to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The property tax receivable allowance is equal to 1.4% of the current year personal property tax levy.

## **3. Inventories**

The Borough maintains custody of the maintenance inventory reported on the School District financial statements. These inventories consist of expendable supplies, to repair and maintain schools or other district locations. The cost of inventory items is included in expenditures when issued to schools from the central warehouse or issued for consumption.

## **4. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2022 are recorded as prepaid items. Prepaids are recognized when incurred and the expenditure is recorded in the period that is benefited using the consumption method.

## **5. Restricted Assets**

Restricted cash and investments are held in capital project funds and are restricted because their use is limited by bond covenant.

## 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, and similar items), are reported in the applicable governmental columns in the government-wide financial statements. The Borough has established a capitalization threshold of \$5,000. Only infrastructure assets acquired by the Borough after July 1, 1980, are reported. All purchased capital assets are valued at historical cost. Donated works of art and similar items are valued at their acquisition value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset life are not capitalized. Improvements are capitalized and depreciated over the remaining useful life of the related asset. Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	10-50
Right-to-use leased buildings	10-50
Improvements other than buildings	10-50
Infrastructure	10-50
Vehicles	7-10
Equipment	5-10

## 7. Compensated Absences

The Borough and Service Areas recognize a liability for the net amount of accrued vacation. Accumulated vacation may be received in cash, subject to certain restrictions. The obligation of accumulated unpaid personal leave amounts to \$3,233,131 at June 30, 2022. Of the total accumulated unpaid vacation at June 30, 2022, \$808,283 is expected to be paid out within one year. An internal service fund, Employee Compensated Leave Fund, was established to account for resources accumulated to provide for compensated absences for the Borough's governmental activities. The Borough does not accrue a liability for non-vested sick leave, payable only in the event of employee absence due to illness. That amount is \$66,307 at June 30, 2022, a decrease of \$54,760 from June 30, 2021.

## 8. Long-term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued and any bond premium are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance cost, whether or not withheld from the actual debt proceeds received, is reported as debt service expenditures.

## 9. Fund Balances and Fund Balance Flow Assumptions

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form; prepaid items or long-term receivables; or (b) legally or contractually required to be maintained intact.

The spendable portion of fund balances comprises the four remaining classifications: restricted,

committed, assigned and unassigned.

Restricted fund balance – This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – These amounts can only be used for specific purposes pursuant to constraints imposed by formal ordinances of the Borough Assembly, the government’s highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Assembly rescinds or modifies the commitment through the ordinance process, the same formal action used to create the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance – This classification reflects the amounts constrained by the Borough’s “intent” to be used for specific purposes, but are neither restricted nor committed. The Borough Assembly has delegated the assignment ability to the Finance Director through Resolution 2011-067. Assigned fund balances include all remaining amounts (except negative balances) that are reported in the governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance – This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the Borough’s policy to use restricted resources first, followed by committed, assigned and unassigned.

## **10. Minimum Fund Balance Policy**

In 2001, the Kenai Peninsula Borough Assembly established a formal fund balance policy affecting the General Fund, annually budgeted special revenue funds and general government capital project funds. The policy is established in the General Fund and Special Revenue Funds for the purpose of maintaining the Borough’s credit worthiness, providing liquidity and protecting essential Borough programs and requirements during periods of economic downturn or catastrophic loss. The policy sets both minimum and maximum levels and is reported as assigned fund balance; these commitments can only be changed or lifted by the Assembly taking the same formal action that imposed the constraint originally, which was approved by Resolution 2001-045 and later updated by Resolution 2017-031.

## **11. Net Position and Net Position Flow Assumptions**

Net position represents the residual interest in the Borough’s assets and deferred outflows of resources after liabilities and deferred inflows of resources are deducted and consists of three components: net investment in capital assets, restricted and unrestricted net position. Net investment in capital assets include capital assets, net of accumulated depreciation, reduced by outstanding debt incurred to acquire, construct, or improve those capital assets, excluding unexpended proceeds. The restricted category represents the balance of assets restricted for general use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

Sometimes the Borough will fund outlays for a purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Borough’s policy to consider restricted net position constraints and items before unrestricted net position is applied.

## 12. Deferred Outflows/Inflows of Resources

A deferred outflow of resources represents a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until then. A deferred inflow of resources represents an acquisition of net assets that applies to futures period(s) and will not be recognized as an inflow of resources (revenues) until that time. In the government-wide statements, deferred outflows of resources of the Borough consist of deferred charges on debt refundings as well as certain pension and OPEB related accounts. Deferred inflows of resources reported on the government-wide statements consist of property taxes received in advance as well as certain pension and OPEB related accounts, while deferred inflows of resources reported on the governmental balance sheet consist of prepaid property taxes, unavailable property taxes, leases receivable and land sales.

## 13. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriations, is employed as an extension of formal budgetary integration in the Borough's governmental funds. Encumbrances, if any, outstanding at year-end are reported as appropriate constraints of fund balance if they meet the criteria and definitions outlined in the fund balance section of these notes.

Significant encumbrances exceeding \$100,000 as of June 30, 2022 were:

Description/Program	Major Funds			Nonmajor Funds
	General Fund	Solid Waste Capital Project Fund	Land Trust Special Revenue Fund	Other Gov't Funds
Public safety facilities and equipment	\$ -	\$ -	\$ -	\$ 974,874
Recreational facility upgrades	-	-	-	80,794
Educational facilities and equipment	-	-	-	395,168
General government activities	329,826	-	199,900	766,307
Roads/paths construction and upgrades	-	-	-	1,071,042
Solid waste facilities	-	1,455,977	-	99,425
Community assistance program	-	-	-	132,146
Total	<u>\$329,826</u>	<u>\$ 1,455,977</u>	<u>\$ 199,900</u>	<u>\$ 3,519,756</u>

## 14. Pensions and Other Post Employment Benefits (OPEB)

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the Public Employees' Retirement System (PERS) and additions to/from PERS's fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 15. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that

affect reporting amounts of assets and deferred outflows of resources and liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## **16. Deferred Compensation Plan**

The Borough offers its employees a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457. The Plan, available to all permanent Borough employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. In accordance with the Internal Revenue Code, all assets and income of the Plan are held in trust for the exclusive benefit of participants and their beneficiaries. The Plan does not meet the definition of a pension plan under current accounting guidance and does not meet the reporting criteria for inclusion as a fiduciary fund.

## **17. Leases**

The Borough has lessee and lessor relationships regarding buildings, towers, and land. The Borough recognizes lease related liabilities in the government financial statements as capital assets; and the assets in the governmental funds.

For lessee relationships, at the commencement of a lease, the Borough initially measures the lease liability at the present value of payments expected to be made during the lease term. The lease asset is initially measured at the initial amount of the lease liability, adjusted for lease payments made and subsequently amortized on a straight-line basis over its useful life. For lessor relationships, at the commencement of a lease, the Borough initially measures the lease receivable at the present value of payments expected to be received during the lease term. The deferred inflow of resources is initially measured as the lease receivable amount, and subsequently recognized as revenue over the life of the lease term. The Borough does not consider leasing activities to be a significant component of its principal ongoing operations.

The Borough bases these numbers on discount rate used, lease term, and lease payments/receipts. The Borough uses an incremental borrowing rate as the discount rate. The lease term is the noncancellable term of the lease, and the lease payments/receipts are composed of fixed payments to the lessor or payments received from the lessee. The Borough determines if a lease is recognizable based on materiality levels of the fund the lease belongs to.

## **II – Stewardship, Compliance and Accountability**

### **A. Budgetary Information**

The budgetary data presented in the financial statements is reflective of the following procedure:

Before May 15<sup>th</sup> of each year, the Borough Mayor submits to the Borough Assembly a proposed budget for the next fiscal year of the Borough. The Assembly then conducts public hearings to obtain taxpayer comment. These budgets are legally enacted by passage of an ordinance and the mill levies are established. Alaska law mandates that tax levies be adopted no later than midnight of June 14 each year.

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except certain special revenue funds which are grant and project funded and capital project funds, which adopt project-length budgets. Special revenue funds that are not budgeted for are the Land Trust Investment Fund, Environmental Protection Programs Fund, Disaster Relief Fund, and Miscellaneous Grants Fund. All annual appropriations lapse at fiscal yearend.

Annual budgets are also adopted for the internal service funds. However, generally accepted accounting principles do not require the reporting of budgets for internal service funds, and budgetary comparisons are not included for these funds because the measurement focus is based upon determination of net income and financial position.

The legal level of control is at the fund level. The Mayor may transfer unencumbered balances within a fund, which is then reported to the Assembly on a monthly basis. Assembly action is required to transfer between funds, departments, or other major budget classification such as departmental divisions. After the initial introduction at any meeting of the Assembly of an ordinance, other than an emergency ordinance or one that adds to, amends, or repeals any provision in the Kenai Peninsula Borough Code, at least 13 days shall be allowed to pass before the public hearing and Assembly vote occurs. For ordinances that add to, amend, or repeal any provision in the Kenai Peninsula Borough Code, at least 25 days shall be allowed to pass before the public hearing and Assembly vote occurs. Emergency appropriations to meet public emergencies affecting life, health, welfare, or property may be made by the Assembly by ordinance without notice of public hearing. An emergency appropriation is effective for 60 days.

The Kenai Peninsula Borough School Board is required by Alaska law to adopt and submit their annual budget to the Kenai Peninsula Borough Assembly by May 1 of each year for approval by the Assembly of the total amount. Within 30 days after receipt of the School District budget, the Borough Assembly must determine the total amount of funds to be made available from local sources for school purposes and must furnish the Board of Education with a statement of this amount.

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### III – Detailed Notes on all Funds

#### A. Deposit and Investment Risk Disclosure

As of June 30, 2022, the Borough, School District, CPH and SPH’s investments were as follows:

<u>Investment Type</u>	<u>Fair Value*</u>	<u>Fixed Income Investment Maturities (in years)</u>		
		<u>Less than 1</u>	<u>1-3</u>	<u>3-5</u>
Central Treasury Unrestricted:				
Money Market Funds	\$ 10,454,711	\$ 10,454,711	\$ -	\$ -
Repurchase Agreements	14,760,642	14,760,642	-	-
Certificates of Deposit	1,450,565	733,815	716,750	-
U.S. Treasuries	44,996,721	-	26,729,030	18,267,691
U.S. Agencies	45,204,764	-	29,177,511	16,027,253
Asset-Backed Securities**	2,163,594	1,102,972	1,060,622	-
Municipal Bonds	20,840,105	-	12,654,682	8,185,423
Corporate Fixed Income Bonds	50,963,746	18,206,465	24,100,737	8,656,544
	<u>\$ 190,834,848</u>	<u>\$ 45,258,605</u>	<u>\$ 94,439,332</u>	<u>\$ 51,136,911</u>
Central Treasury–Restricted:				
Money Market Funds	4,933,877	4,933,877	-	-
Repurchase Agreements	25,454,267	25,454,267	-	-
AMLIP	3,946,190	3,946,190	-	-
U.S. Treasuries	26,936,756	26,936,756	-	-
U.S. Agencies	30,604,552	30,604,552	-	-
	<u>\$ 91,875,642</u>	<u>\$ 91,875,642</u>	<u>-</u>	<u>-</u>
Total Central Treasury Investments	<u>\$ 282,710,490</u>	<u>\$ 137,134,247</u>	<u>\$ 94,439,332</u>	<u>\$ 51,136,911</u>
Land Trust Investment Fund (LTIF):				
Money Market Funds	357,617	357,617	-	-
U.S. Fixed Income	1,720,838	1,720,838	-	-
TIPS	177,775	177,775	-	-
International Bonds	371,858	371,858	-	-
Total Central Treasury & LTIF Investments with maturity date	<u>\$ 285,338,578</u>	<u>\$ 139,762,335</u>	<u>\$ 94,439,332</u>	<u>\$ 51,136,911</u>
Land Trust Investment Fund with no maturity date (LTIF):				
Equities	3,743,862			
Alternatives/real assets	1,688,652			
Total LTIF Investments with no maturity date	<u>\$ 5,432,514</u>			
Total Central Treasury & LTIF Investments	<u>\$ 290,771,092</u>			

\*Market value plus accrued income.

\*\*Includes asset-backed securities, residential and commercial mortgage-backed securities.

The Borough has adopted a formal investment policy, which seeks the preservation of capital, maintaining a sufficient level of liquidity to meet cash flow requirements, and attaining a market rate of return while taking into account risk constraints.

The Land Trust Investment Fund “(LTIF)” was established through Ordinance 2018-29 in September 2018, KPB 5.20.080. A transfer of \$5,275,000 from the Land Trust Fund established the initial principal investment in the fund. The financial assets of the Land Trust Investment Fund

are committed to preserve the value of land assets that are sold and to generate investment income to support and supplement the operating revenue of the Land Trust Fund and for other uses as determined by the Assembly.

**Fair Value Measurement:** The Borough categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Borough has the following recurring fair value measurements as of June 30, 2022:

**Investments Measured at Fair Value**

Investments by Fair Value Level	Fair Value	Fair Value Measurement Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
U.S. Treasuries	\$ 71,933,477	\$ 71,933,477	\$ -	\$ -
U.S. Agencies	75,809,316	-	75,809,316	-
Asset-Backed Securities	2,163,594	-	2,163,594	-
Municipal Bonds	20,840,105	-	20,840,105	-
Corporate Bonds	50,963,746	-	50,963,746	-
Certificates of Deposit	1,450,565	-	1,450,565	-
U.S. Fixed Income	1,720,838	1,720,838	-	-
TIPS	177,775	177,775	-	-
International Bonds	371,858	371,858	-	-
Equities	3,743,862	3,743,862	-	-
Alternatives/real assets	1,688,652	1,688,652	-	-
Total Investments at fair value level	<u>230,863,788</u>	<u>\$ 79,636,462</u>	<u>\$ 151,227,326</u>	<u>\$ -</u>
AMLIP *	3,946,190			
Money Market Funds	15,746,205			
Repurchase Agreements	<u>40,214,909</u>			
Total Central Treasury and LTIF investments	<u>\$ 290,771,092</u>			

\* The Borough's investment in Repurchase Agreements, Money Market Funds and AMLIP are measured at amortized cost, as of June 30, 2022. Management believes these values approximate fair value.

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The AMLIP is an external investment pool, which is rated AAAM by Standard and Poor's Corporation for credit risk purposes. Alaska Statute 37.23 establishes regulatory oversight of the pool. The law sets forth numerous requirements regarding authorized investments and reporting. On a monthly basis the investments in the pool are reviewed for fair value by an independent

pricing service. The values of investments in the AML pool are approximately equal to fair value. There are no limitations or restrictions on participant withdrawals from the AMLIP investment pool.

**Interest Rate Risk:** To limit its interest rate risk the Borough's investment policy recommends that a minimum of forty percent of the portfolio to be invested for one year or less and repurchase agreements shall not make up more than twenty percent of the portfolio. Investment maturities are limited as follows:

<u>Maturity</u>	<u>Target Maturity Level</u>	<u>Actual Investment</u>
One Year or Less	40%	49%
One to Three Years	30%	33%
Three to Five Years	30%	18%

The fair values of the Borough's Land Trust Investment Fund fixed income investments fluctuate in response to changes in market interest rates. Increases in prevailing interest rates generally translate into decreases in fair values of those instruments. Fair values of interest rate sensitive instruments may be affected by the creditworthiness of the issuer, prepayment options, relative values of alternative investments, the liquidity of the instrument, and other general market conditions. Duration of a financial asset measures the sensitivity of the asset's price to changes in interest rates. The benchmark index for the U.S. fixed income component of the fund is the Bloomberg U.S. Aggregate Bond Index or a substantially similar index for the benchmark. The index allows for maturities greater than 1 year. At June 30, 2022, the index had an average duration of 6.44 while the fund's U.S. fixed income component had an average duration of 6.42.

**Option Risk:** Option risk is the risk that an investment's issuer may exercise a right embedded in the investment—an embedded option. The Borough invests in securities issued by U.S. Government Agencies and highly rated corporate issuers that may contain call options or variable rate features. As of June 30, 2022, about \$46.3 million or 17.1% of the portfolio securities contain call options and about \$1.2 million or 0.5% of the portfolio securities have variable rate features. The exercise of the call option by the issuer occurs during times of declining interest rates; therefore the Borough is exposed to the risk of having to reinvest at a lower interest rate. The securities are listed below at their earliest call dates. Three agency mortgage backed securities have a variable rate feature in which the rate remains fixed until a time when certain events could transpire. The coupon rate established at the time the security was structured is based on the blended rate of the underlying mortgage loans that were pooled together to make the security. The pool of loans contains underlying mortgages at different rates of interest. If a majority of the higher interest rate loans were paid off at a faster pace than the lower interest rate loans, to the point that the coupon rate of the security would no longer be able to support the stated blended rate of the underlying mortgage loans, then the coupon would be adjusted lower to reflect the lower income stream on the remaining mortgage loans. The adjustment, if it were to occur, would be relatively minor and is probably unlikely.

<u>Investment</u>	<u>Rate</u>	<u>Type of Option</u>	<u>Original Maturity</u>	<u>Next Call Date</u>
Visa Inc	2.15	Continuous	September 15, 2022	August 15, 2022
General Dynamics Corp	2.25	One Time	November 15, 2022	August 15, 2022
Chevron Corp	2.355	Continuous	December 5, 2022	September 5, 2022
Wal-Mart Stores Inc	2.35	Continuous	December 15, 2022	November 15, 2022
US Bank NA	1.95	Continuous	January 9, 2023	December 9, 2022
Apple Inc	2.85	Continuous	February 23, 2023	December 23, 2022
Fed Home Ln Bk	2.00	One Time	March 9, 2023	September 9, 2022
Bank United NA CD	0.25	Monthly	March 20, 2023	July 19, 2022
JP Morgan Chase Fin Co	2.50	Two Times	May 1, 2023	October 29, 2022
Goldman Sachs Group Inc	3.00	One Time	June 13, 2023	November 13, 2022
Microsoft Corp	2.00	One Time	August 8, 2023	June 8, 2023
Federal National Mtg Assn	0.35	Semi-Annual	August 18, 2023	August 18, 2022

**Option Risk: (continued)**

<u>Investment</u>	<u>Rate</u>	<u>Type of Option</u>	<u>Original Maturity</u>	<u>Next Call Date</u>
Fed Farm Credit Bk	0.27	Continuous	October 12, 2023	October 12, 2022
Fed Home Ln Bk	0.50	Quarterly	November 24, 2023	August 24, 2022
Fed Home Ln Bk	0.625	Quarterly	November 28, 2023	August 28, 2022
US Bancorp	3.375	One Time	February 5, 2024	January 5, 2024
Microsoft Corp	2.875	Continuous	February 6, 2024	December 6, 2023
Wal-Mart Stores Inc	3.30	Continuous	April 22, 2024	January 22, 2024
Apple Inc	2.85	Continuous	May 11, 2024	March 11, 2024
Amazon.com Inc	2.80	Continuous	August 22, 2024	June 22, 2024
Precision Castparts Corp	3.25	Continuous	June 15, 2025	March 15, 2025
Johnson & Johnson	0.55	Continuous	September 1, 2025	August 1, 2025
Automatic Data Processing	3.375	Continuous	September 15, 2025	June 15, 2025
Microsoft Corp	3.125	Continuous	November 3, 2025	August 3, 2025
Berkshire Hathaway Inc	3.125	Continuous	March 15, 2026	December 15, 2025
Federal National Mtg Assn	2.509%	Variable rate	July 25, 2022	n/a
Fed Home Ln Mtg Corp	3.320%	Variable rate	February 25, 2023	n/a
Federal National Mtg Assn	3.056%	Variable rate	June 25, 2024	n/a

**Concentration of Credit Risk:** The Borough's investment policy limits the amount that can be invested in a security based on the type. The Borough had three issuers in the U.S. Agencies investment type that represents 5% or more of the total investments other than explicitly guaranteed U.S. government securities. GASB Statement No. 40, "Deposit and Investment Risk Disclosures - an amendment of GASB Statement No. 3" requires disclosure when 5% or more is invested in any one issuer. The three issuers in excess of 5% are as follows:

<u>Issuer</u>	<u>% of Portfolio</u>	<u>% of Investment Type</u>
Federal National Mortgage Association	14.60%	43.20% of US Agency
Federal Farm Credit Bank	7.15%	21.15% of US Agency
Federal Home Loan Bank	8.81%	26.07% of US Agency

The percentages of investment by type are as follows:

<u>Investment Type</u>	<u>Maximum Allowable % per Investment Policy</u>	<u>Maximum Maturity per Investment Policy</u>	<u>Actual % as of June 30, 2022</u>
U.S. Treasury Securities	100%	5 years	25.5%
U.S. Agencies	100%	5 years	27.6%
Corporate Bonds	50%	5 years	18.0%
Municipal Bonds	25%	5 years	7.4%
Repurchase Agreements	20%	n/a	14.2%
Money Market Funds	20%	n/a	5.4%
AMLIP	20%	n/a	1.4%
Bankers' Acceptances	10%	3 years	0.0%
Commercial Paper	25%	270 days	0.0%

Term Repurchase Agreements and Certificates of Deposit:

7-day term or shorter	25%	n/a	0.0%
Greater than 7-day term	25%	3 years	0.5%

The following is a list of asset classes allowed for the Land Trust Investment Fund, their benchmark index, their appropriate target weighting, minimum, maximum, and the actual weighting at June 30, 2022.

<u>Asset Class</u>	<u>Target % Weighting</u>	<u>Minimum % Weighting</u>	<u>Maximum % Weighting</u>	<u>Actual % Weighting</u>
<b>FIXED INCOME</b>	<b>27%</b>			
Cash	2%	0%	10%	4.5%
U.S. Fixed Income	18%	8%	28%	16.5%
TIPS	2%	0%	10%	2.2%
International Bonds	5%	0%	10%	4.5%
<b>EQUITY</b>	<b>52%</b>			
High Yield	5%	0%	10%	5.0%
U.S. Large-Cap Equity	22%	12%	32%	21.5%
U.S. Mid-Cap Equity	10%	5%	15%	9.3%
U.S. Small-Cap Equity	5%	0%	10%	4.7%
International Equity	6%	0%	12%	5.6%
Emerging Markets Equity	4%	0%	8%	3.9%
<b>ALTERNATIVES</b>	<b>21%</b>			
Real Estate	3%	0%	6%	2.7%
Infrastructure	5%	0%	10%	4.9%
Commodities	3%	0%	6%	3.0%
Alternative Beta	10%	0%	15%	11.7%

**Credit Risk:** Alaska State Law does not have specific investment limitations. It is the Borough's policy to limit its investments to investment grade securities. Investment grade corporate bonds are defined as those with a rating of "triple B" or higher by a nationally recognized statistical rating organization (NRSROs). In the event an issuer of a corporate bond held in the portfolio having a remaining term to maturity of more than one year is downgraded to less than "triple B" by both Moody's and S&P, the security will be sold. Commercial paper must be rated "A" or P1 or higher by Moody's Investor's Service, Inc. and "A" or A1 or higher by Standard and Poor's Corporation at the time of purchase. Municipal bonds issued by states or political subdivisions must be rated "A" or P1 or higher by Moody's Investor's Services, Inc. and "A" or A1 or higher by Standard and Poor's Corporation.

As of June 30, 2022, the Borough's investments in money market funds, corporate bonds, municipal bonds, and U.S. Government agencies or instruments implicitly guaranteed by the U.S. Government were rated as follows:

<u>Moody's</u>		<u>S &amp; P</u>	
Aaa	58%	AAA	8%
Aa	11%	AA	38%
A	6%	A	5%
Not rated*	25%	Not Rated*	49%
	<u>100%</u>		<u>100%</u>

\*Collateralized

A blend of the Barclays U.S. Aggregate Bond Index, the Bloomberg 1-5 Year Government Credit Index, the Bloomberg U.S. High Yield Very Liquid Index, the Bloomberg 0-5 Year TIPS Index, the Bloomberg Global Aggregate ex-USD Float Adjusted RIC Capped Index, and the Citigroup 3-month Treasury Bill Index are utilized as the benchmark for the fixed income allocation at each asset class's target weighting, per Kenai Peninsula Borough Resolution 2021-079.

**Custodial Credit Risk:** Custodial credit risk is the risk that in the event of the failure of a depository institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. To limit custodial credit risk, it is the Borough's policy to collateralize all monies deposited in excess of the FDIC limit. All pledged collateral for the Kenai Peninsula Borough must be held in a collateral custodian account of the Kenai Peninsula Borough under a formal tri-party agreement. Of the Borough's \$40.21 million in repurchase agreements at June 30, 2022, \$40.06 million of underlying securities are pledged to the Borough by the Bank. This collateral is owned by the Bank and held by the third-party custodian. The remaining balance of \$0.15 million is in the Borough's overnight sweep account and the funds have not been posted to the Borough's bank account. When received, the funds will be collateralized. The Federal Deposit Insurance Corporation (FDIC) insures \$250,000.

Cash and short-term investment balances at June 30, 2022, consisted of the following:

	<u>Carrying Amount</u>	<u>Bank Balance</u>
Cash and short-term investments held in central treasury:		
Checking accounts:		
Primary Government	\$ (1,487,556)	\$ 155,096
Discretely Presented Component Unit (School District)	<u>(1,733,854)</u>	<u>-</u>
Total cash and short-term investments held in central treasury	<u><u>(3,221,410)</u></u>	<u><u>155,096</u></u>
Other cash and investments:		
Primary Government -		
Checking and savings accounts	404,937	506,422
Cash on hand	1,960	-
Short-term investments	<u>8,060,602</u>	<u>8,568,792</u>
Total other cash and short-term investments	\$ <u><u>8,467,499</u></u>	<u><u>8,973,729</u></u>

The following is a summary of equity in central treasury and investments at June 30, 2022:

General Fund (major fund)	\$ 36,273,603
Special revenue funds (major funds)	6,103,098
Special revenue funds	34,701,990
Capital projects funds (major fund)	16,227,119
Capital project funds	26,201,202
Capital project funds – Restricted (major fund)	497,442
Capital project funds – Restricted	465,706
Internal service funds	<u>15,835,072</u>
Total Governmental Activities equity in central treasury	\$ <u>136,305,232</u>
Fiduciary fund	\$ <u>690,074</u>
<u>Discretely Presented Component Units</u>	
School District	\$ 38,388,422
Central Peninsula Hospital	4,179,194
Central Peninsula Hospital – Restricted assets	9,367,666
Central Peninsula Hospital – Assets whose use is limited	75,303,336
South Peninsula Hospital	7,351,061
South Peninsula Hospital – Assets whose use is limited	<u>7,904,096</u>
Total equity in central treasury	\$ <u>279,489,081</u>

The equity in central treasury consists of the following:

Cash and short-term investments	\$	(3,221,410)
Investments		<u>282,710,491</u>
	\$	<u>279,489,081</u>

Calculation of the net increase (decrease) in the fair value of investments-aggregate method:

Fair value at June 30, 2022	\$	282,710,490
Add: cost of investments sold/called/matured in FY2022		102,796,932
Less: cost of investments purchased in FY2022		(145,175,918)
Less: fair value at June 30, 2021		<u>(249,337,808)</u>
Change in fair value of investments	\$	<u>(9,006,304)</u>

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**B. Property Taxes**

The Borough bills and collects its own property taxes as well as those of the cities within the Borough. The taxes collected on behalf of the Borough cities are recorded in the Custodial Fiduciary Fund. Beginning with FY1989, the Borough contracted with the State of Alaska for collection of the tax on motor vehicles. This contract allows the State to collect taxes according to a prescribed schedule of values at the time of registration of an individual's motorized vehicle. The State then remits to the Borough the total collections less an 8% service fee.

The Borough is permitted by state law to levy up to \$3.00 per \$100 of assessed valuation for general government services other than the payment of principal and interest on long-term debt. State law prohibits taxation that will result in tax revenues from all sources exceeding \$1,500 per year for each person residing within the municipal boundaries or upon value that, when combined with the value of property otherwise taxable by the Borough, exceeds the product of 225 percent of the average per capita assessed full and true value of property in the State multiplied by the number of residents. The Borough is within these limits.

The Borough also collects its own sales tax as well as that of the cities within the Borough. The Borough-wide sales tax rate is 3%, while the city rates vary from 2% - 6.5%. The sales tax collections for Borough cities are recorded in the Custodial Fiduciary Fund.

**Property Tax Calendar**

Assessment date	January 1, 2021	Total taxes are due	October 15, 2021
Levy date	Not later than June 15, 2021	Penalties & interest added	October 17, 2021
Tax bills mailed	Not later than July 1, 2021	Lien date	April 15, 2022

Property taxes levied for the current year are recognized as revenues, even though a portion is collected in the period subsequent to the year end. The Borough's property tax collection records show that approximately 98% of the property taxes due were collected within 60 days after the due date. Assessed values are established by the Kenai Peninsula Borough assessor's office.

**C. Receivables**

Receivables at June 30, 2022 for the government's individual major funds and proprietary funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>Major funds</u>		<u>Nonmajor</u>		<u>Total</u>
	<u>General</u>	<u>Land Trust</u>	<u>Other Gov't Funds</u>	<u>Internal Service Funds</u>	
Taxes	\$ 11,958,844	\$ -	\$ 452,844	\$ -	\$ 12,411,688
Accounts and other receivables	155,045	-	1,398,996	7,424	1,561,465
Leases receivable	346,593	3,100,594	1,130,175	-	5,053,770
Land sale contracts	-	1,686,165	-	-	1,686,165
Due from landowners	579,080	-	-	-	579,080
Intergovernmental	<u>7,031,900</u>	<u>-</u>	<u>777,854</u>	<u>-</u>	<u>7,809,754</u>
Total receivables	20,071,462	4,786,759	3,759,869	7,424	28,625,514
Less allowance for uncollectibles	<u>(24,248)</u>	<u>-</u>	<u>(11,268)</u>	<u>-</u>	<u>(35,516)</u>
	<u>\$ 20,047,214</u>	<u>\$ 4,786,759</u>	<u>\$ 3,748,601</u>	<u>\$ 7,424</u>	<u>\$ 28,589,998</u>

**D. Deferred Inflows of Resources, Deferred Outflows of Resources and Unearned Revenues**

Governmental funds report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The governmental funds and the government-wide statements report unearned revenue in connection with resources that have been received, but not yet earned. The government-wide statements report deferred outflow of resources in connection with deferred losses on bond refundings. The government-wide statements also report deferred outflows of resources and deferred inflows of resources for pension and OPEB related items; as well as lease related items. At June 30, 2022, the various components of unearned revenue, deferred inflows, and deferred outflows of resources reported in the governmental funds and government-wide statements were as follows:

	Government-Wide			Fund Level	
	Deferred Outflows	Deferred Inflows	Unearned	Deferred Inflows	Unearned
Unamortized deferred loss	\$ 703,627	\$ -	\$ -	\$ -	\$ -
Pension and OPEB related	5,058,452	22,695,929	-	-	-
Property taxes receivable (General Fund)	-	-	-	563,600	-
Prepaid property tax (General Fund)	-	6,962,946	-	6,962,946	-
Property taxes receivable (nonmajor gov't funds)	-	-	-	407,462	-
Prepaid property tax (nonmajor gov't funds)	-	7,883,124	-	7,883,124	-
Lease related (General Fund)	-	343,269	-	343,269	-
Lease related (Land Trust)	-	3,047,751	-	3,047,751	-
Lease related (nonmajor gov't funds)	-	1,108,306	-	1,108,306	-
Land sale receivables (Land Trust)	-	-	-	1,686,165	-
Grant funds received prior to meeting all eligibility requirements (General Fund)	-	-	9,187	-	9,187
Grant funds received prior to meeting all eligibility requirements (Solid Waste Capital Project Fund)	-	-	5,793,025	-	5,793,025
Grant funds received prior to meeting all eligibility requirements (nonmajor governmental funds)	-	-	4,876,533	-	4,876,533
	<u>\$ 5,762,079</u>	<u>\$42,041,325</u>	<u>\$10,678,745</u>	<u>\$22,002,623</u>	<u>\$ 10,678,745</u>

## **E. Capital Assets**

Capital asset activity for the year ended June 30, 2022 was as follows:

<b>Governmental Activities:</b>	<b>Balance <u>July 1, 2021</u></b>	<b>Additions/ <u>Transfers</u></b>	<b>Deductions/ <u>Transfers</u></b>	<b>Balance <u>June 30, 2022</u></b>
Capital assets, not being depreciated:				
Land	\$ 71,056,576	\$ 109,500	\$ (1,335,632)	\$ 69,830,444
Construction in progress	<u>15,160,978</u>	<u>2,737,630</u>	<u>(4,153,278)</u>	<u>13,745,330</u>
Total capital assets, not being depreciated	<u>86,217,554</u>	<u>2,847,130</u>	<u>(5,488,910)</u>	<u>83,575,774</u>
Capital assets, being depreciated:				
Buildings	311,136,715	2,009,850	-	313,146,565
Right-to-use leased building	-	90,567	-	90,567
Improvements other than buildings	98,116,278	2,466,791	-	100,583,069
Machinery and equipment	52,205,226	3,690,367	(2,086,727)	53,808,866
Infrastructure	<u>20,315,505</u>	<u>-</u>	<u>-</u>	<u>20,315,505</u>
Total capital assets being depreciated	<u>481,773,724</u>	<u>8,257,575</u>	<u>(2,086,727)</u>	<u>487,944,572</u>
Less accumulated depreciation and amortization for:				
Buildings	(226,161,664)	(4,829,281)	-	(230,990,945)
Right-to-use leased building	-	(32,998)	-	(32,998)
Improvements other than buildings	(72,212,546)	(2,700,295)	-	(74,912,841)
Machinery and equipment	(36,342,129)	(3,647,042)	2,014,064	(37,975,107)
Infrastructure	<u>(6,021,760)</u>	<u>(532,104)</u>	<u>-</u>	<u>(6,553,864)</u>
Total accumulated depreciation and amortization	<u>(340,738,099)</u>	<u>(11,741,720)</u>	<u>2,014,064</u>	<u>(350,465,755)</u>
Total capital assets, being depreciated, net	<u>141,035,625</u>	<u>(3,484,145)</u>	<u>(72,663)</u>	<u>137,478,817</u>
Governmental activities capital assets, net	<u>\$ 227,253,179</u>	<u>\$ (637,015)</u>	<u>\$ (5,561,573)</u>	<u>\$ 221,054,591</u>

Internal service funds serve the governmental funds. Accordingly, their capital assets are included as part of the above totals for governmental activities.

Depreciation and amortization expense was charged to functions/programs of the primary government as follows:

### **Governmental activities:**

General government	\$ 412,533
Solid waste facilities	1,677,984
Public safety	3,625,314
Recreation	211,053
Education	4,536,672
Roads and trails	542,621
Internal Service Funds	<u>735,543</u>
Total depreciation and amortization expense - governmental activities	<u>\$ 11,741,720</u>

**Construction commitments:**

The Borough has numerous active construction projects as of June 30, 2022. The projects include major repair of existing roads, improvement to school facilities and public safety facilities. At year end the Borough’s commitments with contractors are as follows:

<u>Projects</u>	<u>Remaining Commitments</u>	<u>Financing Sources</u>
Major repair of existing roads	\$ 1,068,309	Federal and state grants and local funding
Solid waste facilities	1,455,977	Federal grants and local funding
Educational facilities	390,918	Local funding
Fire and emergency facilities	19,800	Local funding
General government facilities	<u>71,637</u>	Local funding
Total	\$ <u>3,006,641</u>	

**F. Leases**

**Lease receivable:**

In FY2022, the Borough had 28 active leases in which the Borough was the lessor, including tower leases, land leases and building leases. The Borough recognized \$250,587 in lease revenue and \$95,803 in interest revenue related to these leases in FY2022. As of June 30, 2022 the Borough’s receivable for these leases was \$4,577,362. Also, the Borough shows a deferred inflow of resources associated with the leases that will be recognized as revenue over the lease terms. As of June 30, 2022, the balance of the deferred inflow of resources was \$4,499,326.

**Lease payable:**

In FY2022, the Borough had two active leases in which the Borough was the lessee, a tower lease and a building lease. The Borough recognized an initial lease liability totaling \$95,067 during the current year. The value of the right-to-use assets at the end of the current fiscal year net of accumulated amortization totals \$57,569.

The future principal and interest lease payments as of June 30, 2022, were as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Totals</u>
2023	\$ 15,367	\$ 877	\$ 16,244
2024	8,852	687	9,539
2025	9,322	503	9,825
2026	9,811	309	10,120
2027	10,319	105	10,424
2027-2032	5,289	-	5,289
Totals	<u>\$ 58,961</u>	<u>\$ 2,481</u>	<u>\$ 61,442</u>

**G. Interfund Receivables, Payables and Transfers**

**Interfund Transfers**

Interfund transfers have been made in accordance with appropriating ordinances. The Borough collects a 3% sales tax and records the revenue in the General Fund. Sales tax, specifically dedicated to School District operations, and additional funds appropriated by the Assembly are transferred in monthly installments from the General Fund to the School District. The School District is a discretely presented component unit of the Borough and therefore the funding of \$48,000,000 was shown as an expenditure of the General Fund and not an interfund transfer.

Transfers between funds for the year ended June 30, 2022, were as follows:

	<b>Transfers In</b>		
	<b>Major Fund</b>		
<b>Transfers Out:</b>	<b>Solid Waste</b>	<b>Nonmajor</b>	
	<b>Capital</b>	<b>Gov't</b>	<b>Total</b>
	<b>Project</b>	<b>Funds</b>	
	<b>Fund</b>		
General Fund	\$ 1,273,341	\$ 10,478,039	\$ 11,751,380
Land Trust Special Revenue Fund	-	1,203,960	1,203,960
Nonmajor governmental funds	-	7,317,188	7,317,188
<b>Total</b>	<b>\$ 1,273,341</b>	<b>\$ 18,999,187</b>	<b>\$ 20,272,528</b>

Significant transfers were as follows:

- The General Fund transferred \$3,528,890 to the School Debt Service Fund to fund FY2022 debt service payments on bonds sold to finance construction of school facilities and capital maintenance, of which \$2,469,174 was reimbursed by the State of Alaska. The General Fund also transferred \$531,885 in PILT dollars to capital emergency services funds as follows: Nikiski Fire Service Area \$82,934, Central Emergency Service Area \$7,086, Bear Creek Fire Service Area \$91,865, Western Emergency Service Area \$175,000 and Kachemak Emergency Service Area \$175,000.
- The General Fund transferred \$4,050,000 to the School Revenue Capital Projects Fund to fund capital maintenance on school facilities, \$1,063,750 to the Solid Waste Debt Service Fund to fund debt on solid waste facilities and \$1,273,341 to the Solid Waste Capital Projects Fund to fund capital maintenance projects on solid waste facilities.
- The Central Emergency Service Area Special Revenue Fund transferred \$1,200,000 to the Central Emergency Service Area Capital Project Fund to support fire equipment and facility maintenance capital projects and \$571,063 to the Central Emergency Services Debt Service Fund.
- The Road Service Area Special Revenue Fund transferred \$3,800,000 to the Road Service Area Capital Project Fund to support road upgrades and major maintenance.

**H. Risk Management**

The Kenai Peninsula Borough has established an office of Risk Management and a limited self-insurance program which is codified by Borough ordinance and administered by the Risk Manager and a Risk Management Committee. It is the responsibility of the Risk Manager and the Risk Management Committee to insure, self-insure and select appropriate retention levels and deductibles for the risks confronting the Kenai Peninsula Borough, its Service Areas and the School District. All losses, or claims, are reported to the Office of Risk Management and are handled internally within the retentions levels and deductibles, and all new and outstanding claims are reviewed monthly with the Risk Management Committee and the Risk Manager.

The greatest exposure to financial loss confronting the Kenai Peninsula Borough and School District would be in the areas of property loss, auto liability and general liability due to the number of properties and the fleet of vehicles owned and operated by the Borough and School District. The Borough also purchases several excess policies which provide coverage beyond what is included in the package policy as well as pollution liability coverage for incidents arising from Borough owned landfills effective July 1, 2016.

Insurers provide annual aggregate limits in excess of the retention level for the exposures of general liability, auto liability, public officials’ liability, educational errors and omissions and professional liability. Insurance coverage for these various liability exposures are written on a combined policy form. There were no material changes in the amounts of coverages, retentions or deductibles during the current fiscal year.

Self-insured retention/deductible amounts and upper coverage limits of excess insurance for major coverages are as follows:

	<b>Self-Insured Retention (Deductible)</b>	<b>Upper Coverage Limits of Excess Insurance</b>
Auto & General Liability	\$ 250,000	\$ 15,000,000
Employers Liability	\$ 250,000	\$ 2,500,000
Workers’ Compensation	\$ 250,000	Statutory Benefit
All-Risk Property:		
Buildings	\$ 100,000	\$ 1,276,256,513
Mobile Equipment	Variable	Actual Cash Value
Fire & EMS Apparatuses	Variable	Scheduled Value
Automobile	Variable	Actual Cash Value
Crime	\$ 1,000	\$ 500,000

Claims resulting from these risks have not exceeded commercial insurance coverage in any of the past five fiscal years.

The Kenai Peninsula Borough Insurance and Litigation Fund allocates the costs of insurance coverage on a proportionate share basis to the Borough, its Service Areas and the School District. In addition, an appropriate sum is charged for anticipated losses and claims that will be paid within the self-insured retention and deductible levels. The net position of the Fund is for future catastrophic losses.

	<u>2022</u>	<u>2021</u>
Beginning of fiscal year liability	\$ 3,318,269	\$ 2,144,825
Current year claims incurred and changes in estimates for claims incurred in prior years	936,809	2,567,374
Claims and expenses paid	<u>(1,975,178)</u>	<u>(1,393,930)</u>
End of fiscal year liability	\$ <u>2,279,900</u>	\$ <u>3,318,269</u>

Included above is a liability for incurred but not reported (IBNR) claims of \$593,845. Experience indicates those losses or claims do not go unreported for any significant length of time, therefore, the exposure to IBNR losses or claims is minimal.

In addition to the risk management issues listed above, the Borough maintains a health and medical benefit program, which covers all permanent employees working more than half-time. The Borough retains a major portion of the risk of this plan, and, accordingly, is liable for any employee health claims that are approved for payment. Stop-loss limits are \$200,000 for individual claims. Health and medical expenditures totaled \$7,134,742 for the year ended June 30, 2022, and consisted of paid claims, stop-loss premiums and administrative fees. Accruals were made based on estimates of health claims at year-end, including claims incurred but not reported.

Such accruals are accounted for in the Employee Health Insurance Internal Service Fund. A schedule of the changes in the healthcare claims liability for the two years ended June 30, 2022 and 2021 follows:

	<u>2022</u>	<u>2021</u>
Health insurance claims liabilities, beginning of year	\$ 1,030,000	\$ 800,000
Current year claims incurred and changes in estimates for claims incurred in prior years	6,321,991	7,069,530
Claims and expenses paid	<u>(6,588,664)</u>	<u>(6,839,530)</u>
Health insurance claims liabilities, end of year	\$ <u>763,327</u>	\$ <u>1,030,000</u>

## I. Long-term Liabilities

A summary of long-term liability activity for the year ended June 30, 2022 is as follows:

	<u>Balance July 1, 2021</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance June 30, 2022</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Areawide school bonds	\$27,395,000	\$ 900,000	\$ 3,655,000	\$24,640,000	\$2,795,000
Central Emergency Services bonds	3,735,000	-	410,000	3,325,000	430,000
Bear Creek Fire bonds	935,000	-	70,000	865,000	70,000
Solid Waste bonds	1,975,000	-	965,000	1,010,000	1,010,000
Compensated absences *	3,235,157	2,166,919	2,168,945	3,233,131	808,283
Net Pension Liability **	37,302,896	-	8,556,797	28,746,099	-
Net OPEB Liability **	66,522	-	66,522	-	-
Landfill closure / postclosure	<u>8,814,861</u>	<u>873,340</u>	<u>421,335</u>	<u>9,266,866</u>	<u>812,885</u>
Total governmental activities long-term liabilities	<u>\$83,459,436</u>	<u>\$ 3,940,259</u>	<u>\$16,313,599</u>	<u>\$71,086,096</u>	<u>\$5,926,168</u>
Unamortized premium on bonds:					
School bonds 2011 refunding				21,649	
School bonds 2014				59,734	
School bonds 2021 refunding				1,280,713	
CES bonds 2015 refunding				37,294	
CES bonds 2016				92,649	
CES bonds 2020				204,895	
Bear Creek Fire bonds 2013 project				3,610	
Solid Waste bonds 2017				<u>32,405</u>	
				<u>\$ 72,819,045</u>	

\* Based on an analysis of actual compensated absence expenditures/expense during fiscal year 2021, management estimates 25% of these balances will be used in FY2022. Therefore, 25% of the balance of compensated absences is classified as due within one year. Other long-term liabilities related to governmental activities such as compensated absences are generally liquidated by the General Fund.

\*\* Pension and other post-employment benefits are generally liquidated approximately 44% by the General Fund and 44% by public safety related special revenue funds, with 12% being liquidated by recreation and roads related special revenue funds.

The Kenai Peninsula Borough has issued general obligation bonds for acquisition and construction of schools, solid waste disposal and transfer facilities, and expansions to the two service area hospitals. The general obligation school and solid waste bonds pledge the full faith and credit of the Borough, while the Central Emergency Services and the Bear Creek Service Area bonds pledge the full faith and credit of the respective service area.

School Bonds. School bonds are issued for the construction and major maintenance of public schools in the Borough. Bonds are paid from the General Fund through the levy of property taxes plus funding from the State of Alaska, which partially reimburses the Borough for expenditures for school debt issues. Per AS 14.11.100, the State of Alaska shall reimburse the Borough up to 70% of the principal and interest payments on the School bonds.

In August 2003, the Borough issued 20-year school bonds for the construction of a new middle school in Seward in the amount of \$14,700,000. In September 2011, the remaining debt was refunded leaving \$8,150,000 in principal to be amortized over the next 10 years with a final maturity date of September 2022. In July 2021, the Borough issued General Obligation School refunding bonds of \$900,000 to refinance \$930,000 of the \$1,820,000 in outstanding debt that resulted in a net present value of savings from cash flow of \$43,315.

In December 2010, the Borough issued 20-year school bonds in the amount of \$16,865,000. This was phase I of a two-phase project for roof replacement at various schools. Bonds were issued under the Buy America Bond Program. Under this program, bonds are issued as taxable and the Federal Government subsidizes the interest amount between the taxable portion and the rate that would have been in place if the bonds had been issued as tax exempt.

In July 2020, the Borough issued General Obligation School refunding bonds of \$8,970,000 to refinance \$10,430,000 of outstanding 2010 Buy America Bond Program school debt that resulted in a net present value of savings from cash flow of \$1,052,349.

In November 2013, the Borough issued 20-year school bonds in the amount of \$20,860,000. This was phase II of a two-phase project for roof replacement at various schools.

In June 2021 the Borough issued General Obligation School refunding bonds of \$14,500,000 to refinance \$12,890,000 of the \$14,790,000 in outstanding 2013 school debt that resulted in a net present value of savings from cash flow of \$1,459,148.

#### Central Emergency Service Area Bonds

In 2005, voters of the Central Emergency Service Area authorized the issuance of \$2,500,000 for the costs of planning, acquisition, designing, constructing, equipping and financing a fire station in Kasilof and renovating the fire station in the Funny River area. These bonds were issued in June 2006 in the amount of \$2,500,000. In October 2014, the Borough issued CES refunding bonds to refinance \$1.425 million of the outstanding debt that resulted in a net present value savings of \$116,196, the defeased debt was paid off in FY2016.

In October 2015, Service Area voters approved the issuance of bonds up to \$4.4 million for the purchase of emergency response vehicles, of which \$2.465 million was issued in February 2016 and \$1.335 million was issued in November 2019.

#### Bear Creek Fire Service Area Bonds

In 2007, voters of the Bear Creek Fire Service Area authorized the issuance of \$1,400,000 in bonds for design, construction, and equipping a Bear Creek Fire Service Area Public Safety Building. These bonds were issued in March 2013 in the amount of \$1,215,000. In June 2021, the Borough issued Bear Creek Fire SA refunding bonds to refinance \$1.425 million of the outstanding debt that resulted in a net present value savings of \$116,196, the defeased debt was paid off in FY2016. In June 2021, the Borough issued General Obligation Bear Creek Fire SA refunding bonds of \$825,000 to refinance \$740,000 of the \$850,000 in outstanding debt that resulted in a net present value of savings from cash flow of \$83,768.

#### Solid Waste Bonds

In 2016, Borough voters authorized the issuance of \$10,600,000 in bonds for planning, design, site preparation, constructing and equipping the solid waste disposal facilities, of which \$5,405,000 was issued in April 2017. The remaining balance is expected to be issued in 2024.

A summary of bonds payable (in thousands) at June 30, 2022 is as follows:

	<u>Amount Issued</u>	<u>Coupon Interest Rate</u>	<u>Effective Interest Rate</u>	<u>Maturity Dates</u>	<u>Annual Installments</u>	<u>Outstanding June 30, 2022</u>
<b><u>Governmental Activities:</u></b>						
<b>School bonds:</b>						
Issued 11-14-13	\$ 20,860	1.50 – 5.00	0.21 – 4.15	2014 - 2024	\$ 510 to 975	\$ 1,900
Issued 07-07-20	8,970	5.00	0.54 – 1.68	2020 - 2031	680 to 1,020	7,625
Issued 06-16-21	14,500	0.243 - 2.35	0.24 - 2.35	2021 - 2033	285 to 1,490	14,215
Issued 07-08-21	<u>900</u>	5.00	5.00 - 5.08	2022 - 2023	900	<u>900</u>
<b>Total school</b>	<u>45,230</u>					<u>24,640</u>
<b>Central Emergency Services bonds:</b>						
Issued 10-30-14	1,425	1.25 – 5.00	0.38 – 2.57	2006 - 2026	115 to 175	650
Issued 02-02-16	2,465	2.63 – 5.00	0.35 – 2.85	2016 - 2031	85 to 210	1,460
Issued 11-21-19	<u>1,335</u>	5.00	0.53 – 11.11	2021 - 2035	24 to 130	<u>1,215</u>
<b>Total CES bonds</b>	<u>5,225</u>					<u>3,325</u>
<b>Bear Creek Fire bonds</b>						
Issued 3-12-13	475	2.00 – 5.00	0.18 – 3.30	2014 - 2023	45 to 55	55
Issued 6-16-21	<u>825</u>	0.243 – 2.22	0.243 – 2.22	2022 - 2033	15 to 85	<u>810</u>
<b>Total Bear Creek bonds</b>	<u>1,300</u>					<u>865</u>
<b>Solid Waste bonds</b>						
Issued 4-27-17	<u>5,405</u>	4.00 – 5.00	0.96 – 3.93	2017 - 2023	800 to 1,010	<u>1,010</u>
<b>Total Governmental</b>	<u>\$ 57,160</u>					<u>\$ 29,840</u>

Debt service requirements for outstanding bonds at June 30, 2022 were as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2023	\$ 4,305,000	\$ 900,354
2024	2,420,000	721,538
2025	2,500,000	633,694
2026	2,575,000	563,268
2027	2,465,000	492,465
2028-2032	12,190,000	1,297,461
2033-2035	<u>3,385,000</u>	<u>97,051</u>
Total	<u>\$ 29,840,000</u>	<u>\$ 4,705,831</u>

## **J. Commitments and Contingencies**

### **1. Loss Contingencies**

The Kenai Peninsula Borough, in the normal course of its activities, is involved in various claims and pending litigation. In the opinion of management and the Borough's legal staff, the disposition of these matters is not expected to have a material adverse effect on the Borough's financial statements.

### **2. Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, would become a liability of the appropriate fund.

## **K. Pension and Other Post Employment Benefits Plans**

### **(a) Defined Benefit (DB) Pension Plan**

#### **General Information About the Plan**

The Borough participates in the Alaska Public Employees' Retirement System (PERS). PERS is a cost-sharing multiple employer plan which covers eligible State and local government employees, other than teachers. The Plan was established and is administered by the State of Alaska Department of Administration. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature.

The Plan is included in an annual comprehensive financial report that includes financial statements and other required supplemental information. That report is available via the internet at <http://doa.alaska.gov/dr/pers>. Actuarial valuation reports, audited financial statements, and other detailed plan information are also available on this website.

The Plan provides for retirement, death and disability, and postemployment healthcare benefits. There are three tiers of employees, based on entry date. For all tiers within the Defined Benefit (DB) plan, full retirement benefits are generally calculated using a formula comprised of a multiplier times the average monthly salary (AMS) times the number of years of service. The multiplier is increased at longevity milestone markers for most employees. Police/Fire employees accrue benefits at an accelerated rate. The tiers within the Plan establish differing criteria regarding normal retirement age, early retirement age, and the criteria for calculation of AMS, COLA adjustments, and other postemployment benefits (OPEB). A complete benefit comparison chart is available at the website noted above.

The PERS DB Plan was closed to new entrants effective July 1, 2006. New employees hired after that date participate in the PERS Defined Contribution (DC) Plan described later in these notes.

#### **Historical Context and Special Funding Situation**

In April 2008, the Alaska Legislature passed legislation converting the previously existing PERS plan from a defined benefit agent-multiple employer plan to a defined benefit cost-sharing plan with an effective date of July 1, 2008. In connection with this conversion, the State of Alaska passed additional legislation which statutorily capped the employer contribution rate, established a state funded "on-behalf" contribution (subject to funding availability), and required that employer contributions be calculated against all PERS eligible wages, including wages paid to participants of the PERS Tier IV defined contribution plan described later in these notes. The Alaska Legislature has the power and authority to change the aforementioned statute through the legislative process.

Alaska Statute 39.35.280 requires the State of Alaska to contribute to the Plan an amount such that, when combined with the employer contribution, is sufficient to pay the Plan's past service liability contribution rate as adopted by the Alaska Retirement Management Board (ARM). As such, the Plan is considered to be in a special funding situation as defined by GASB, and management has recorded all pension related liabilities, deferred inflows/outflows of resources, and disclosures on this basis.

The Borough recorded the related on-behalf contributions as revenue and expense or expenditures as prescribed by GAAP, pursuant to the relevant basis of accounting based on fund type.

**Employee Contribution Rates**

Regular employees are required to contribute 6.75% of their annual covered salary. Police officers and firefighters are required to contribute 7.50% of their annual covered salary.

**Employer and Other Contribution Rates**

There are several contribution rates associated with the pension contributions and related liabilities. These amounts are calculated on an annual basis.

*Employer Effective Rate:* This is the contractual employer pay-in rate. Under current legislation, the amount calculated for the statutory employer effective contribution rate is 22% on eligible wages. This 22% rate is calculated on all PERS participating wages, including those wages attributable to employees in the DC plan. Contributions derived from the DC employee payroll is referred to as the Defined Benefit Unfunded Liability or DBUL contribution.

*ARM Board Adopted Rate:* This is the rate formally adopted by the Alaska Retirement Management Board. This rate is actuarially determined and used to calculate annual Plan funding requirements, without regard to the statutory rate cap or the GASB accounting rate. Effective July 1, 2015, the Legislature requires the ARM Board to adopt employer contribution rates for past service liabilities using a level percent of pay method over a closed 25 year term which ends in 2039. This change results in lower ARM Board Rates than previously adopted.

*On-behalf State Contribution Rate:* This is the rate paid in by the State as an on-behalf payment under the current statute. The statute requires the State to contribute, based on funding availability, an on-behalf amount equal to the difference between the ARM Board Rate and the Employer Effective Rate. In the governmental fund financial statements, on-behalf contribution amounts have been recognized as additional revenues and expenditures. In the proprietary funds and government-wide financial statements, the on-behalf amounts reflect revenue and expense only during the measurement period in which the Plan recognizes the payments, resulting in a significant timing difference between the cash transfers and revenue and expense recognition.

Contribution rates for the year ended June 30, 2022 were determined in the June 30, 2020 actuarial valuations. The Borough’s contribution rates for the 2022 fiscal year were as follows:

	Employer Effective Rate	ARM Board Adopted Rate	State Contribution Rate
Pension	15.54%	26.99%	8.11%
Postemployment healthcare (ARHCT)	6.46%	3.12%	0.00%
<b>Total Contribution Rates</b>	<b>22.00%</b>	<b>30.11%</b>	<b>8.11%</b>

In 2022, the Borough was credited with the following contributions to the pension plan:

	Measurement Period July 1, 2020 to June 30, 2021	Borough Fiscal Year July 1, 2021 to June 30, 2022
Employer contributions (including DBUL)	\$ 2,824,718	\$ 3,074,122
Nonemployer contributions (on-behalf)	1,864,312	1,854,373
<b>Total Contributions</b>	<b>\$ 4,689,030</b>	<b>\$ 4,928,495</b>

In addition, employee contributions to the Plan totaled \$429,243 during the Borough’s fiscal year.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2022, the Borough reported a liability for its proportionate share of the net pension liability (NPL) that reflected a reduction for State pension support provided to the Borough. The amount recognized by the Borough for its proportional share, the related State proportion, and the total portion of the net pension liability that was associated with the Borough were as follows:

	2022
Borough proportionate share of NPL	\$ 28,746,099
State’s proportionate share of NPL associated with the Borough	3,893,248
<b>Total Net Pension Liability</b>	<b>\$ 32,639,347</b>

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 to calculate the net pension liability as of that date. The Borough’s proportion of the net pension liability was based on a projection of the Borough’s long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, including the State, actuarially determined. At the June 30, 2021 measurement date, the Borough’s proportion was 0.78359 percent, which was an increase of 0.015146 from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the Borough recognized pension expense of \$8,940,840 and on-behalf revenue of \$1,854,373 for support provided by the State. At June 30, 2022, the Borough reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ (127,352)
Net difference between projected and actual earnings on pension plan investments	-	(11,335,951)
Changes in proportion and differences between Borough contributions and proportionate share of contributions	1,221,089	-
Borough contributions subsequent to the measurement date	3,074,122	-
<b>Total Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</b>	<b>\$ 4,295,211</b>	<b>\$ (11,463,303)</b>

The \$3,074,122 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	
2023	\$ (1,540,588)
2024	(2,596,622)
2025	(2,808,826)
2026	(3,296,178)
<b>Total Amortization</b>	<b>\$ (10,242,214)</b>

### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2020, using the actuarial assumptions listed below, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021:

Actuarial cost method	Entry Age Normal
Amortization method	Unfunded Accrued Actuarial Liability, level percent of pay basis
Inflation	2.50% per year
Salary increases	For peace officer/firefighter, increases range from 7.75% to 2.75% based on service. For all others, increases range from 6.75% to 2.75% based on service.
Allocation methodology	Amounts for the June 30, 2021 measurement date were allocated to employers based on the ratio of the present value of projected future contributions for each employer to the total present value of projected future contributions for the Plan for the fiscal years 2023 to 2039.

Investment rate of return 7.38%, net of pension plan investment expenses. This is based on an average inflation rate of 2.50% and a real rate of return of 4.88%.

Mortality Pre-commencement and post-commencement mortality rates were based upon the 2013-2017 actual mortality experience. Pre-commencement mortality rates were based on 100% of the RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Post-commencement mortality rates were based on 91% of male and 96% of female rates of the RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. Deaths are assumed to be occupational 75% of the time for peace officers/firefighters, 40% of the time for all others.

The actuarial assumptions used in the June 30, 2020 actuarial valuation (latest available) were based on the results of an actuarial experience study for the period from July 1, 2013 to June 30, 2017, resulting in changes in actuarial assumptions effective for the June 30, 2018 actuarial valuation adopted by the Board to better reflect expected experience. The assumptions used in the June 30, 2020 actuarial valuation are the same as those used in the June 30, 2019 valuation, except the amount included in the Normal Cost for administrative expenses was updated to reflect the most recent two years of actual administrative expenses paid from defined benefit pension plan assets.

### Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return, excluding the inflation component of 2.50%, for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Broad domestic equity	28%	6.63%
Global equity (non-U.S.)	19%	5.41%
Aggregate bonds	22%	0.76%
Opportunistic	6%	4.39%
Real assets	13%	3.16%
Private equity	12%	9.29%
Cash equivalents	-%	0.13%

## Discount Rate

The discount rate used to measure the total pension liability was 7.38%. The discount rate used did not change from the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy, which meets State statutes. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Borough's proportionate share of the net pension liability calculated using the discount rate of 7.38%, as well as what the Borough's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate:

	Proportional Share	1% Decrease (6.38%)	Current Discount Rate (7.38%)	1% Increase (8.38%)
Borough's proportionate share of the net pension liability	0.78359%	\$ 42,576,977	\$ 28,746,099	\$ 17,126,387

## Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

### (b) Defined Contribution (DC) Pension Plan

Employees hired after July 1, 2006 participate in PERS Tier IV, a DC plan. This Plan is administered by the State of Alaska, Department of Administration in conjunction with the DB plan noted above. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature. The Alaska Retirement Management Board may also amend contribution requirements. Included in the Plan are individual pension accounts, a retiree medical insurance plan and a separate Health Reimbursement Arrangement account that will help retired members pay medical premiums and other eligible medical expenses not covered by the medical plan. This Plan is included in the annual comprehensive financial report for PERS, and at the following website, as noted above. <https://drb.alaska.gov/docs/reports/>.

Contributions to the DC plan consist solely of employer and employee contributions with no special funding or other nonemployer contributions. In addition, actual remittances to the PERS system require that the Borough contribute at 22%. After deducting the DC plan contributions (and related OPEB contributions), the remaining remittance (the DBUL) is deposited into the DB plan as noted earlier.

## Benefit Terms

Employees are immediately vested in their own contributions and vest 25% with two years of service, plus an additional 25% per year thereafter for full vesting at five years of service. Nonvested employer contributions are forfeited upon termination of employment from the Plan. Such forfeitures were applied in the year ended June 30, 2022 to cover a portion of the Borough's employer match contributions. For the year ended June 30, 2022, forfeitures reduced pension expense by \$21,223.

### Employee Contribution Rate

Employees are required to contribute 8% of their annual covered salary. This amount goes directly to the individual's account.

### Employer Contribution Rate

For the year ended June 30, 2022, the Borough was required to contribute 5% of covered salary into the Plan.

The Borough and employee contributions to PERS for pensions for the year ended June 30, 2022 were \$834,520 and \$1,335,229, respectively. The Borough contribution amount was recognized as pension expense/expenditures.

### (c) Defined Benefit OPEB Plans

As part of its participation in PERS, the Borough participates in the following cost sharing multiple employer defined benefit OPEB plans: Alaska Retiree Healthcare Trust (ARHCT), Retiree Medical Plan (RMP) and Occupational Death and Disability Plan (ODD).

The ARHCT, a healthcare trust fund, provides major medical coverage to retirees of the DB plan. The ARHCT is self-funded and self-insured. The ARHCT was closed to all new members effective July 1, 2006. Benefits vary by Tier level. The RMP provides major medical coverage to retirees of the PERS DC Plan (Tier IV). The RMP is self-insured. Members are not eligible to use the Plan until they have at least 10 years of service and are Medicare age eligible. The ODD provides death benefits for beneficiaries of plan participants and long-term disability benefits to all active members within PERS. The Plans are administered by the State of Alaska, Department of Administration. The OPEB plans are included in the annual comprehensive financial report for PERS, at the following website, as noted above. <https://drb.alaska.gov/docs/reports/>.

### Employer Contribution Rate

Employer contribution rates are actuarially determined and adopted by and may be amended by the Board. Employees do not contribute.

Employer contribution rates for the year ended June 30, 2022 were as follows:

	Other	Police/Fire
Alaska Retiree Healthcare Trust	6.46%	6.46%
Retiree Medical Plan	1.07%	1.07%
Occupational Death and Disability	0.31%	0.68%
<b>Total Contribution Rates</b>	<b>7.84%</b>	<b>8.21%</b>

In 2022, the Borough was credited with the following contributions to the OPEB plans:

	Measurement Period July 1, 2020 to June 30, 2021	Borough Fiscal Year July 1, 2021 to June 30, 2022
Employer contributions – ARHCT	\$ 523,451	\$ 390,312
Employer contributions - RMP	182,205	178,626
Employer contributions - ODD	62,576	73,074
<b>Total Contributions</b>	<b>\$ 768,232</b>	<b>\$ 642,012</b>

**OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB Plans**

At June 30, 2022, the Borough reported an asset for its proportionate share of the net OPEB asset (NOA) that reflected a reduction for State OPEB support provided to the Borough. The amount recognized by the Borough for its proportional share, the related State proportion, and the total were as follows:

Borough’s proportionate share of NOA – ARHCT	\$ 20,189,899
Borough’s proportionate share of NOA – RMP	263,520
Borough’s proportionate share of NOA – ODD	517,050

**Total Borough’s Proportionate Share of Net OPEB Asset** \$ 20,970,469

State’s proportionate share of the ARHCT NOA associated with the Borough 2,644,701

**Total Net OPEB Asset** \$ 23,615,170

The total OPEB liabilities (asset) for the June 30, 2021 measurement date was determined by an actuarial valuation as of June 30, 2020 rolled forward to June 30, 2021 to calculate the net OPEB liabilities (asset) as of that date. The Borough’s proportion of the net OPEB liabilities (asset) is based on a projection of the Borough’s long-term share of contributions to the OPEB plans relative to the projected contributions of all participating entities, actuarially determined.

	June 30, 2020 Measurement Date Employer Proportion	June 30, 2021 Measurement Date Employer Proportion	Change
Borough’s proportionate share of the net OPEB liabilities (asset):			
ARHCT	0.63189%	0.78702%	0.15513 %
RMP	0.93785%	0.98174%	0.04389 %
ODD	1.18646%	1.17317%	(0.01329)%

For the year ended June 30, 2022, the Borough recognized OPEB expense (benefit) of (\$7,396,001). Of this amount, \$(917,612) was recorded as on-behalf revenue and expense for support provided by the ARHCT plan. OPEB expense and on-behalf revenue is listed by plan in the table below:

Plan	OPEB Expense (Benefit)	On-behalf Revenue
ARHCT	\$ (7,725,129)	\$ (917,612)
RMP	265,881	-
ODD	63,247	-
<b>Total</b>	<b>\$ (7,396,001)</b>	<b>\$ (917,612)</b>

At June 30, 2022, the Borough reported deferred outflows of resources and deferred inflows of resources related to OPEB plans from the following sources:

Deferred Outflows of Resources	ARHCT	RMP	ODD	Total
Difference between expected and actual experience	\$ -	\$ 19,593	\$ -	\$ 19,593
Changes in assumptions	-	81,907	-	81,907
Changes in proportion and differences between Borough contributions and proportionate share of contributions	-	5,524	14,205	19,729
Borough contributions subsequent to the measurement date	390,312	178,626	73,074	642,012
<b>Total Deferred Outflows of Resources Related to OPEB Plans</b>	<b>\$ 390,312</b>	<b>\$ 285,650</b>	<b>\$ 87,279</b>	<b>\$ 763,241</b>

Deferred Inflows of Resources	ARHCT	RMP	ODD	Total
Difference between expected and actual experience	\$ (212,026)	\$ (12,529)	\$ (141,223)	\$ (365,778)
Changes in assumptions	(762,981)	(156,610)	(3,928)	(923,519)
Difference between projected and actual investment earnings	(9,447,792)	(235,754)	(82,910)	(9,766,456)
Changes in proportion and differences between Borough contributions and proportionate share of contributions	(150,537)	(1,771)	(24,565)	(176,873)
<b>Total Deferred Inflows of Resources Related to OPEB Plans</b>	<b>\$(10,573,336)</b>	<b>\$ (406,664)</b>	<b>\$ (252,626)</b>	<b>\$(11,232,626)</b>

Amounts reported as deferred outflows of resources related to OPEB plans resulting from Borough contributions subsequent to the measurement date will be recognized as a reduction in the net OPEB liabilities (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	ARHCT	RMP	ODD	Total
2023	\$ (3,338,867)	\$ (64,399)	\$ (46,387)	\$ (3,449,653)
2024	(2,175,795)	(64,509)	(46,333)	(2,286,637)
2025	(2,336,350)	(66,889)	(47,203)	(2,450,442)
2026	(2,722,324)	(74,399)	(49,970)	(2,846,693)
2027	(-)	(8,610)	(26,644)	(35,254)
Thereafter	(-)	(20,834)	(21,884)	(42,718)
<b>Total Amortization</b>	<b>\$(10,573,336)</b>	<b>\$ (299,640)</b>	<b>\$ (238,421)</b>	<b>\$ (11,111,397)</b>

### Actuarial Assumptions

The total OPEB liability (asset) for each plan for the measurement period ended June 30, 2021 was determined by actuarial valuations as of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement, and rolled forward to the measurement date of June 30, 2021:

Actuarial cost method	Entry age normal
Amortization method	Unfunded accrued actuarial liability, level percent of pay basis
Inflation	2.50% per year
Salary increases	Graded by service, from 7.75% to 2.75% for Peace Officer/Firefighter. Graded by service from 6.75% to 2.75% for all others.
Allocation methodology	Amounts for the June 30, 2021 measurement date were allocated to employers based on the ratio of the present value of projected future contributions for each employer to the total present value of projected future contributions to the Plan for fiscal years 2023 to 2039.
Investment rate of return	7.38%, net of postemployment healthcare plan investment expenses. This is based on an average inflation rate of 2.50% and a real rate of return of 4.88%.
Healthcare cost trend rates	Pre-65 medical: 6.5% grading down to 4.5% Post-65 medical: 5.4% grading down to 4.5% Prescription drug: 7.5% grading down to 4.5% EGWP: 7.5% grading down to 4.5%
Mortality (ARHCT, RMP and ODD Plans)	Pre-commencement and post-commencement mortality rates were based upon the 2013-2017 actual mortality experience. Post-commencement mortality rates were based on 91% of the male rates and 96% of the female rates of the RP-2014 healthy annuitant table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement. The rates for

pre-commencement mortality were 100% of the RP-2014 employee table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

(ODD Plan)

Deaths are assumed to be occupational 75% of the time for peace officers/firefighters, 40% of the time for all others. Disability mortality in accordance with the RP-2014 Disabled Table, benefit-weighted, rolled back to 2006, and projected with MP-2017 generational improvement.

Participation (ARHCT)

100% of system paid members and their spouses are assumed to elect the healthcare benefits paid as soon as they are eligible. 20% of nonsystem paid members and their spouses are assumed to elect the healthcare benefits as soon as they are eligible.

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study for the period from July 1, 2013 to June 30, 2017, resulting in changes in actuarial assumptions effective for the June 30, 2018 actuarial valuation adopted by the Board to better reflect expected experience. The assumptions used in the June 30, 2020 actuarial valuation are the same as those used in the June 30, 2019 valuation with the following exceptions:

1. Per capita claims costs were updated to reflect recent experience.
2. Retired member contributions were updated to reflect the 5% decrease from calendar year (CY) 20 and CY 21.
3. The amount included in the Normal Cost for administrative expenses was updated to reflect the most recent two years of actual administrative expenses paid for postretirement healthcare plan assets.

### Long-Term Expected Rate of Return

The long-term expected rate of return on OPEB plan investments for each plan was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of postretirement healthcare plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of arithmetic rates of return, excluding the inflation component of 2.50% for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2021 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Broad domestic equity	28%	6.63 %
Global equity (non-U.S.)	19%	5.41 %
Aggregate bonds	22%	0.76%
Opportunistic	6%	4.39 %
Real assets	13%	3.16 %
Private equity	12%	9.29 %
Cash equivalents	-%	0.13%

## Discount Rate

The discount rate used to measure the total OPEB asset for each plan as of June 30, 2021 was 7.38%. This discount rate used did not change from the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employer and State contributions will continue to follow the current funding policy which meets State statutes. Based on those assumptions, the fiduciary net position of each plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB asset for each plan.

## Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the Borough's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 7.38%, as well as what the Borough's proportionate share of the respective plan's net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	Proportional Share	1% Decrease (6.38%)	Current Discount Rate (7.38%)	1% Increase (8.38%)
Borough's proportionate share of the net OPEB liability (asset):				
ARHCT	0.78702 %	\$ (13,203,891)	\$ (20,189,899)	\$ (25,991,259)
RMP	0.98174 %	\$ 171,992	\$ (263,520)	\$ (592,463)
ODD	1.17317 %	\$ (495,100)	\$ (517,050)	\$ (534,530)

## Sensitivity of the Net OPEB Liability (Asset) to Changes in the Healthcare Cost Trend Rates

The following presents the Borough's proportionate share of the net OPEB liability (asset) calculated using the healthcare cost trend rates as summarized in the 2020 actuarial valuation reports as well as what the Borough's proportionate share of the respective plan's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	Proportional Share	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Borough's proportionate share of the net OPEB liability (asset):				
ARHCT	0.78702 %	\$ (26,670,380)	\$ (20,189,899)	\$ (12,369,648)
RMP	0.98174 %	\$ (639,548)	\$ (263,520)	\$ 248,843
ODD	1.17317 %	\$ n/a	\$ n/a	\$ n/a

## OPEB Plan Fiduciary Net Position

Detailed information about each OPEB plan's fiduciary net position is available in the separately issued PERS financial report.

#### **(d) Defined Contribution OPEB Plans**

PERS DC Pension Plan participants (PERS Tier IV) also participate in the Health Reimbursement Arrangement Plan (HRA Plan). The HRA Plan allows for medical care expense to be reimbursed from individual savings accounts established for eligible persons. The HRA Plan became effective July 1, 2006 at which time contributions by employers began.

##### ***Contribution Rate***

AS 39.30.370 establishes this contribution amount as “three percent of the average annual employee compensation of *all employees of all employers* in the plan”. As of July 1, 2021, for actual remittance, this amount is calculated as a flat rate for each full-time or part-time employee per pay period and approximates \$2,168 per year for each full-time employee, and \$1.39 per hour for part-time employees.

##### ***Annual Postemployment Healthcare Cost***

In fiscal year 2022, the Borough contributed \$468,815 in DC OPEB costs. These amounts have been recognized as expense/expenditures.

#### **(e) School District Participation**

The School District also participates in the PERS postemployment benefits plans, along with separate but similar plans for educators, under the Teacher Retirement System (TRS) plan. Additional information about the School District’s pension and postemployment benefit plans can be found in their separately issued financial statements.

#### **L. Landfill Closure and Postclosure Care Cost**

The Governmental Accounting Standards Board issued Statement 18, "Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs", which establishes standards of accounting and financial reporting for municipal solid waste landfill closure and postclosure care costs that are required to be incurred by federal, state, or local laws or regulations. The Borough implemented this standard effective July 1, 1993.

State and Federal laws and regulations require the Borough to comply with the State of Alaska Solid Waste Management Regulations (18AAC 60). These regulations include placement of a final cover system on its landfills when they stop accepting waste. Additionally, the Borough must perform post closure care and monitoring functions at the sites for up to thirty years after closure. The Borough has five active landfills with landfill cells having remaining useful lives from 1 year to 20 years, with 40 percent of capacity used to date. The largest site has an active lined cell with a remaining expected life of two to four years. This site has land enough for a minimum of three additional cells, which will be developed as needed and will extend the landfill life by approximately 25 years. There are also three sites which are closed, that are being monitored as required by regulation. As of June 30, 2022 the Borough has a recorded liability of \$9,266,866 in the government-wide financial statements for closure and postclosure costs associated with its landfills. The liability for closure and postclosure care costs is based on landfill capacity used to date. This amount has been reported as restricted fund balance in the Solid Waste Capital Projects Fund and is based on what it would cost to perform all closure and postclosure care in 2022; actual cost may vary from this estimate due to inflation, changes in technology, or changes in regulations. It is estimated the Borough will recognize another \$11.4 million in expense and liability between June 30, 2022 and the year 2040, the date the landfills are expected to reach capacity.

The Borough is required by state and federal laws and regulations to make certain financial assurances, public notice and record keeping, and reporting regarding this liability. The Borough

has complied with these provisions. The Borough is committed to funding the annual increase in the estimate of closure and postclosure care costs. Accounting for landfill operations is included in the General Fund and the closure and postclosure costs are accounted for in the Solid Waste Capital Projects Fund.

#### **M. Debt Authorized Subsequent to Year End**

On October 4, 2022, voters of the Kenai Peninsula Borough approved the authorization to issue \$65,550,000 in Areawide General Obligation (GO) School Bonds for various school related projects across the Kenai Peninsula. The voters of the Central Emergency Service Area also approved the authorization of \$16,500,000 in Service Area GO Bonds to provide for a new fire station. The Borough intends to sell the school GO bonds in two phases starting with \$47,350,000 the spring of 2023. It is anticipated that the Borough will issue \$16,500,000 of the Central Emergency Services GO bonds in the spring of 2023.

#### **N. Significant Events**

The impact of the COVID-19 pandemic continues to evolve as of the date of this report. The pandemic continues to have impacts on the Borough's financial condition, liquidity, and operations however, the Borough Administration will continue to assess the effects as the pandemic evolves over the next fiscal year in areas such as operations, workforce, suppliers, customers, constituents, and overall financial condition.

Based on a review of period to date revenues posted through June 2022 and compared to the previous five years, the Borough is predicting recoveries in general government revenues in fiscal year 2023. Some of those variances are:

- Sales Taxes have seen increases from FY2020 and FY2021 due in part to inflation and more active tourist season. Retail trade, restaurants, hotels and recreational industries saw a strong recovery in FY2022.
- Recreation fee revenues have seen recoveries from FY2020 and FY2021 in FY2022.
- Real, personal and oil property tax collections remained at consistent levels.
- Due to drastic interest rate fluctuations during the pandemic, the Borough's investments held in marketable securities could continue to be adversely impacted.

Uncertainties around the full impact of the COVID-19 pandemic still exist. If it does continue through fiscal year 2023 and further, it could continue to adversely affect the Borough's future operations, financial position, and liquidity in fiscal year 2023 and future years.

#### **CARES Act Funding**

On March 27, 2020, the President signed into law the "Coronavirus Aid, Relief and Economic Security (CARES) Act." One purpose of CARES was to appropriate funds for the Coronavirus Relief Fund to be used to make payments for specified uses to States and certain local governments. To date, the Borough has been awarded \$37,458,449 in CARES Act funds passed through the State of Alaska. The Borough has used those funds to help defray the costs of the emergency response to the pandemic, absentee voting capabilities, rents and mortgage assistance as well as provide economic support to small businesses, nonprofit, volunteer and senior citizen agencies affected by the COVID-19 emergency, as directed by the US Treasury Department. The CARES grant program ended on December 31, 2021; with total expenditures of \$37,215,204.

#### **U.S. Treasury Coronavirus State and Local Recovery Funding**

In June 2021, the Borough was awarded \$11.4 million in U.S. Treasury Coronavirus State and Local Recovery funds. All funds have been received by the Borough as of June 2022. In August 2021, the Borough, through Ordinance 2021-19-08, allocated the funds for solid waste leachate system rehabilitation, educational services, educational services pay-go infrastructure and bridges pay-go infrastructure as indicated below:

Educational Services	\$ 2,000,000
Educational Services – Pay-go infrastructure projects	2,903,341
Solid Waste Leachate system rehabilitation	6,000,000
Roads/Bridges – Pay-go infrastructure projects	500,000
<b>U.S. Treasury Coronavirus State and Local Recovery Funding</b>	<b>\$ 11,403,341</b>

**O. Change in Accounting Principle**

The Borough’s Component Units currently have both leasee and lessor arrangements. In 2022, the Borough adopted the provisions of GASB Statement No. 87 *Leases*, which, among other accounting and reporting criteria, requires the Borough to recognize the lease liability/asset (and related deferred inflow/outflow accounts), as of the beginning of the Borough’s fiscal year. As a result of the implementation of this statement, the Borough has recorded an opening balance adjustment to reflect opening balance liabilities and related accounts and to decrease opening net position as follows:

Component Unit	Opening net position, as originally presented	Change in accounting principle adjustment (Note F)	Opening net position, as restated after change in accounting principle
Central Peninsula Hospital	\$190,272,115	\$11,349	\$190,283,464
South Peninsula Hospital	82,986,125	(91,537)	82,894,588

**P. New Accounting Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued several new accounting standards with upcoming implementation dates (effective dates are adjusted for the issuance of GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance). The following new accounting standards were implemented by the Borough for 2022 reporting:

*GASB Statement No. 87 – Leases – Effective for year-end June 30, 2022.* This Statement addresses accounting and financial reporting for certain lease assets and liabilities for leases that previously were classified as operating leases. This Statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The Borough did discovery of all active leases and used materiality policies to determine whether they applied to GASB 87, then accounted for those that qualified accordingly.

*GASB Statement No. 89 - Accounting for Interest Cost Incurred before the End of a Construction Period – Effective for year-end June 30, 2022.* This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. The Borough does not incur normal interest costs for construction, so no action was required on this statement.

*GASB Statement No. 92 - Omnibus 2020 – Provisions of this Statement related to the effective date of Statement No. 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance. The effective date for all other provisions of the Statement are to be implemented for year-end June 30, 2022.* This Statement addresses a variety of topics such as leases, the applicability of Statement No. 73 and Statement No. 74 for reporting assets accumulated for postemployment benefits, the applicability of Statement No. 84 to postemployment benefit arrangements, the measurements of liabilities and assets related to asset retirement obligations in a government acquisition, reporting of public entity

risk pools, referencing to nonrecurring fair value measurements, and terminology used to refer to derivative instruments. No action was required on this statement.

*GASB Statement No. 93 – Replacement of Interbank Offered Rates – The provisions of this Statement, except for paragraph 11b, 13 and 14, are required to be implemented for year-end June 30, 2021. The requirements in paragraph 11b, 13 and 14 are required to be implemented for year-end June 30, 2022.* This Statement addresses accounting and financial reporting implications that result from the replacement of an interbank offered rate (IBOR). The Borough does not hold any investments with replacement of interbank offered rates, therefore, no action was required on this statement.

*GASB Statement No. 97 – Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – Effective for year-end June 30, 2022, except the portion of the pronouncement related to component unit criteria, which is effective for year-end June 30, 2020.* This Statement modifies certain guidance contained in Statement No. 84 and enhances the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The Borough does not have a 457 plan that meets the definition of a pension plan, therefore, no action was required on this statement.

The GASB has issued several new accounting standards with upcoming implementation dates (effective dates adjusted for the issuance of GASB Statement No. 95). Management has not fully evaluated the potential effects of these statements, and actual impacts have not yet been determined. The statements are as follows:

*GASB Statement No. 91 – Conduit Debt Obligations – Effective for year-end June 30, 2023.* This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with commitments extended by issuers, arrangements associated with conduit obligations, and related note disclosures. This Statement clarifies the definition of a conduit debt obligation and establishes standards for related accounting and financial reporting.

*GASB Statement No. 94 – Public-Private and Public-Public Partnerships and Availability Payment Arrangements – Effective for year-end June 30, 2023.* The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs) and also provides guidance for accounting and financial reporting for availability payment arrangements (APA).

*GASB Statement No. 96 – Subscription-Based Information Technology Arrangements – Effective for year-end June 30, 2023.* This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. This Statement, among other things, defines a SBITA, establishes that a SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability, provides capitalization criteria for outlays other than subscription payments, and requires note disclosures regarding a SBITA.

*GASB Statement No. 99 – Omnibus 2022 – Provisions of this Statement related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, classification of certain provisions in Statement No. 34, as amended, and terminology updates related to Statement No. 53 and Statement No. 63 are effective upon issuance. The effective date for the provisions of this Statement related to leases, PPPs, and SBITAs are to be implemented for year-end June 30, 2023. The effective date for the provisions of this Statement related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement No. 53, are to be implemented for year-end June 30, 2024.*

*GASB Statement No. 100 – Accounting Changes and Error Corrections* – an amendment of GASB Statement No. 62 – Effective for year-end June 30, 2024. Earlier application is encouraged. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

*GASB Statement No. 101 – Compensated Absences* – Effective for year-end June 30, 2025. Earlier application is encouraged. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

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**REQUIRED SUPPLEMENTARY INFORMATION**

**Kenai Peninsula Borough**

Public Employees' Retirement System - Pension Plan

Schedule of the Borough's Proportionate Share of the Net Pension Liability

Years Ended June 30,	2022	2021	2020	2019	2018	2017	2016	2015
Borough's Proportion of the Net Pension Liability	0.78359%	0.63213%	0.64980%	0.72606%	0.67218%	0.84370%	0.64737%	0.49259%
Borough's Proportionate Share of the Net Pension Liability	\$ 28,746,099	\$ 37,302,896	\$ 35,571,597	\$ 36,078,214	\$ 34,747,989	\$ 47,159,456	\$ 31,397,382	\$ 22,975,175
State of Alaska Proportionate Share of the Net Pension Liability	3,893,248	15,435,315	14,124,547	10,447,307	12,947,803	5,944,748	8,410,497	19,950,761
Total Net Pension Liability	\$ 32,639,347	\$ 52,738,211	\$ 49,696,144	\$ 46,525,521	\$ 47,695,792	\$ 53,104,204	\$ 39,807,879	\$ 42,925,936
Borough's Covered Payroll	\$ 21,388,726	\$ 21,126,817	\$ 20,788,636	\$ 20,619,173	\$ 20,700,085	\$ 20,679,828	\$ 20,712,790	\$ 12,061,924
Borough's Proportionate Share of the Net Pension Liability as a Percentage of Payroll	134.40%	176.57%	171.11%	174.97%	167.86%	228.05%	151.58%	190.48%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.46%	61.61%	63.42%	65.19%	63.37%	59.55%	63.96%	62.37%

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Schedule of Borough Contributions

Years Ended June 30,	2022	2021	2020	2019	2018	2017	2016	2015
Contractually Required Contributions	\$ 3,074,122	\$ 2,824,718	\$ 2,416,980	\$ 2,570,451	\$ 2,763,608	\$ 2,467,348	\$ 2,191,270	\$ 2,101,441
Contributions Relative to the Contractually Required Contribution	3,074,122	2,824,718	2,416,980	2,570,451	2,763,608	2,467,348	2,191,270	2,101,441
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Borough's Covered Payroll	\$ 22,732,223	\$ 21,388,726	\$ 21,126,817	\$ 20,788,636	\$ 20,619,173	\$ 20,700,085	\$ 20,679,828	\$ 20,712,790
Contributions as a Percentage of Covered Payroll	13.52%	13.21%	11.44%	12.36%	13.40%	11.92%	10.60%	10.15%

See notes for Required Supplementary Information.

## Kenai Peninsula Borough

### Public Employees' Retirement System - ARHCT OPEB Plan

#### Schedule of the Borough's Proportionate Share of the Net OPEB Liability (Asset)

Years Ended June 30,	2022	2021	2020	2019	2018
Borough's Proportion of the Net OPEB Liability (Asset)	0.78702%	0.63189%	0.64972%	0.72597%	0.67229%
Borough's Proportionate Share of the Net OPEB Liability (Asset) State of Alaska Proportionate Share of the Net OPEB Liability (Asset)	\$ (20,189,899)	\$ (2,861,549)	\$ 964,057	\$ 7,450,537	\$ 5,679,234
	(2,644,701)	(1,187,104)	383,278	2,162,286	2,117,541
<b>Total Net OPEB Liability (Asset)</b>	<b>\$ (22,834,600)</b>	<b>\$ (4,048,653)</b>	<b>\$ 1,347,335</b>	<b>\$ 9,612,823</b>	<b>\$ 7,796,775</b>
Borough's Covered Payroll	\$ 7,041,946	\$ 8,153,068	\$ 8,977,278	\$ 9,846,268	\$ 10,682,690
Borough's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Payroll	-286.71%	-35.10%	10.74%	75.67%	53.16%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	135.54%	106.15%	98.13%	88.12%	89.91%

#### Schedule of Borough Contributions

Years Ended June 30,	2022	2021	2020	2019	2018
Contractually Required Contributions	\$ 390,312	\$ 523,451	\$ 961,935	\$ 922,927	\$ 785,385
Contributions Relative to the Contractually Required Contribution	390,312	523,451	961,935	922,927	785,385
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Borough's Covered Payroll	\$ 6,041,838	\$ 7,041,946	\$ 8,153,068	\$ 8,977,278	\$ 9,846,268
Contributions as a Percentage of Covered Payroll	6.460%	7.433%	11.798%	10.281%	7.976%

See notes for Required Supplementary Information.

## Kenai Peninsula Borough

### Public Employees' Retirement System - RMP OPEB Plan

#### Schedule of the Borough's Proportionate Share of the Net OPEB Liability (Asset)

Years Ended June 30,	2022	2021	2020	2019	2018
Borough's Proportion of the Net OPEB Liability (Asset)	0.98174%	0.93785%	0.94610%	0.95184%	0.96262%
Borough's Proportionate Share of the Net OPEB Liability (Asset)	\$ (263,520)	\$ 66,522	\$ 226,345	\$ 121,122	\$ 50,201
State of Alaska Proportionate Share of the Net OPEB Liability (Asset)	-	-	-	-	-
Total Net OPEB Liability (Asset)	\$ (263,520)	\$ 66,522	\$ 226,345	\$ 121,122	\$ 50,201
Borough's Covered Payroll	\$ 14,346,781	\$ 12,973,749	\$ 11,811,358	\$ 10,772,905	\$ 10,017,395
Borough's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Payroll	-1.84%	0.51%	1.92%	1.12%	0.50%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	115.10%	95.23%	83.17%	88.71%	93.98%

#### Schedule of Borough Contributions

Years Ended June 30,	2022	2021	2020	2019	2018
Contractually Required Contributions	\$ 178,626	\$ 182,205	\$ 167,294	\$ 111,028	\$ 110,961
Contributions Relative to the Contractually Required Contribution	178,626	182,205	167,294	111,028	110,961
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Borough's Covered Payroll	\$ 16,690,385	\$ 14,346,781	\$ 12,973,749	\$ 11,811,358	\$ 10,772,905
Contributions as a Percentage of Covered Payroll	1.070%	1.270%	1.289%	0.940%	1.030%

See notes for Required Supplementary Information.

## Kenai Peninsula Borough

### Public Employees' Retirement System - ODD OPEB Plan

#### Schedule of the Borough's Proportionate Share of the Net OPEB Liability (Asset)

Years Ended June 30,	2022	2021	2020	2019	2018
Borough's Proportion of the Net OPEB Liability (Asset)	1.17317%	1.18646%	1.24167%	0.95184%	0.96260%
Borough's Proportionate Share of the Net OPEB Liability (Asset) State of Alaska Proportionate Share of the Net OPEB Liability (Asset)	\$ (517,050)	\$ (323,429)	\$ (301,044)	\$ (184,866)	\$ (136,586)
Total Net OPEB Liability (Asset)	\$ (517,050)	\$ (323,429)	\$ (301,044)	\$ (184,866)	\$ (136,586)
Borough's Covered Payroll	\$ 14,346,781	\$ 12,973,749	\$ 11,811,358	\$ 10,772,905	\$ 10,017,395
Borough's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Payroll	-3.60%	-2.49%	-2.55%	-1.72%	-1.36%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	374.22%	283.80%	297.43%	270.62%	212.97%

#### Schedule of Borough Contributions

Years Ended June 30,	2022	2021	2020	2019	2018
Contractually Required Contributions	\$ 73,074	\$ 62,576	\$ 52,029	\$ 50,697	\$ 12,282
Contributions Relative to the Contractually Required Contribution	73,074	62,576	52,029	50,697	12,282
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Borough's Covered Payroll	\$ 16,690,385	\$ 14,346,781	\$ 12,973,749	\$ 11,811,358	\$ 10,772,905
Contributions as a Percentage of Covered Payroll	0.438%	0.436%	0.401%	0.429%	0.114%

See notes for Required Supplementary Information.

**Kenai Peninsula Borough**  
Notes to Required Supplementary Information  
June 30, 2022

**1. Public Employees' Retirement System Pension Plan**

***Schedule of the Borough's Proportionate Share of the Net Pension Liability***

This table is presented based on the Plan measurement date. For June 30, 2022, the Plan measurement date is June 30, 2021.

*Changes in Assumptions:*

The actuarial assumptions used in the June 30, 2020 actuarial valuation (latest available) were based on the results of an actuarial experience study for the period from July 1, 2013 to June 30, 2017, resulting in changes in actuarial assumptions effective for the June 30, 2018 actuarial valuation adopted by the Board to better reflect expected experience. The assumptions used in the June 30, 2020 actuarial valuation are the same as those used in the June 30, 2019 valuation, except the amount included in the Normal Cost for administrative expenses was updated to reflect the most recent two years of actual administrative expenses paid from defined benefit pension plan assets.

In 2020, the discount rate was lowered from 8% to 7.38%.

Amounts reported reflect a change in assumptions between 2016 and 2017 in the method of allocating the net pension liability from actual contributions to present value of projected future contributions.

GASB requires ten years of information be presented. However, until a full ten years of information is available, the Borough will present only those years for which information is available.

***Schedule of the Borough's Contributions***

This table is based on the Borough's contributions for each fiscal year presented. These contributions have been reported as a deferred outflow of resources on the Statement of Net Position.

GASB requires ten years of information be presented. However, until a full ten years of information is available, the Borough will present only those years for which information is available.

**2. Public Employees' Retirement System OPEB Plans**

***Schedule of the Borough's Proportionate Share of the Net OPEB Asset and Liability***

These tables are presented based on the Plan measurement date. For June 30, 2022, the Plan measurement date is June 30, 2021.

*Changes in Assumptions:*

The actuarial assumptions used in the June 30, 2020 actuarial valuation were based on the results of an actuarial experience study for the period from July 1, 2013 to June 30, 2017, resulting in changes in actuarial assumptions effective for the June 30, 2018 actuarial valuation adopted by the Board to better reflect expected experience. The assumptions used in the June 30, 2020 actuarial valuation are the same as those used in the June 30, 2019 valuation with the following exceptions:

1. Per capita claims costs were updated to reflect recent experience.
2. Retired member contributions were updated to reflect the 5% decrease from calendar year (CY) 20 to CY 21.
3. The amount included in the Normal Cost for administrative expenses was updated to reflect the most recent two years of actual administrative expenses paid for postretirement healthcare plan assets.

In 2020, the discount rate was lowered from 8% to 7.38%.

In 2020, an Employer Group Waiver Plan (EGWP) was implemented effective January 1, 2019. This arrangement replaced the Retiree Drug Subsidy (RDS) under Medicare Part D and resulted in larger projected subsidies to offset the cost of prescription drug coverage.

GASB requires ten years of information be presented. However, until a full ten years of information is available, the Borough will present only those years for which information is available.

***Schedule of the Borough's Contributions***

These tables are based on the Borough's contributions for each fiscal year presented. These contributions have been reported as a deferred outflow of resources on the Statement of Net Position.

GASB requires ten years of information be presented. However, until a full ten years of information is available, the Borough will present only those years for which information is available.

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NON-MAJOR GOVERNMENTAL FUNDS

**Kenai Peninsula Borough**  
Nonmajor Governmental Funds  
Combining Balance Sheet  
June 30, 2022

	<b>Special Revenue Funds</b>	<b>Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b><u>Assets</u></b>			
Cash and short-term investments	\$ 8,181,426	\$ -	\$ 8,181,426
Equity in central treasury	34,701,990	26,201,202	60,903,192
Receivables (net of allowances for estimated uncollectibles):			
Taxes receivable	441,576	-	441,576
Leases receivable	1,130,175	-	1,130,175
Accounts receivable	692,528	706,468	1,398,996
Due from other governments	549,674	228,180	777,854
Prepays	37,451	-	37,451
Restricted assets - equity in central treasury - unspent bond proceeds	-	465,706	465,706
Total assets	<b>\$ 45,734,820</b>	<b>\$ 27,601,556</b>	<b>\$ 73,336,376</b>
 <b><u>Liabilities, Deferred Inflows of Resources and Fund Balances</u></b>			
Liabilities:			
Accounts and retainage payable	1,002,046	600,825	1,602,871
Accrued payroll and payroll benefits	565,493	11,853	577,346
Due to General Fund	57,019	-	57,019
Unearned grant revenue	1,387,828	3,488,705	4,876,533
Total liabilities	3,012,386	4,101,383	7,113,769
Deferred inflows of resources:			
Prepaid property taxes	7,883,124	-	7,883,124
Property tax receivable - unavailable	407,462	-	407,462
Lease related	1,108,306	-	1,108,306
Total deferred inflows of resources	9,398,892	-	9,398,892
Fund balances:			
Nonspendable:			
Prepays	37,451	-	37,451
Restricted:			
Roads construction and upgrades	2,785,627	3,984,893	6,770,520
Hazard tree removal program	241,756	-	241,756
Revenue sharing program	-	-	-
General government	8,587,632	190,203	8,777,835
Public safety	17,007,421	786,577	17,793,998
Recreation	1,279,983	33,765	1,313,748
Education	-	182,705	182,705
Committed:			
Software upgrades	-	138,164	138,164
Building maintenance and upgrades	-	139,100	139,100
Public safety facilities and equipment	-	4,333,940	4,333,940
Recreational facility maintenance	-	296,714	296,714
School maintenance and upgrades	-	5,467,229	5,467,229
Road construction and upgrades	-	6,950,586	6,950,586
Assigned:			
Subsequent year's expenditures	3,383,672	996,297	4,379,969
Total fund balances	33,323,542	23,500,173	56,823,715
Total liabilities, deferred inflows of resources and fund balances	<b>\$ 45,734,820</b>	<b>\$ 27,601,556</b>	<b>\$ 73,336,376</b>

**Kenai Peninsula Borough**  
 Nonmajor Governmental Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances  
 For the Year Ended June 30, 2022

	<b>Special Revenue Funds</b>	<b>Capital Projects Funds</b>	<b>Debt Service Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues:</b>				
General property taxes	\$ 28,349,778	\$ -	\$ -	\$ 28,349,778
Motor vehicle tax	346,295	-	-	346,295
Intergovernmental:				
Federal	3,924,468	548,464	-	4,472,932
State	1,440,834	85,443	-	1,526,277
Investment earnings (loss)	(1,720,103)	(416,963)	-	(2,137,066)
Other revenues	6,253,654	48,633	-	6,302,287
Total revenues	38,594,926	265,577	-	38,860,503
<b>Expenditures:</b>				
General government	804,999	205,167	-	1,010,166
Public safety	22,682,209	2,646,338	-	25,328,547
Recreation	2,153,091	413,594	-	2,566,685
Education	2,000,000	3,609,091	-	5,609,091
Environmental protection	113,041	-	-	113,041
Roads and trails	6,789,815	2,649,415	-	9,439,230
Health and social services	509,348	-	-	509,348
Debt service:				
Principal	-	-	4,170,000	4,170,000
Interest and other	-	-	1,079,762	1,079,762
Total expenditures	35,052,503	9,523,605	5,249,762	49,825,870
Excess (deficiency) of revenues over expenditures	3,542,423	(9,258,028)	(5,249,762)	(10,965,367)
<b>Other financing sources (uses):</b>				
Refunding bonds issued	-	900,000	-	900,000
Premium on refunding bonds issued	-	63,144	-	63,144
Payments to refunded bond escrow agent	-	(953,251)	-	(953,251)
Insurance proceeds	-	956,469	-	956,469
Transfers in	1,833,319	11,916,106	5,249,762	18,999,187
Transfers out	(7,317,188)	-	-	(7,317,188)
Net other financing sources (uses)	(5,483,869)	12,882,468	5,249,762	12,648,361
Net change in fund balances	(1,941,446)	3,624,440	-	1,682,994
Fund balances at beginning of year	35,264,988	19,875,733	-	55,140,721
Fund balances at end of year	\$ 33,323,542	\$ 23,500,173	\$ -	\$ 56,823,715

**Nonmajor Special Revenue Funds**  
**Pages 102-125**

Special revenue funds are used for specific revenues that are legally restricted to expenditures for a specific purpose.

**Nikiski Fire Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues - ambulance fees, and operating expenditures of the Nikiski Fire Service Area.

**Bear Creek Fire Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues - ambulance fees, and operating expenditures of the Bear Creek Fire Service Area.

**Western Emergency Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues - ambulance fees, and operating expenditures of the Western Emergency Service Area.

**Central Emergency Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues - ambulance fees, and operating expenditures of the Central Emergency Service Area.

**Kachemak Emergency Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues - ambulance fees, and operating expenditures of the Kachemak Emergency Service Area.

**Central Peninsula Emergency Medical Service Area** – This fund accounts for operating expenditures of the Central Peninsula Emergency Medical Service Area.

**North Peninsula Recreation Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues – recreational fees, and operating expenditures the North Peninsula Recreation Service Area.

**Seldovia Recreational Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues – recreational fees, and operating expenditures of the Seldovia Recreational Service Area.

**Eastern Peninsula Highway Emergency Service Area** – This fund accounts for operating expenditures of the Eastern Peninsula Highway Emergency Service Area.

**Road Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues, and operating expenditures of the Road Service Area.

**Land Trust Investment** – This fund accounts for the proceeds of the Borough land sales and the financial assets of the Land Trust Fund in excess of annual operating needs.

**Seward Bear Creek Flood Service Area** – This fund accounts for property taxes, intergovernmental revenues, interest earnings, other revenues, and operating expenditures of the Seward Bear Creek Flood Service Area.

**Environmental Protection Programs** – This fund accounts for expenditures of the environmental protection programs.

**Disaster Relief** – This fund is used to account for expenditures of the Disaster Relief program.

**911 Communications** – This fund is used to account for intergovernmental revenues, interest earnings, other revenues – dispatch and call for service fees, and operating expenditures of the Borough's 911 communications service.

**Miscellaneous Grants** – This fund is used to account for expenditures of miscellaneous grants received from the State of Alaska and the Federal Government.

**Nikiski Senior Service Area** – This fund is used to account for property taxes, interest earnings and operating expenditures to provide services and programs to senior citizens within the service area.

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**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Balance Sheet  
 June 30, 2022

	<b>Nikiski Fire Service Area</b>	<b>Bear Creek Fire Service Area</b>	<b>Western Emergency Service Area</b>
<b><u>Assets</u></b>			
Cash and short-term investments	\$ 15,178	\$ 200	\$ 10,784
Equity in central treasury	8,226,725	793,020	1,559,681
Receivables (net of allowances for estimated uncollectibles):			
Taxes receivable	75,022	11,300	24,692
Lease receivable	479,661	325,477	325,037
Accounts receivable	200,146	3,000	59,932
Due from other governments	8,279	2,669	149,789
Prepays	-	-	-
	-	-	-
Total assets	\$ 9,005,011	\$ 1,135,666	\$ 2,129,915
<b><u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u></b>			
Liabilities:			
Accounts and retainage payable	\$ 29,279	\$ 5,094	\$ 44,061
Accrued payroll and payroll benefits	116,536	5,275	45,748
Due to the General Fund	-	-	-
Unearned grant revenue	23,659	11,150	36,541
Total liabilities	169,474	21,519	126,350
Deferred inflows of resources:			
Prepaid property taxes	2,880,085	3,936	730,638
Property tax receivable - unavailable	73,156	10,062	21,651
Leases related	473,588	317,574	317,144
Total deferred inflows of resources	3,426,829	331,572	1,069,433
Fund balances:			
Nonspendable:			
Prepays	-	-	-
Restricted:			
Hazard tree removal program	-	-	-
General government	-	-	-
Public safety	4,842,056	641,625	934,132
Recreation	-	-	-
Assigned:			
Subsequent year's expenditures	566,652	140,950	-
Total fund balances	5,408,708	782,575	934,132
Total liabilities, deferred inflows of resources and fund balances	\$ 9,005,011	\$ 1,135,666	\$ 2,129,915

<u>Central Emergency Service Area</u>	<u>Kachemak Emergency Service Area</u>	<u>Central Peninsula Emergency Medical Service Area</u>	<u>North Peninsula Recreation Service Area</u>	<u>Seldovia Recreational Service Area</u>
\$ 72,032 8,483,726	\$ 22,430 893,445	\$ - 38	\$ 200 2,945,776	\$ - 133,875
117,316	18,242	300	27,542	4,134
-	-	-	-	-
229,559	20,913	-	-	555
24,103	5,176	-	3,066	45
-	2,000	-	-	-
<u>\$ 8,926,736</u>	<u>\$ 962,206</u>	<u>\$ 338</u>	<u>\$ 2,976,584</u>	<u>\$ 138,609</u>
\$ 48,449 215,593 -	\$ 13,038 28,245 -	\$ - - -	\$ 52,338 35,291 -	\$ 8,415 - -
30,150	18,178	-	-	-
294,192	59,461	-	87,629	8,415
420,738	10,458	38	1,551,400	1,913
103,061	18,168	300	26,785	3,659
-	-	-	-	-
523,799	28,626	338	1,578,185	5,572
-	2,000	-	-	-
-	-	-	-	-
-	-	-	-	-
6,525,219	552,384	-	-	-
-	-	-	1,155,361	124,622
1,583,526	319,735	-	155,409	-
8,108,745	874,119	-	1,310,770	124,622
<u>\$ 8,926,736</u>	<u>\$ 962,206</u>	<u>\$ 338</u>	<u>\$ 2,976,584</u>	<u>\$ 138,609</u>

**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Balance Sheet, continued  
 June 30, 2022

	<b>Eastern Peninsula Highway Emergency Service Area</b>	<b>Road Service Area</b>	<b>Land Trust Investment</b>
<b><u>Assets</u></b>			
Cash and short-term investments	\$ -	\$ -	\$ 8,060,602
Equity in central treasury	802,774	5,572,266	-
Receivables (net of allowances for estimated uncollectibles):			
Taxes receivable	-	154,030	-
Leases receivable	-	-	-
Accounts receivable	-	-	-
Due from other governments	-	23,211	-
Prepays	-	-	-
	<hr/>	<hr/>	<hr/>
Total assets	<u>\$ 802,774</u>	<u>\$ 5,749,507</u>	<u>\$ 8,060,602</u>
<b><u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u></b>			
Liabilities:			
Accounts and retainage payable	\$ 65,690	\$ 373,169	\$ -
Accrued payroll and payroll benefits	1,814	32,251	-
Due to General Fund	-	-	-
Unearned grant revenue	-	-	-
Total liabilities	<hr/> 67,504 <hr/>	<hr/> 405,420 <hr/>	<hr/> - <hr/>
Deferred inflows of resources:			
Prepaid property taxes	-	2,070,358	-
Property tax receivable - unavailable	-	142,443	-
Leases related	-	-	-
Total deferred inflows of resources	<hr/> - <hr/>	<hr/> 2,212,801 <hr/>	<hr/> - <hr/>
Fund balances:			
Nonspendable:			
Prepays	-	-	-
Restricted:			
Hazard tree removal program	-	-	-
General government	-	-	8,060,602
Public safety	590,949	-	-
Recreation	-	-	-
Roads	-	2,785,627	-
Assigned:			
Subsequent year's expenditures	144,321	345,659	-
Total fund balances	<hr/> 735,270 <hr/>	<hr/> 3,131,286 <hr/>	<hr/> 8,060,602 <hr/>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 802,774</u>	<u>\$ 5,749,507</u>	<u>\$ 8,060,602</u>

<u>Seward Bear Creek Flood Service Area</u>	<u>Environmental Protection Programs</u>	<u>Disaster Relief</u>	<u>911 Communications</u>
\$ -	\$ -	\$ -	\$ -
849,913	178,516	-	2,070,416
4,564	-	-	-
-	-	-	-
-	-	-	178,423
1,399	63,240	57,019	-
-	-	-	35,451
<u>\$ 855,876</u>	<u>\$ 241,756</u>	<u>\$ 57,019</u>	<u>\$ 2,284,290</u>
\$ 56,154	\$ -	\$ -	\$ 20,495
4,885	-	-	79,297
-	-	57,019	-
-	-	-	-
<u>61,039</u>	<u>-</u>	<u>57,019</u>	<u>99,792</u>
2,280	-	-	-
3,851	-	-	-
-	-	-	-
<u>6,131</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	35,451
-	241,756	-	-
-	-	-	-
772,009	-	-	2,149,047
-	-	-	-
-	-	-	-
16,697	-	-	-
<u>788,706</u>	<u>241,756</u>	<u>-</u>	<u>2,184,498</u>
<u>\$ 855,876</u>	<u>\$ 241,756</u>	<u>\$ 57,019</u>	<u>\$ 2,284,290</u>

**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Balance Sheet, continued  
 June 30, 2022

	<b>Miscellaneous Grants</b>	<b>Nikiski Senior Service Area</b>	<b>Total Nonmajor Special Revenue Funds</b>
<b><u>Assets</u></b>			
Cash and short-term investments	\$ -	\$ -	\$ 8,181,426
Equity in central treasury	1,707,177	484,642	34,701,990
Receivables (net of allowances for estimated uncollectibles):			
Taxes receivable	-	4,434	441,576
Lease receivable	-	-	1,130,175
Accounts receivable	-	-	692,528
Due from other governments	211,183	495	549,674
Prepays	-	-	37,451
	-	-	37,451
<b>Total assets</b>	<b>\$ 1,918,360</b>	<b>\$ 489,571</b>	<b>45,734,820</b>
<b><u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u></b>			
<b>Liabilities:</b>			
Accounts and retainage payable	\$ 282,529	\$ 3,335	\$ 1,002,046
Accrued payroll and payroll benefits	558	-	565,493
Due to General Fund	-	-	57,019
Unearned grant revenue	1,268,150	-	1,387,828
<b>Total liabilities</b>	<b>1,551,237</b>	<b>3,335</b>	<b>3,012,386</b>
<b>Deferred inflows of resources:</b>			
Prepaid property taxes	-	211,280	7,883,124
Property tax receivable - unavailable	-	4,326	407,462
Lease related	-	-	1,108,306
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>215,606</b>	<b>9,398,892</b>
<b>Fund balances:</b>			
<b>Nonspendable:</b>			
Long-term notes receivable	-	-	37,451
<b>Restricted:</b>			
Hazard tree removal program	-	-	241,756
General government	307,934	219,096	8,587,632
Public safety	-	-	17,007,421
Recreation	-	-	1,279,983
Roads	-	-	2,785,627
<b>Assigned:</b>			
Subsequent year's expenditures	59,189	51,534	3,383,672
<b>Total fund balances</b>	<b>367,123</b>	<b>270,630</b>	<b>33,323,542</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 1,918,360</b>	<b>\$ 489,571</b>	<b>\$ 45,734,820</b>

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**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances  
 For the Year Ended June 30, 2022

	<u>Nikiski Fire Service Area</u>	<u>Bear Creek Fire Service Area</u>	<u>Western Emergency Service Area</u>
<b>Revenues:</b>			
General property taxes	\$ 4,585,385	\$ 634,436	\$ 2,065,911
Motor vehicle tax	40,140	12,942	14,448
Intergovernmental:			
Federal	-	-	151,807
State	195,186	11,420	65,556
Investment earnings (loss)	(173,858)	(16,475)	(34,713)
Other revenues	<u>835,417</u>	<u>100,827</u>	<u>214,911</u>
Total revenues	<u>5,482,270</u>	<u>743,150</u>	<u>2,477,920</u>
<b>Expenditures:</b>			
General government	-	-	-
Public safety	5,162,689	408,549	2,130,126
Recreation	-	-	-
Environmental protection	-	-	-
Roads and trails	-	-	-
Health and social services	-	-	-
Total expenditures	<u>5,162,689</u>	<u>408,549</u>	<u>2,130,126</u>
Excess (deficiency) of revenues over expenditures	<u>319,581</u>	<u>334,601</u>	<u>347,794</u>
<b>Other financing sources (uses):</b>			
Transfers in	-	-	-
Transfers out	<u>(360,009)</u>	<u>(346,491)</u>	<u>(457,261)</u>
Net other financing sources (uses)	<u>(360,009)</u>	<u>(346,491)</u>	<u>(457,261)</u>
Net change in fund balances	(40,428)	(11,890)	(109,467)
Fund balances at beginning of year	<u>5,449,136</u>	<u>794,465</u>	<u>1,043,599</u>
Fund balances at end of year	<u>\$ 5,408,708</u>	<u>\$ 782,575</u>	<u>\$ 934,132</u>

<u>Central Emergency Service Area</u>	<u>Kachemak Emergency Service Area</u>	<u>Central Peninsula Emergency Medical Service Area</u>	<u>North Peninsula Recreation Service Area</u>	<u>Seldovia Recreational Service Area</u>
\$ 8,770,703	\$ 1,421,077	\$ 7,289	\$ 1,739,453	\$ 58,786
116,861	25,095	-	14,867	220
-	-	-	-	-
319,344	43,259	-	43,326	-
(276,544)	(32,626)	-	(50,038)	(3,616)
973,705	84,193	-	286,182	1,228
<u>9,904,069</u>	<u>1,540,998</u>	<u>7,289</u>	<u>2,033,790</u>	<u>56,618</u>
-	-	-	-	-
8,581,068	1,389,033	-	-	-
-	-	-	1,868,683	43,555
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>8,581,068</u>	<u>1,389,033</u>	<u>-</u>	<u>1,868,683</u>	<u>43,555</u>
1,323,001	151,965	7,289	165,107	13,063
7,444	-	-	-	-
<u>(1,904,458)</u>	<u>(166,345)</u>	<u>(7,444)</u>	<u>(250,000)</u>	<u>-</u>
<u>(1,897,014)</u>	<u>(166,345)</u>	<u>(7,444)</u>	<u>(250,000)</u>	<u>-</u>
(574,013)	(14,380)	(155)	(84,893)	13,063
<u>8,682,758</u>	<u>888,499</u>	<u>155</u>	<u>1,395,663</u>	<u>111,559</u>
<u>\$ 8,108,745</u>	<u>\$ 874,119</u>	<u>\$ -</u>	<u>\$ 1,310,770</u>	<u>\$ 124,622</u>

**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances, continued  
 For the Year Ended June 30, 2022

	<u>Eastern Peninsula Highway Emergency Service Area</u>	<u>Road Service Area</u>	<u>Land Trust Investment</u>
<b>Revenues:</b>			
General property taxes	\$ -	\$ 8,336,637	\$ -
Motor vehicle tax	-	112,538	-
Intergovernmental:			
Federal	-	-	-
State	-	45,303	-
Investment earnings (loss)	(21,466)	(152,289)	(937,497)
Other revenues	-	8,407	-
Total revenues	<u>(21,466)</u>	<u>8,350,596</u>	<u>(937,497)</u>
<b>Expenditures:</b>			
General government	-	-	-
Public safety	244,405	-	-
Recreation	-	-	-
Education	-	-	-
Environmental protection	-	-	-
Roads and trails	-	6,789,815	-
Health and social services	-	-	-
Total expenditures	<u>244,405</u>	<u>6,789,815</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	<u>(265,871)</u>	<u>1,560,781</u>	<u>(937,497)</u>
<b>Other financing sources (uses):</b>			
Transfers in	215,067	-	1,203,960
Transfers out	<u>(11,954)</u>	<u>(3,800,000)</u>	<u>-</u>
Net other financing sources (uses)	<u>203,113</u>	<u>(3,800,000)</u>	<u>1,203,960</u>
Net change in fund balances	(62,758)	(2,239,219)	266,463
Fund balances at beginning of year	<u>798,028</u>	<u>5,370,505</u>	<u>7,794,139</u>
Fund balances at end of year	<u>\$ 735,270</u>	<u>\$ 3,131,286</u>	<u>\$ 8,060,602</u>

<u>Seward Bear Creek Flood Service Area</u>	<u>Environmental Protection Programs</u>	<u>Disaster Relief</u>	<u>911 Communications</u>
\$ 410,695	\$ -	\$ -	\$ -
6,785	-	-	-
-	57,890	331,837	-
7,921		158,325	124,891
(23,487)	(4,680)	-	-
-	-	-	3,721,305
<u>401,914</u>	<u>53,210</u>	<u>490,162</u>	<u>3,846,196</u>
-	-	-	-
394,027	-	489,067	3,386,009
-	-	-	-
-	-	-	-
-	96,039	-	-
-	-	-	-
-	-	-	-
<u>394,027</u>	<u>96,039</u>	<u>489,067</u>	<u>3,386,009</u>
-	-	-	-
<u>7,887</u>	<u>(42,829)</u>	<u>1,095</u>	<u>460,187</u>
-	-	-	406,848
-	-	(13,226)	-
-	-	<u>(13,226)</u>	<u>406,848</u>
7,887	(42,829)	(12,131)	867,035
<u>780,819</u>	<u>284,585</u>	<u>12,131</u>	<u>1,317,463</u>
<u>\$ 788,706</u>	<u>\$ 241,756</u>	<u>\$ -</u>	<u>\$ 2,184,498</u>

**Kenai Peninsula Borough**  
 Nonmajor Special Revenue Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances, continued  
 For the Year Ended June 30, 2022

	<u>Miscellaneous Grants</u>	<u>Nikiski Senior Service Area</u>	<u>Total Nonmajor Special Revenue Funds</u>
<b>Revenues:</b>			
General property taxes	\$ -	\$ 319,406	\$ 28,349,778
Motor vehicle tax	-	2,399	346,295
Intergovernmental:			
Federal	3,382,934	-	3,924,468
State	426,303	-	1,440,834
Investment earnings (loss)	16,559	(9,373)	(1,720,103)
Other revenues	27,479	-	6,253,654
Total revenues	<u>3,853,275</u>	<u>312,432</u>	<u>38,594,926</u>
<b>Expenditures:</b>			
General government	463,180	341,819	804,999
Public safety	497,236	-	22,682,209
Recreation	240,853	-	2,153,091
Education	2,000,000	-	2,000,000
Environmental protection	17,002	-	113,041
Roads and trails	-	-	6,789,815
Health and social services	509,348	-	509,348
Total expenditures	<u>3,727,619</u>	<u>341,819</u>	<u>35,052,503</u>
Excess (deficiency) of revenues over expenditures	<u>125,656</u>	<u>(29,387)</u>	<u>3,542,423</u>
<b>Other financing sources (uses):</b>			
Transfers in	-	-	1,833,319
Transfers out	-	-	(7,317,188)
Net other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(5,483,869)</u>
Net change in fund balances	125,656	(29,387)	(1,941,446)
Fund balances at beginning of year	<u>241,467</u>	<u>300,017</u>	<u>35,264,988</u>
Fund balances at end of year	<u>\$ 367,123</u>	<u>\$ 270,630</u>	<u>\$ 33,323,542</u>

**Kenai Peninsula Borough**  
Nikiski Fire Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 4,599,078	\$ 4,599,078	\$ 4,585,385	\$ (13,693)
Motor vehicle tax	47,484	47,484	40,140	(7,344)
Intergovernmental:				
Federal	-	23,659	-	(23,659)
State	-	195,186	195,186	-
Investment earnings (loss)	103,779	103,779	(173,858)	(277,637)
Other revenues	<u>340,000</u>	<u>656,016</u>	<u>835,417</u>	<u>179,401</u>
Total revenues	<u>5,090,341</u>	<u>5,625,202</u>	<u>5,482,270</u>	<u>(142,932)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	4,199,261	4,669,367	4,007,540	661,827
Supplies	310,513	313,064	226,593	86,471
Services	1,012,642	1,068,437	836,980	231,457
Capital outlay	<u>144,402</u>	<u>150,810</u>	<u>91,576</u>	<u>59,234</u>
Total expenditures	<u>5,666,818</u>	<u>6,201,678</u>	<u>5,162,689</u>	<u>1,038,989</u>
Excess (deficiency) of revenues over expenditures	<u>(576,477)</u>	<u>(576,476)</u>	<u>319,581</u>	<u>896,057</u>
<b>Other financing uses:</b>				
Transfers out	<u>(360,009)</u>	<u>(360,006)</u>	<u>(360,009)</u>	<u>(3)</u>
Net change in fund balance	(936,486)	(936,482)	(40,428)	896,054
Fund balance at beginning of year	<u>5,449,136</u>	<u>5,449,136</u>	<u>5,449,136</u>	<u>-</u>
Fund balance at end of year	<u>\$ 4,512,650</u>	<u>\$ 4,512,654</u>	<u>\$ 5,408,708</u>	<u>\$ 896,054</u>

**Kenai Peninsula Borough**  
 Bear Creek Fire Service Area Special Revenue Fund  
 Schedule of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 615,764	\$ 615,764	\$ 634,436	\$ 18,672
Motor vehicle tax	14,804	14,804	12,942	(1,862)
Intergovernmental:				
Federal	-	11,150	-	(11,150)
State	-	11,420	11,420	-
Investment earnings (loss)	12,959	12,959	(16,475)	(29,434)
Other revenues	94,073	94,073	100,827	6,754
Total revenues	<u>737,600</u>	<u>760,170</u>	<u>743,150</u>	<u>(17,020)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	260,743	272,163	267,671	4,492
Supplies	26,445	26,445	15,535	10,910
Services	180,869	187,648	120,649	66,999
Capital outlay	10,536	14,907	4,694	10,213
Total expenditures	<u>478,593</u>	<u>501,163</u>	<u>408,549</u>	<u>92,614</u>
Excess (deficiency) of revenues over expenditures	<u>259,007</u>	<u>259,007</u>	<u>334,601</u>	<u>75,594</u>
<b>Other financing uses:</b>				
Transfers out	<u>(355,752)</u>	<u>(355,752)</u>	<u>(346,491)</u>	<u>9,261</u>
Net change in fund balance	(96,745)	(96,745)	(11,890)	84,855
Fund balance at beginning of year	<u>794,465</u>	<u>794,465</u>	<u>794,465</u>	<u>-</u>
Fund balance at end of year	<u>\$ 697,720</u>	<u>\$ 697,720</u>	<u>\$ 782,575</u>	<u>\$ 84,855</u>

**Kenai Peninsula Borough**

Western Emergency Service Area Special Revenue Fund

Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>			<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
General property taxes	\$ 2,061,577	\$ 2,061,577	\$ 2,065,911	\$ 4,334
Motor vehicle tax	11,100	11,100	14,448	3,348
Intergovernmental:				
Federal	-	283,394	151,807	(131,587)
State	-	65,556	65,556	-
Investment earnings (loss)	19,262	19,262	(34,713)	(53,975)
Other revenues	<u>157,000</u>	<u>157,000</u>	<u>214,911</u>	<u>57,911</u>
Total revenues	<u>2,248,939</u>	<u>2,597,889</u>	<u>2,477,920</u>	<u>(119,969)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	1,434,637	1,500,193	1,495,512	4,681
Supplies	138,139	138,139	115,217	22,922
Services	423,526	459,364	388,086	71,278
Capital outlay	<u>127,360</u>	<u>393,158</u>	<u>131,311</u>	<u>261,847</u>
Total expenditures	<u>2,123,662</u>	<u>2,490,854</u>	<u>2,130,126</u>	<u>360,728</u>
Excess (deficiency) of revenues over expenditures	<u>125,277</u>	<u>107,035</u>	<u>347,794</u>	<u>240,759</u>
<b>Other financing uses:</b>				
Transfers out	<u>(398,040)</u>	<u>(457,261)</u>	<u>(457,261)</u>	<u>-</u>
Net change in fund balance	(272,763)	(350,226)	(109,467)	240,759
Fund balance at beginning of year	<u>1,043,599</u>	<u>1,043,599</u>	<u>1,043,599</u>	<u>-</u>
Fund balance at end of year	<u>\$ 770,836</u>	<u>\$ 693,373</u>	<u>\$ 934,132</u>	<u>\$ 240,759</u>

**Kenai Peninsula Borough**  
Central Emergency Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 8,775,413	\$ 8,775,413	\$ 8,770,703	\$ (4,710)
Motor vehicle tax	138,661	138,661	116,861	(21,800)
Intergovernmental:				
Federal	-	30,150	-	(30,150)
State	-	319,344	319,344	-
Investment earnings (loss)	148,680	148,680	(276,544)	(425,224)
Other revenues	846,000	846,000	973,705	127,705
Total revenues	<u>9,908,754</u>	<u>10,258,248</u>	<u>9,904,069</u>	<u>(354,179)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	7,797,880	8,117,224	6,818,997	1,298,227
Supplies	435,020	423,390	345,217	78,173
Services	1,433,789	1,459,512	1,227,601	231,911
Capital outlay	240,375	256,432	189,253	67,179
Total expenditures	<u>9,907,064</u>	<u>10,256,558</u>	<u>8,581,068</u>	<u>1,675,490</u>
Excess (deficiency) of revenues over expenditures	<u>1,690</u>	<u>1,690</u>	<u>1,323,001</u>	<u>1,321,311</u>
<b>Other financing sources (uses):</b>				
Transfers in	7,455	7,455	7,444	(11)
Transfers out	<u>(1,904,458)</u>	<u>(1,904,458)</u>	<u>(1,904,458)</u>	<u>-</u>
Net other financing sources (uses)	<u>(1,897,003)</u>	<u>(1,897,003)</u>	<u>(1,897,014)</u>	<u>(11)</u>
Net change in fund balance	(1,895,313)	(1,895,313)	(574,013)	1,321,300
Fund balance at beginning of year	<u>8,682,758</u>	<u>8,682,758</u>	<u>8,682,758</u>	<u>-</u>
Fund balance at end of year	<u><u>\$ 6,787,445</u></u>	<u><u>\$ 6,787,445</u></u>	<u><u>\$ 8,108,745</u></u>	<u><u>\$ 1,321,300</u></u>

**Kenai Peninsula Borough**  
Kachemak Emergency Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 1,411,840	\$ 1,411,840	\$ 1,421,077	\$ 9,237
Motor vehicle tax	25,896	25,896	25,095	(801)
Intergovernmental:				
Federal	-	18,178	-	(18,178)
State	-	43,259	43,259	-
Investment earnings (loss)	13,788	13,788	(32,626)	(46,414)
Other revenues	40,000	40,000	84,193	44,193
Total revenues	<u>1,491,524</u>	<u>1,552,961</u>	<u>1,540,998</u>	<u>(11,963)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	928,951	972,210	962,739	9,471
Supplies	108,000	135,709	119,832	15,877
Services	308,306	302,798	234,410	68,388
Capital outlay	113,187	109,164	72,052	37,112
Total expenditures	<u>1,458,444</u>	<u>1,519,881</u>	<u>1,389,033</u>	<u>130,848</u>
Excess (deficiency) of revenues over expenditures	<u>33,080</u>	<u>33,080</u>	<u>151,965</u>	<u>118,885</u>
<b>Other financing uses:</b>				
Transfers out	<u>(166,345)</u>	<u>(166,345)</u>	<u>(166,345)</u>	<u>-</u>
Net change in fund balance	(133,265)	(133,265)	(14,380)	118,885
Fund balance at beginning of year	<u>888,499</u>	<u>888,499</u>	<u>888,499</u>	<u>-</u>
Fund balance at end of year	<u>\$ 755,234</u>	<u>\$ 755,234</u>	<u>\$ 874,119</u>	<u>\$ 118,885</u>

**Kenai Peninsula Borough**  
Central Peninsula Emergency Medical Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 7,323	\$ 7,323	\$ 7,289	\$ (34)
<b>Expenditures:</b>				
Public safety	-	-	-	-
Excess (deficiency) of revenues over expenditures	7,323	7,323	7,289	(34)
<b>Other financing uses:</b>				
Transfers out	(7,455)	(7,455)	(7,444)	11
Net change in fund balance	(132)	(132)	(155)	(23)
Fund balance at beginning of year	155	155	155	-
Fund balance at end of year	<u>\$ 23</u>	<u>\$ 23</u>	<u>\$ -</u>	<u>\$ (23)</u>

**Kenai Peninsula Borough**  
North Peninsula Recreation Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 1,748,332	\$ 1,748,332	\$ 1,739,453	\$ (8,879)
Motor vehicle tax	17,587	17,587	14,867	(2,720)
Intergovernmental -				
State	-	43,326	43,326	-
Investment earnings (loss)	25,082	25,082	(50,038)	(75,120)
Other revenues	<u>235,340</u>	<u>235,340</u>	<u>286,182</u>	<u>50,842</u>
Total revenues	<u>2,026,341</u>	<u>2,069,667</u>	<u>2,033,790</u>	<u>(35,877)</u>
<b>Expenditures:</b>				
Recreation:				
Personnel	1,310,227	1,353,553	1,131,506	222,047
Supplies	144,897	141,897	97,755	44,142
Services	683,306	681,306	607,662	73,644
Capital outlay	<u>30,000</u>	<u>35,000</u>	<u>31,760</u>	<u>3,240</u>
Total expenditures	<u>2,168,430</u>	<u>2,211,756</u>	<u>1,868,683</u>	<u>343,073</u>
Excess (deficiency) of revenues over expenditures	<u>(142,089)</u>	<u>(142,089)</u>	<u>165,107</u>	<u>307,196</u>
<b>Other financing uses:</b>				
Transfers out	<u>(250,000)</u>	<u>(250,000)</u>	<u>(250,000)</u>	<u>-</u>
Net change in fund balance	(392,089)	(392,089)	(84,893)	307,196
Fund balance at beginning of year	<u>1,395,663</u>	<u>1,395,663</u>	<u>1,395,663</u>	<u>-</u>
Fund balance at end of year	<u>\$ 1,003,574</u>	<u>\$ 1,003,574</u>	<u>\$ 1,310,770</u>	<u>\$ 307,196</u>

**Kenai Peninsula Borough**  
 Seldovia Recreational Service Area Special Revenue Fund  
 Schedule of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 59,467	\$ 59,467	\$ 58,786	\$ (681)
Motor vehicle tax	277	277	220	(57)
Investment earnings (loss)	2,198	2,198	(3,616)	(5,814)
Other revenues	<u>1,050</u>	<u>1,050</u>	<u>1,228</u>	<u>178</u>
Total revenues	<u>62,992</u>	<u>62,992</u>	<u>56,618</u>	<u>(6,374)</u>
<b>Expenditures:</b>				
Recreation:				
Supplies	3,500	5,300	4,947	353
Services	58,019	52,353	35,275	17,078
Capital outlay	<u>3,850</u>	<u>7,716</u>	<u>3,333</u>	<u>4,383</u>
Total expenditures	<u>65,369</u>	<u>65,369</u>	<u>43,555</u>	<u>21,814</u>
Net change in fund balance	(2,377)	(2,377)	13,063	15,440
Fund balance at beginning of year	<u>111,559</u>	<u>111,559</u>	<u>111,559</u>	<u>-</u>
Fund balance at end of year	<u>\$ 109,182</u>	<u>\$ 109,182</u>	<u>\$ 124,622</u>	<u>\$ 15,440</u>

**Kenai Peninsula Borough**  
 Eastern Peninsula Highway Emergency Service Area Special Revenue Fund  
 Schedule of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<b>Budgeted Amounts</b>			<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Revenues:</b>				
Investment earnings (loss)	\$ 13,151	\$ 13,151	\$ (21,466)	\$ (34,617)
<b>Expenditures:</b>				
Public safety:				
Supplies	2,393	2,393	535	1,858
Services	320,430	320,430	200,438	119,992
Capital outlay	61,000	61,000	43,432	17,568
Total expenditures	383,823	383,823	244,405	139,418
Excess (deficiency) of revenues over expenditures	(370,672)	(370,672)	(265,871)	104,801
<b>Other financing sources (uses):</b>				
Transfers in	215,067	215,067	215,067	-
Transfers out	(11,954)	(11,954)	(11,954)	-
Net other financing sources (uses)	203,113	203,113	203,113	-
Net change in fund balance	(167,559)	(167,559)	(62,758)	104,801
Fund balance at beginning of year	798,028	798,028	798,028	-
Fund balance at end of year	\$ 630,469	\$ 630,469	\$ 735,270	\$ 104,801

**Kenai Peninsula Borough**  
Road Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 8,329,773	\$ 8,329,773	\$ 8,336,637	\$ 6,864
Motor vehicle tax	130,607	130,607	112,538	(18,069)
Intergovernmental -				
State	-	45,303	45,303	-
Investment earnings (loss)	106,756	106,756	(152,289)	(259,045)
Other revenues	-	-	8,407	8,407
Total revenues	<u>8,567,136</u>	<u>8,612,439</u>	<u>8,350,596</u>	<u>(261,843)</u>
<b>Expenditures:</b>				
Roads and trails:				
Personnel	913,028	958,331	948,705	9,626
Supplies	66,550	65,275	56,561	8,714
Services	5,574,935	6,365,366	5,783,623	581,743
Capital outlay	<u>5,000</u>	<u>926</u>	<u>926</u>	<u>-</u>
Total expenditures	<u>6,559,513</u>	<u>7,389,898</u>	<u>6,789,815</u>	<u>600,083</u>
Excess of revenues over expenditures	<u>2,007,623</u>	<u>1,222,541</u>	<u>1,560,781</u>	<u>338,240</u>
<b>Other financing uses:</b>				
Transfers out	<u>(3,800,000)</u>	<u>(3,800,000)</u>	<u>(3,800,000)</u>	<u>-</u>
Net change in fund balance	(1,792,377)	(2,577,459)	(2,239,219)	338,240
Fund balance at beginning of year	<u>5,370,505</u>	<u>5,370,505</u>	<u>5,370,505</u>	<u>-</u>
Fund balance at end of year	<u>\$ 3,578,128</u>	<u>\$ 2,793,046</u>	<u>\$ 3,131,286</u>	<u>\$ 338,240</u>

**Kenai Peninsula Borough**  
Seward Bear Creek Flood Service Area Special Revenue Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
General property taxes	\$ 392,190	\$ 392,190	\$ 410,695	\$ 18,505
Motor vehicle tax	7,936	7,936	6,785	(1,151)
Intergovernmental-				
State	-	7,921	7,921	-
Investment earnings (loss)	<u>10,133</u>	<u>10,133</u>	<u>(23,487)</u>	<u>(33,620)</u>
Total revenues	<u>410,259</u>	<u>418,180</u>	<u>401,914</u>	<u>(16,266)</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	219,103	228,537	186,270	42,267
Supplies	4,260	4,551	3,195	1,356
Services	226,555	417,370	196,278	221,092
Capital outlay	<u>12,147</u>	<u>10,989</u>	<u>8,284</u>	<u>2,705</u>
Total expenditures	<u>462,065</u>	<u>661,447</u>	<u>394,027</u>	<u>267,420</u>
Net change in fund balance	(51,806)	(243,267)	7,887	251,154
Fund balance at beginning of year	<u>780,819</u>	<u>780,819</u>	<u>780,819</u>	<u>-</u>
Fund balance at end of year	<u>\$ 729,013</u>	<u>\$ 537,552</u>	<u>\$ 788,706</u>	<u>\$ 251,154</u>

**Kenai Peninsula Borough**

911 Communications Special Revenue Fund

Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>			<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
911 service fee	\$ 3,408,376	\$ 3,408,376	\$ 3,717,241	\$ 308,865
Intergovernmental-				
State	-	124,891	124,891	-
Other revenues	-	-	4,064	4,064
Total revenues	<u>3,408,376</u>	<u>3,533,267</u>	<u>3,846,196</u>	<u>312,929</u>
<b>Expenditures:</b>				
Public safety:				
Personnel	2,842,413	2,967,304	2,763,095	204,209
Supplies	16,300	16,300	9,604	6,696
Services	649,833	649,833	561,745	88,088
Capital outlay	53,669	63,169	51,565	11,604
Total expenditures	<u>3,562,215</u>	<u>3,696,606</u>	<u>3,386,009</u>	<u>310,597</u>
Excess (deficiency) of revenues over expenditures	<u>(153,839)</u>	<u>(163,339)</u>	<u>460,187</u>	<u>623,526</u>
<b>Other financing sources (uses):</b>				
Transfers in	<u>406,848</u>	<u>406,848</u>	<u>406,848</u>	<u>-</u>
Net change in fund balance	253,009	243,509	867,035	623,526
Fund balance at beginning of year	<u>1,317,463</u>	<u>1,317,463</u>	<u>1,317,463</u>	<u>-</u>
Fund balance at end of year	<u><u>\$ 1,570,472</u></u>	<u><u>\$ 1,560,972</u></u>	<u><u>\$ 2,184,498</u></u>	<u><u>\$ 623,526</u></u>

**Kenai Peninsula Borough**

Nikiski Senior Service Area Special Revenue Fund

Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>			<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
General property taxes	\$ 319,481	\$ 319,481	\$ 319,406	\$ (75)
Motor vehicle tax	2,839	2,839	2,399	(440)
Investment earnings (loss)	<u>6,035</u>	<u>6,035</u>	<u>(9,373)</u>	<u>(15,408)</u>
Total revenues	<u>328,355</u>	<u>328,355</u>	<u>312,432</u>	<u>(15,923)</u>
<b>Expenditures:</b>				
General government:				
Services	355,219	355,219	341,819	13,400
Capital outlay	<u>45,000</u>	<u>45,000</u>	<u>-</u>	<u>45,000</u>
Total expenditures	<u>400,219</u>	<u>400,219</u>	<u>341,819</u>	<u>58,400</u>
Net change in fund balance	<u>(71,864)</u>	<u>(71,864)</u>	<u>(29,387)</u>	<u>42,477</u>
Fund balance at beginning of year	<u>300,017</u>	<u>300,017</u>	<u>300,017</u>	<u>-</u>
Fund balance at end of year	<u>\$ 228,153</u>	<u>\$ 228,153</u>	<u>\$ 270,630</u>	<u>\$ 42,477</u>

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**Nonmajor Capital Project Funds**  
**Pages 128-133**

Capital Project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**School Revenue** – This fund is used to account for acquisition and construction of school facilities funded by the Borough.

**Bond Fund** – This fund is used to account for all school projects funded with bond proceeds.

**General Government** – This fund is used to account for acquisition and construction of major capital facilities for the general government.

**Road Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Road Service Area.

**Nikiski Fire Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Nikiski Fire Service Area.

**Bear Creek Fire Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Bear Creek Fire Service Area.

**Central Emergency Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Central Emergency Service Area.

**Western Emergency Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Western Emergency Service Area.

**Kachemak Emergency Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the Kachemak Emergency Service Area.

**911 Communications** – This fund is used to account for acquisition and construction of major capital facilities of the 911 Communications.

**North Peninsula Recreation Service Area** – This fund is used to account for acquisition and construction of major capital facilities of the North Peninsula Recreation Service Area.

**Kenai Peninsula Borough**  
 Nonmajor Capital Projects Funds  
 Combining Balance Sheet  
 June 30, 2022

	<b>School Revenue</b>	<b>Bond Fund</b>	<b>General Government</b>	<b>Road Service Area</b>
<b><u>Assets</u></b>				
Equity in central treasury	\$ 7,399,615	\$ 219,040	\$ 1,765,181	\$ 11,684,102
Accounts receivable	697,000	-	-	-
Due from other governments	69,257	-	-	158,923
Restricted assets - equity in central treasury - unspent bond proceeds	-	457,132	-	-
Total assets	<b>\$ 8,165,872</b>	<b>\$ 676,172</b>	<b>\$ 1,765,181</b>	<b>\$ 11,843,025</b>
 <b><u>Liabilities and Fund Balances</u></b>				
Liabilities:				
Accounts and retainage payable	202,312	-	56,112	193,841
Accrued payroll and payroll benefits	7,329	-	900	2,246
Unearned grant revenue	2,982,469	-	-	506,236
Total liabilities	<b>3,192,110</b>	<b>-</b>	<b>57,012</b>	<b>702,323</b>
Fund balances:				
Restricted:				
Education	26,553	156,152	-	-
Roads	-	-	-	3,984,893
General government	-	-	190,203	-
Public safety	-	-	-	-
Recreation	-	-	-	-
Committed:				
Software upgrades	-	-	138,164	-
Building maintenance and upgrades	-	-	139,100	-
Public safety facilities and equipment	-	-	853,000	-
Recreational facility maintenance	-	-	-	-
School maintenance and upgrades	4,947,209	520,020	-	-
Road construction and upgrades	-	-	-	6,950,586
Assigned:				
Subsequent year's expenditures	-	-	387,702	205,223
Total fund balances	<b>4,973,762</b>	<b>676,172</b>	<b>1,708,169</b>	<b>11,140,702</b>
Total liabilities and fund balances	<b>\$8,165,872</b>	<b>\$ 676,172</b>	<b>\$ 1,765,181</b>	<b>\$ 11,843,025</b>

<u>Nikiski Fire Service Area</u>	<u>Bear Creek Fire Service Area</u>	<u>Central Emergency Service Area</u>	<u>Western Emergency Service Area</u>	<u>Kachemak Emergency Service Area</u>
\$ 754,018	\$ 446,668	\$ 3,127,234	\$ 221,132	\$ 166,468
-	-	9,468	-	-
-	-	-	-	-
-	-	8,574	-	-
<u>\$ 754,018</u>	<u>\$ 446,668</u>	<u>\$ 3,145,276</u>	<u>\$ 221,132</u>	<u>\$ 166,468</u>
6,026	-	139,685	2,849	-
241	-	1,137	-	-
-	-	-	-	-
<u>6,267</u>	<u>-</u>	<u>140,822</u>	<u>2,849</u>	<u>-</u>
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
380,277	289,803	98,950	-	6,658
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
367,474	156,865	2,668,672	213,444	74,485
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	236,832	4,839	85,325
<u>747,751</u>	<u>446,668</u>	<u>3,004,454</u>	<u>218,283</u>	<u>166,468</u>
<u>\$ 754,018</u>	<u>\$ 446,668</u>	<u>\$ 3,145,276</u>	<u>\$ 221,132</u>	<u>\$ 166,468</u>

(Continued)

**Kenai Peninsula Borough**  
 Nonmajor Capital Projects Funds  
 Combining Balance Sheet, continued  
 June 30, 2022

	<u>911 Communications</u>	<u>North Peninsula Recreation Service Area</u>	<u>Total Nonmajor Capital Projects Funds</u>
<b><u>Assets</u></b>			
Equity in central treasury	\$ 10,889	\$ 406,855	\$ 26,201,202
Accounts receivable	-	-	706,468
Due from other governments	-	-	228,180
Restricted assets - equity in central treasury - unspent bond proceeds	-	-	465,706
Total assets	<u>\$ 10,889</u>	<u>\$ 406,855</u>	<u>\$ 27,601,556</u>
<b><u>Liabilities and Fund Balances</u></b>			
Liabilities:			
Accounts and retainage payable	-	-	600,825
Accrued payroll and payroll benefits	-	-	11,853
Unearned grant revenue	-	-	3,488,705
Total liabilities	<u>-</u>	<u>-</u>	<u>4,101,383</u>
Fund balances:			
Restricted:			
Education	-	-	182,705
Roads	-	-	3,984,893
General government	-	-	190,203
Public safety	10,889	-	786,577
Recreation	-	33,765	33,765
Committed:			
Software upgrades	-	-	138,164
Building maintenance and upgrades	-	-	139,100
Public safety facilities and equipment	-	-	4,333,940
Recreational facility maintenance	-	296,714	296,714
School maintenance and upgrades	-	-	5,467,229
Road construction and upgrades	-	-	6,950,586
Assigned:			
Subsequent year's expenditures	-	76,376	996,297
Total fund balances	<u>10,889</u>	<u>406,855</u>	<u>23,500,173</u>
Total liabilities and fund balances	<u>\$ 10,889</u>	<u>\$ 406,855</u>	<u>\$ 27,601,556</u>

**Kenai Peninsula Borough**  
Nonmajor Capital Projects Funds  
Combining Statement of Revenues, Expenditures  
and Changes in Fund Balances  
For the Year Ended June 30, 2022

	<u>School Revenue</u>	<u>Bond Fund</u>	<u>General Government</u>	<u>Road Service Area</u>
<b>Revenues:</b>				
Intergovernmental:				
Federal	\$ 28,254	\$ -	\$ -	\$ 520,210
State	69,257	-	-	16,186
Investment earnings (loss)	-	1,215	-	(276,883)
Other revenues	42,411	-	-	6,222
Total revenues	<u>139,922</u>	<u>1,215</u>	<u>-</u>	<u>265,735</u>
<b>Expenditures:</b>				
General government	-	-	205,167	-
Public safety	-	-	-	-
Recreation	-	-	-	-
Education	2,759,644	849,447	-	-
Roads and trails	-	-	-	2,649,415
Total expenditures	<u>2,759,644</u>	<u>849,447</u>	<u>205,167</u>	<u>2,649,415</u>
Excess (deficiency) of revenues over expenditures	<u>(2,619,722)</u>	<u>(848,232)</u>	<u>(205,167)</u>	<u>(2,383,680)</u>
<b>Other financing sources (uses):</b>				
Refunding bonds issued	-	900,000	-	-
Premium on refunding bonds issued	-	63,144	-	-
Payments to refunded bond escrow acer	-	(953,251)	-	-
Insurance proceeds	847,000	-	-	-
Transfers in	4,050,000	-	950,000	3,800,000
Net other financing sources (uses)	<u>4,897,000</u>	<u>9,893</u>	<u>950,000</u>	<u>3,800,000</u>
Net change in fund balances	2,277,278	(838,339)	744,833	1,416,320
Fund balances at beginning of year	<u>2,696,484</u>	<u>1,514,511</u>	<u>963,336</u>	<u>9,724,382</u>
Fund balances at end of year	<u>\$ 4,973,762</u>	<u>\$ 676,172</u>	<u>\$ 1,708,169</u>	<u>\$ 11,140,702</u>

(Continued)

**Kenai Peninsula Borough**  
 Nonmajor Capital Projects Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances, continued  
 For the Year Ended June 30, 2022

	<u>Nikiski Fire Service Area</u>	<u>Bear Creek Fire Service Area</u>	<u>Central Emergency Service Area</u>
<b>Revenues:</b>			
Intergovernmental:			
Federal	\$ -	\$ -	\$ -
State	-	-	-
Investment earnings (loss)	(25,292)	(13,704)	(77,434)
Other revenues	-	-	-
Total revenues	<u>(25,292)</u>	<u>(13,704)</u>	<u>(77,434)</u>
<b>Expenditures:</b>			
General government	-	-	-
Public safety	733,229	447,797	435,381
Recreation	-	-	-
Education	-	-	-
Roads and trails	-	-	-
Total expenditures	<u>733,229</u>	<u>447,797</u>	<u>435,381</u>
Excess (deficiency) of revenues over expenditures	<u>(758,521)</u>	<u>(461,501)</u>	<u>(512,815)</u>
<b>Other financing sources (uses):</b>			
Refunding bonds issued	-	-	-
Premium on refunding bonds issued	-	-	-
Payments to refunded bond escrow agent	-	-	-
Insurance proceeds	-	-	109,469
Transfers in	382,934	341,865	1,207,086
Net other financing sources (uses)	<u>382,934</u>	<u>341,865</u>	<u>1,316,555</u>
Net change in fund balances	(375,587)	(119,636)	803,740
Fund balances at beginning of year	<u>1,123,338</u>	<u>566,304</u>	<u>2,200,714</u>
Fund balances at end of year	<u>\$ 747,751</u>	<u>\$ 446,668</u>	<u>\$ 3,004,454</u>

<u>Western Emergency Service Area</u>	<u>Kachemak Emergency Service Area</u>	<u>911 Communications</u>	<u>North Peninsula Recreation Service Area</u>	<u>Total Nonmajor Capital Projects Funds</u>
\$ -	\$ -	\$ -	\$ -	\$ 548,464
-	-	-	-	85,443
(6,788)	(4,379)	-	(13,698)	(416,963)
-	-	-	-	48,633
<u>(6,788)</u>	<u>(4,379)</u>	<u>-</u>	<u>(13,698)</u>	<u>265,577</u>
-	-	-	-	205,167
705,913	324,018	-	-	2,646,338
-	-	-	413,594	413,594
-	-	-	-	3,609,091
-	-	-	-	2,649,415
<u>705,913</u>	<u>324,018</u>	<u>-</u>	<u>413,594</u>	<u>9,523,605</u>
<u>(712,701)</u>	<u>(328,397)</u>	<u>-</u>	<u>(427,292)</u>	<u>(9,258,028)</u>
-	-	-	-	900,000
-	-	-	-	63,144
-	-	-	-	(953,251)
-	-	-	-	956,469
609,221	325,000	-	250,000	11,916,106
<u>609,221</u>	<u>325,000</u>	<u>-</u>	<u>250,000</u>	<u>12,882,468</u>
(103,480)	(3,397)	-	(177,292)	3,624,440
<u>321,763</u>	<u>169,865</u>	<u>10,889</u>	<u>584,147</u>	<u>19,875,733</u>
<u>\$ 218,283</u>	<u>\$ 166,468</u>	<u>\$ 10,889</u>	<u>\$ 406,855</u>	<u>\$ 23,500,173</u>

**Nonmajor Debt Service Funds**  
**Pages 135-140**

**School** – This fund is used to account for payments associated with general obligation bonds for construction of school capital facilities.

**Solid Waste** – This fund is used to account for payments associated with general obligation bonds for construction of capital facilities and acquisition of equipment for the Solid Waste Program.

**Bear Creek Fire Service Area** – This fund is used to account for payments associated with general obligation bonds for construction of capital facilities and purchase of fire-fighting equipment of the Bear Creek Fire Service Area.

**Central Emergency Services** – This fund is used to account for payments associated with general obligation bonds for construction of capital facilities and purchase of firefighting equipment of the Central Emergency Services Service Area.

**Kenai Peninsula Borough**  
 Nonmajor Debt Service Funds  
 Combining Balance Sheet  
 June 30, 2022

	<u>General Government</u>		<u>Bear Creek Fire Service Area</u>	<u>Central Emergency Services</u>	<u>Total Nonmajor Debt Service Funds</u>
	<u>School</u>	<u>Solid Waste</u>			
<b><u>Assets</u></b>					
Due from the other governments	\$ -	\$ -	\$ -	\$ -	\$ -
<b><u>Liabilities and Fund Balances</u></b>					
Fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Kenai Peninsula Borough**  
 Nonmajor Debt Service Funds  
 Combining Statement of Revenues, Expenditures  
 and Changes in Fund Balances  
 For the Year Ended June 30, 2022

	<u>General Government</u>		<u>Bear Creek Fire Service Area</u>	<u>Central Emergency Services</u>	<u>Total Nonmajor Debt Service Funds</u>
	<u>School</u>	<u>Solid Waste</u>			
<b>Revenues</b>	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Expenditures:</b>					
Debt service:					
Principal	2,725,000	965,000	70,000	410,000	4,170,000
Interest and other	803,890	98,750	16,059	161,063	1,079,762
Total expenditures	<u>3,528,890</u>	<u>1,063,750</u>	<u>86,059</u>	<u>571,063</u>	<u>5,249,762</u>
Deficiency of revenues over expenditures	<u>(3,528,890)</u>	<u>(1,063,750)</u>	<u>(86,059)</u>	<u>(571,063)</u>	<u>(5,249,762)</u>
<b>Other financing sources:</b>					
Transfers in	<u>3,528,890</u>	<u>1,063,750</u>	<u>86,059</u>	<u>571,063</u>	<u>5,249,762</u>
Net change in fund balances	-	-	-	-	-
Fund balances at beginning of year	-	-	-	-	-
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Kenai Peninsula Borough**  
School Debt Service Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>	\$ -	\$ -	\$ -	\$ -
<b>Expenditures:</b>				
Debt service:				
Principal	2,440,000	2,725,000	2,725,000	-
Interest and other	<u>1,220,125</u>	<u>935,125</u>	<u>803,890</u>	<u>131,235</u>
Total expenditures	<u>3,660,125</u>	<u>3,660,125</u>	<u>3,528,890</u>	<u>131,235</u>
Deficiency of revenues over expenditures	<u>(3,660,125)</u>	<u>(3,660,125)</u>	<u>(3,528,890)</u>	<u>131,235</u>
<b>Other financing sources:</b>				
Transfers in	<u>3,660,125</u>	<u>3,660,125</u>	<u>3,528,890</u>	<u>(131,235)</u>
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Kenai Peninsula Borough**  
Solid Waste Debt Service Fund  
Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual  
For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>	\$ -	\$ -	\$ -	\$ -
<b>Expenditures:</b>				
Debt service:				
Principal	965,000	965,000	965,000	-
Interest and other	<u>98,750</u>	<u>98,750</u>	<u>98,750</u>	<u>-</u>
Total expenditures	<u>1,063,750</u>	<u>1,063,750</u>	<u>1,063,750</u>	<u>-</u>
Deficiency of revenues over expenditures	<u>(1,063,750)</u>	<u>(1,063,750)</u>	<u>(1,063,750)</u>	<u>-</u>
<b>Other financing sources:</b>				
Transfers in	<u>1,063,750</u>	<u>1,063,750</u>	<u>1,063,750</u>	<u>-</u>
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

**Kenai Peninsula Borough**  
 Bear Creek Fire Service Area Debt Service Fund  
 Schedule of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>	\$ -	\$ -	\$ -	\$ -
<b>Expenditures:</b>				
Debt service:				
Principal	55,000	70,000	70,000	-
Interest and other	40,320	25,320	16,059	9,261
Total expenditures	<u>95,320</u>	<u>95,320</u>	<u>86,059</u>	<u>9,261</u>
Deficiency of revenues over expenditures	<u>(95,320)</u>	<u>(95,320)</u>	<u>(86,059)</u>	<u>9,261</u>
<b>Other financing sources:</b>				
Transfers in	<u>95,320</u>	<u>95,320</u>	<u>86,059</u>	<u>(9,261)</u>
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Kenai Peninsula Borough**  
 Central Emergency Services Debt Service Fund  
 Schedule of Revenues, Expenditures and Changes  
 in Fund Balance - Budget and Actual  
 For the Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>	\$ -	\$ -	\$ -	\$ -
<b>Expenditures:</b>				
Debt service:				
Principal	410,000	410,000	410,000	-
Interest and other	<u>161,063</u>	<u>161,063</u>	<u>161,063</u>	<u>-</u>
Total expenditures	<u>571,063</u>	<u>571,063</u>	<u>571,063</u>	<u>-</u>
Deficiency of revenues over expenditures	<u>(571,063)</u>	<u>(571,063)</u>	<u>(571,063)</u>	<u>-</u>
<b>Other financing sources:</b>				
Transfers in	<u>571,063</u>	<u>571,063</u>	<u>571,063</u>	<u>-</u>
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

**INTERNAL SERVICE FUNDS**

**INTERNAL SERVICE  
FUNDS**

**Internal Service Funds**  
**Pages 142-144**

**Internal Service Funds** account for risk management, health insurance, and equipment replacement services provided to other departments on a cost reimbursement basis, and employee compensated leave.

**Insurance Litigation** – This fund accounts for revenues and expenses related to insurance and litigation for the Borough.

**Employee Health Insurance** – This fund accounts for revenues and expenses related to employee health insurance coverage.

**Employee Compensated Leave** – This fund accounts for revenues and expenses for employee compensated leave liability.

**Equipment Replacement** – This fund accounts for revenue and expenses for equipment replacements for various Borough departments.

**Kenai Peninsula Borough**  
Internal Service Funds  
Combining Statement of Net Position  
June 30, 2022

	<u>Insurance and Litigation</u>	<u>Employee Health Insurance</u>	<u>Employee Compensated Leave</u>	<u>Equipment Replacement</u>	<u>Total Internal Service Funds</u>
<b><u>Assets</u></b>					
Current assets:					
Cash and short term investments	\$ 85,013	\$ 200,000	\$ -	\$ -	\$ 285,013
Equity in central treasury	6,385,386	4,035,464	3,200,808	2,213,414	15,835,072
Other receivables	7,424	-	-	-	7,424
Prepays	34,250	65,511	-	-	99,761
Total current assets	<u>6,512,073</u>	<u>4,300,975</u>	<u>3,200,808</u>	<u>2,213,414</u>	<u>16,227,270</u>
Capital assets:					
Equipment	32,645	-	-	5,235,878	5,268,523
Less accumulated depreciation	<u>(13,058)</u>	<u>-</u>	<u>-</u>	<u>(1,982,931)</u>	<u>(1,995,989)</u>
Total capital assets (net of accumulated depreciation)	<u>19,587</u>	<u>-</u>	<u>-</u>	<u>3,252,947</u>	<u>3,272,534</u>
Total assets	<u>6,531,660</u>	<u>4,300,975</u>	<u>3,200,808</u>	<u>5,466,361</u>	<u>19,499,804</u>
<b><u>Liabilities</u></b>					
Current liabilities:					
Accounts and contracts payable	62,933	79,427	-	312,004	454,364
Accrued payroll and payroll benefits	13,137	2,450	-	-	15,587
Claims payable	2,279,900	763,327	-	-	3,043,227
Compensated absences	8,081	-	800,202	-	808,283
Total current liabilities	<u>2,364,051</u>	<u>845,204</u>	<u>800,202</u>	<u>312,004</u>	<u>4,321,461</u>
Noncurrent liabilities - compensated absences	24,242	-	2,400,606	-	2,424,848
Total liabilities	<u>2,388,293</u>	<u>845,204</u>	<u>3,200,808</u>	<u>312,004</u>	<u>6,746,309</u>
<b><u>Net Position</u></b>					
Investment in capital assets	19,587	-	-	3,252,947	3,272,534
Unrestricted	<u>4,123,780</u>	<u>3,455,771</u>	<u>-</u>	<u>1,901,410</u>	<u>9,480,961</u>
Total net position	<u>\$ 4,143,367</u>	<u>\$ 3,455,771</u>	<u>\$ -</u>	<u>\$ 5,154,357</u>	<u>\$ 12,753,495</u>

**Kenai Peninsula Borough**  
Internal Service Funds  
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position  
For the Year Ended June 30, 2022

	<u>Insurance and Litigation</u>	<u>Employee Health Insurance</u>	<u>Employee Compensated Leave</u>	<u>Equipment Replacement</u>	<u>Total Internal Service Funds</u>
<b>Operating revenues:</b>					
Charges for sales and services	\$ 4,634,569	\$ 7,553,044	\$ 2,148,543	\$ 692,388	\$15,028,544
Intergovernmental:					
Federal	3,124	-	-	-	3,124
State	19,561	-	-	-	19,561
Total operating revenues	<u>4,657,254</u>	<u>7,553,044</u>	<u>2,148,543</u>	<u>692,388</u>	<u>15,051,229</u>
<b>Operating expenses:</b>					
Administrative services	592,340	193,111	2,148,543	-	2,933,994
Insurance premiums	2,613,578	619,640	-	-	3,233,218
Self-insured losses	936,809	6,321,991	-	-	7,258,800
Depreciation	6,529	-	-	729,014	735,543
Total operating expenses	<u>4,149,256</u>	<u>7,134,742</u>	<u>2,148,543</u>	<u>729,014</u>	<u>14,161,555</u>
Operating income (loss)	<u>507,998</u>	<u>418,302</u>	<u>-</u>	<u>(36,626)</u>	<u>889,674</u>
<b>Non-operating revenues:</b>					
Investment earnings (loss)	(179,180)	(78,445)	-	(58,413)	(316,038)
Loss on disposal of assets	-	-	-	(23,782)	(23,782)
Total non-operating revenues	<u>(179,180)</u>	<u>(78,445)</u>	<u>-</u>	<u>(82,195)</u>	<u>(339,820)</u>
Change in net position	328,818	339,857	-	(118,821)	549,854
Net position at beginning of year	<u>3,814,549</u>	<u>3,115,914</u>	<u>-</u>	<u>5,273,178</u>	<u>12,203,641</u>
Net position at end of year	<u>\$ 4,143,367</u>	<u>\$ 3,455,771</u>	<u>\$ -</u>	<u>\$ 5,154,357</u>	<u>\$12,753,495</u>

**Kenai Peninsula Borough**  
Internal Service Funds  
Combining Statement of Cash Flows  
For the Year Ended June 30, 2022

	<u>Insurance and Litigation</u>	<u>Employee Health Insurance</u>	<u>Employee Compensate d Leave</u>	<u>Equipment Replacemen t</u>	<u>Total Internal Service Funds</u>
<b>Cash flows from operating activities:</b>					
Receipts for interfund services provided	\$ 4,634,569	\$ 7,553,044	\$ 2,148,543	\$ 692,388	\$ 15,028,544
Payments to suppliers	(4,693,516)	(7,396,908)	-	-	(12,090,424)
Payments to employees	(448,212)	-	(2,152,747)	-	(2,600,959)
Other program revenue	22,685	-	-	-	22,685
Net cash provided (used) by operating activities	<u>(484,474)</u>	<u>156,136</u>	<u>(4,204)</u>	<u>692,388</u>	<u>359,846</u>
<b>Cash flows for capital and related financing activities-</b>					
Purchase of capital assets	-	-	-	(638,592)	(638,592)
<b>Cash flows from investing activities-</b>					
Investment earnings (loss)	(179,180)	(78,445)	-	(58,413)	(316,038)
Net increase (decrease) in cash and cash equivalents	(663,654)	77,691	(4,204)	(4,617)	(594,784)
Cash and cash equivalents at beginning of year	7,134,053	4,157,773	3,205,012	2,218,031	16,714,869
Cash and cash equivalents at end of year	<u>\$ 6,470,399</u>	<u>\$ 4,235,464</u>	<u>\$ 3,200,808</u>	<u>\$ 2,213,414</u>	<u>\$ 16,120,085</u>
Reconciliation of cash and cash equivalents to Statement of Net Position:					
Cash and short-term investments	\$ 85,013	\$ 200,000	\$ -	\$ -	\$ 285,013
Equity in central treasury	6,385,386	4,035,464	3,200,808	2,213,414	15,835,072
Cash and cash equivalents, at end of year	<u>\$ 6,470,399</u>	<u>\$ 4,235,464</u>	<u>\$ 3,200,808</u>	<u>\$ 2,213,414</u>	<u>\$ 16,120,085</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>					
Operating income (loss)	\$ 507,998	\$ 418,302	\$ -	\$ (36,626)	\$ 889,674
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation expense	6,529	-	-	729,014	735,543
Change in assets and liabilities:					
(Increase) decrease in other receivables	(7,424)	207,551	-	-	200,127
(Increase) decrease in prepaids	-	(8,854)	-	-	(8,854)
Increase (decrease) in accounts and contracts payable	41,521	(196,640)	-	-	(155,119)
Increase (decrease) in accrued payroll and payroll benefits	3,093	2,450	-	-	5,543
Increase (decrease) in claims payable	(1,038,369)	(266,673)	-	-	(1,305,042)
Increase (decrease) in compensated absences	2,178	-	(4,204)	-	(2,026)
Total adjustments	<u>(992,472)</u>	<u>(262,166)</u>	<u>(4,204)</u>	<u>729,014</u>	<u>(529,828)</u>
Net cash provided (used) by operating activities	<u>\$ (484,474)</u>	<u>\$ 156,136</u>	<u>\$ (4,204)</u>	<u>\$ 692,388</u>	<u>\$ 359,846</u>

**FIDUCIARY FUND**

**Fiduciary Fund Account**  
**Pages 146-147**

**The Fiduciary Fund** account is for tax collection services provided to other governments located within the Kenai Peninsula Borough. These other governments are the cities of Kachemak, Kenai, Homer, Seldovia, Seward and Soldotna.

**Kenai Peninsula Borough**  
Custodial Fiduciary Fund  
Statement of Fiduciary Fund Net Position  
June 30, 2022

**Assets**

Equity in central treasury	\$ 690,074
Taxes receivable	<u>1,163,224</u>
Total assets	<u>\$ 1,853,298</u>

**Liabilities**

Due to other governments	<u>1,567,133</u>
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**Net Position**

Restricted - Other governments	<u><u>\$ 286,165</u></u>
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**Kenai Peninsula Borough**  
Custodial Fiduciary Fund  
Statement of Changes Fiduciary Net Position  
For the Year Ended June 30, 2022

<b>Additions-</b>	
Tax collections for other governments	\$ 46,749,297
<b>Deductions-</b>	
Tax distributions to other governments	<u>46,722,173</u>
Net increase in fiduciary net position	<u>27,124</u>
Net position at beginning of year	<u>259,041</u>
Net position at end of year	<u><u>\$ 286,165</u></u>

**CAPITAL ASSETS**

**Kenai Peninsula Borough**

Capital Assets Used in the Operation of Governmental Funds

Schedules by Source<sup>(1)</sup>

June 30, 2022

Governmental funds capital assets:	
Land	\$ 69,830,444
Buildings	313,146,565
Rgith-to-use leased buildings	90,567
Improvements other than buildings	100,583,069
Machinery and equipment	48,540,343
Infrastructure	20,315,505
Construction in progress	13,745,330
	<hr/>
Total governmental funds capital assets	<u><u>\$ 566,251,823</u></u>
Investments in governmental funds capital assets by source:	
General obligation bonds	\$ 286,291,161
State and federal grants	72,761,211
Federal revenue sharing	3,139,741
General Fund revenue	52,231,537
Special revenue funds	84,197,545
Contributed capital	270,503
Dedicated lands	126,058
Donations	67,234,067
	<hr/>
Total governmental funds capital assets	<u><u>\$ 566,251,823</u></u>

<sup>(1)</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included with governmental activities in the statement of net position.

**Kenai Peninsula Borough**  
 Capital Assets Used in the Operation of Governmental Funds  
 Schedule of Changes by Function and Activity<sup>(1)</sup>  
 For the Year Ended June 30, 2022

<b><u>Function and Activity</u></b>	<b>Governmental Funds Capital Assets June 30, 2021</b>	<b><u>Additions</u></b>	<b><u>Deletions</u></b>	<b>Governmental Funds Capital Assets June 30, 2022</b>
General government	\$ 78,941,539	\$ 442,710	\$ 1,632,904	\$ 77,751,345
Senior citizens	274,451	-	-	274,451
Public safety:				
Fire protection and emergency				
medical	65,305,822	2,684,892	1,035,868	66,954,846
Emergency communications	10,898,967	78,607	40,669	10,936,905
Total public safety	76,204,789	2,763,499	1,076,537	77,891,751
Solid waste facilities	56,618,889	288,416	420,625	56,486,680
Road maintenance:				
Maintenance	224,209	-	37,786	186,423
Roads	20,215,753	-	-	20,215,753
Total road maintenance	20,439,962	-	37,786	20,402,176
Recreation	12,868,803	442,686	10,345	13,301,144
Schools	317,992,948	2,156,328	5,000	320,144,276
Total governmental funds capital assets	\$ 563,341,381	\$ 6,093,639	\$ 3,183,197	\$ 566,251,823

<sup>(1)</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included with governmental activities in the statement of net position.

**Kenai Peninsula Borough**  
 Capital Assets Used in the Operation of Governmental Funds  
 Schedule by Function and Activity<sup>(1)</sup>  
 June 30, 2022

	<u>Land</u>	<u>Buildings</u>	<u>Right-to-use Leased Buildings</u>	<u>Improvements Other Than Buildings</u>	<u>Equipment</u>	<u>Infrastructure</u>	<u>Construction In Progress</u>	<u>Total</u>
General government:								
Administration building	\$ -	\$ 2,702,657	\$ -	\$ 2,414,054	\$ 3,449,416	\$ -	\$ 196,651	\$ 8,762,778
Maintenance	203,609	1,392,155	-	33,538	2,545,506	-	-	4,174,808
Areawide	62,811,802	-	-	-	-	-	-	62,811,802
Kenai River Center	-	1,875,593	-	39,476	86,888	-	-	2,001,957
Total general government	63,015,411	5,970,405	-	2,487,068	6,081,810	-	196,651	77,751,345
Senior citizens	-	243,800	-	-	30,651	-	-	274,451
Public safety:								
Fire protection and emergency medical:								
Nikiski Fire service area	49,172	7,518,414	59,955	895,805	7,765,119	-	4,830,782	21,119,247
Bear Creek Fire service area	17,211	6,713,034	-	130,271	1,555,958	-	345,725	8,762,199
Western Emergency service area	108,507	4,493,536	30,612	419,283	5,264,143	-	283,083	10,599,164
Central Emergency service area	493,936	4,347,827	-	2,126,458	12,596,551	-	659,363	20,224,135
Kachemak Emergency service area	127,270	2,637,114	-	51,071	3,364,436	-	-	6,179,891
Eastern Peninsula Highway Emergency service area	-	-	-	-	70,210	-	-	70,210
Total fire protection and emergency medical	796,096	25,709,925	90,567	3,622,888	30,616,417	-	6,118,953	66,954,846
Emergency communications:								
Emergency operations center	-	4,838,523	-	639,896	885,397	-	-	6,363,816
Emergency warning systems	-	-	-	-	1,100,073	-	-	-
911-Soldotna dispatch center	-	-	-	1,122,855	1,360,737	-	-	2,483,592
911-Backup dispatch center	-	-	-	317,091	672,333	-	-	989,424
Total emergency communications	-	4,838,523	-	2,079,842	4,018,540	-	-	10,936,905
Total public safety	796,096	30,548,448	90,567	5,702,730	34,634,957	-	6,118,953	77,891,751
Solid waste facilities	2,908,687	3,186,499	-	38,766,329	6,033,815	-	5,591,350	56,486,680
Road maintenance	-	-	-	-	186,423	20,215,753	-	20,402,176
Recreation:								
North Peninsula Recreation service area	145,640	8,513,465	-	3,960,584	681,455	-	-	13,301,144

**Kenai Peninsula Borough**  
 Capital Assets Used in the Operation of Governmental Funds  
 Schedule by Function and Activity, continued <sup>(1)</sup>  
 June 30, 2022

	<u>Land</u>	<u>Buildings</u>	<u>Right-to-use Leased Buildings</u>	<u>Improvements Other Than Buildings</u>	<u>Equipment</u>	<u>Infrastructure</u>	<u>Construction In Progress</u>	<u>Total</u>
School district:								
Central office and warehouse	\$ -	\$ 1,791,905	\$ -	\$ 627,175	\$ -	\$ -	\$ -	\$ 2,419,080
Schools:								
Outside cities:								
Anchor Point/Middle/Junior high	205,102	-	-	-	-	-	-	205,102
Central Peninsula Elementary	8,500	-	-	36,690	-	-	-	36,690
Chapman Elementary	-	2,597,653	-	625,286	-	-	106,305	3,337,744
Cooper Landing	-	1,034,989	-	173,389	-	-	-	1,208,378
Tebughna	-	2,531,213	-	152,551	-	-	-	2,683,764
English Bay	-	2,447,908	-	230,577	-	-	-	2,678,485
Hope Elementary	3,000	2,523,867	-	586,523	-	-	-	3,113,390
Kalifornsky Beach	258,803	4,884,108	-	336,104	-	-	-	5,479,015
Kachemak Selo	-	-	-	-	-	-	106,550	106,550
McNeil Canyon	-	4,953,680	-	721,105	23,646	-	-	5,698,431
Moose Pass	28,154	901,766	-	68,404	-	-	-	998,324
Nanwalek	-	1,981,586	-	-	126,919	-	-	2,108,505
Nikiski Elementary	22,378	3,696,639	-	674,084	-	-	-	4,393,101
Nikiski High	-	22,872,128	-	4,849,794	-	-	-	27,721,922
Nikolaevsk	51,282	4,923,106	-	412,796	72,801	-	-	5,459,885
Ninlichik	16,399	5,869,344	-	553,472	66,098	99,752	-	6,605,065
North Star Elementary	-	6,076,014	-	1,456,787	10,789	-	-	7,543,590
Port Graham	400	2,101,880	-	132,307	-	-	-	2,234,587
Skyview Middle	-	22,039,127	-	3,774,997	-	-	-	25,814,124
Sterling Elementary	7,450	3,744,355	-	748,927	34,127	-	-	4,534,859
Tustumena	8,001	7,883,965	-	395,280	43,849	-	-	8,331,095
Voznesenka	19,556	150,000	-	16,400	34,155	-	-	220,111
Total outside cities	629,025	103,213,328	-	15,945,473	412,384	99,752	212,855	120,512,817
Homer:								
West Homer Elementary	322,028	11,332,823	-	166,499	-	-	17,744	11,839,094
Paul Banks Elementary	23,971	2,589,112	-	739,908	6,143	-	-	3,359,134
High School	400,913	27,402,340	-	7,893,795	75,450	-	1,607,777	37,380,275
Junior High	17,024	3,197,028	-	823,568	-	-	-	4,037,620
High School Addition	29,177	2,598,949	-	103,555	-	-	-	2,731,681
Flex School	63,248	461,150	-	-	-	-	-	524,398
Total Homer	856,361	47,581,402	-	9,727,325	81,593	-	1,625,521	59,872,202

**Kenai Peninsula Borough**  
 Capital Assets Used in the Operation of Governmental Funds  
 Schedule by Function and Activity continued <sup>(1)</sup>  
 June 30, 2022

	Land	Right-to-use		Improvements		Equipment	Infrastructure	Construction	Total
		Buildings	Leased Buildings	Other Than Buildings	In Progress				
<b>Kenai:</b>									
Elementary II	\$ 137,941	\$ 2,614,381	\$ -	\$ 124,105	\$ -	\$ -	\$ -	\$ -	\$ 2,876,427
Mountain View Elementary	-	5,892,103	-	1,451,925	67,213	-	-	-	7,411,241
Sears Elementary	41,575	1,709,394	-	886,800	19,585	-	-	-	2,657,354
Junior High	60,499	4,057,399	-	855,049	5,990	-	-	-	4,978,937
High School	129,517	17,976,192	-	5,352,157	51,056	-	-	-	23,508,922
Vocational High	40,000	509,655	-	273,921	-	-	-	-	823,576
Arts and Crafts Building	-	118,341	-	-	-	-	-	-	118,341
<b>Total Kenai</b>	<b>409,532</b>	<b>32,877,465</b>	<b>-</b>	<b>8,943,957</b>	<b>143,844</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>42,374,798</b>
<b>Seldovia:</b>									
Susan B. English	27,953	3,711,152	-	1,005,119	-	-	-	-	4,744,224
Shop Building	1,000	2,557,944	-	-	5,168	-	-	-	2,564,112
<b>Total Seldovia</b>	<b>28,953</b>	<b>6,269,096</b>	<b>-</b>	<b>1,005,119</b>	<b>5,168</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>7,308,336</b>
<b>Seward:</b>									
Elementary II	235,000	6,601,586	-	984,672	40,000	-	-	-	7,861,258
Middle	346,295	14,656,471	-	526,338	-	-	-	-	15,529,104
Jr. High/High School	182,596	12,722,087	-	2,252,668	51,421	-	-	-	15,208,772
<b>Total Seward</b>	<b>763,891</b>	<b>33,980,144</b>	<b>-</b>	<b>3,763,678</b>	<b>91,421</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>38,599,134</b>
<b>Soldotna:</b>									
Elementary	270,048	5,820,271	-	1,364,229	-	-	-	-	7,454,548
Redoubt Elementary	-	5,284,315	-	669,978	40,000	-	-	-	5,994,293
Multipurpose Room	-	316,186	-	-	-	-	-	-	316,186
Junior High	5,900	7,638,741	-	1,963,918	-	-	-	-	9,608,559
High School	900	16,273,933	-	4,569,561	71,484	-	-	-	20,915,878
<b>Total Soldotna</b>	<b>276,848</b>	<b>35,333,446</b>	<b>-</b>	<b>8,567,686</b>	<b>111,484</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>44,289,464</b>
<b>Other areawide:</b>									
Areawide pool/water projects	-	611,839	-	1,070,907	45,338	-	-	-	1,728,084
Portable classrooms	-	3,025,323	-	15,038	-	-	-	-	3,040,361
<b>Total other areawide</b>	<b>-</b>	<b>3,637,162</b>	<b>-</b>	<b>1,085,945</b>	<b>45,338</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,768,445</b>
<b>Total school district</b>	<b>2,964,610</b>	<b>264,683,948</b>	<b>-</b>	<b>49,666,358</b>	<b>891,232</b>	<b>99,752</b>	<b>1,838,376</b>	<b>-</b>	<b>320,144,276</b>
<b>Total governmental funds capital assets</b>	<b>\$ 69,830,444</b>	<b>\$ 313,146,565</b>	<b>\$ 90,567</b>	<b>\$ 100,583,069</b>	<b>\$ 48,540,343</b>	<b>\$ 20,315,505</b>	<b>\$ 13,745,330</b>	<b>\$ -</b>	<b>\$ 566,251,823</b>

<sup>(1)</sup>This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included with governmental activities in the statement of net position.

# Kenai Peninsula Borough

## STATISTICAL TABLES

This part of the Kenai Peninsula Borough's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Borough's overall financial health.

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Source: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial report for the relevant year.

**Kenai Peninsula Borough**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
 (accrual basis of accounting)  
 (amounts expressed in thousands)

TABLE I

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental activities:										
Net investment in capital assets	\$221,588	\$218,646	\$208,238	\$197,331	\$192,353	\$185,045	\$180,187	\$183,545	\$193,567	\$191,148
Restricted	13,703	13,594	26,675	16,224	21,681	20,764	23,893	28,659	41,456	35,203
Unrestricted	42,758	46,742	15,675	26,182	11,563	10,062	22,343	32,318	27,302	60,017
Total governmental activities net position	<u>\$278,049</u>	<u>\$278,982</u>	<u>\$250,588</u>	<u>\$239,737</u>	<u>\$225,597</u>	<u>\$215,871</u>	<u>\$226,423</u>	<u>\$244,522</u>	<u>\$262,325</u>	<u>\$286,368</u>

**Kenai Peninsula Borough**  
Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

	2013	2014	2015	2016
<b>Expenses</b>				
Governmental activities:				
General government	\$ 18,131,325	\$ 17,735,043	\$ 18,173,307	\$ 20,559,083
Solid waste	7,903,125	7,192,764	7,740,270	8,677,985
Public safety	18,440,219	19,447,827	19,257,277	21,594,305
Recreation	2,421,002	2,209,306	2,350,050	3,530,357
Education	59,159,828	60,833,417	59,732,399	62,863,887
Environmental protection	1,053,278	858,013	664,142	403,631
Roads and trails	10,682,102	9,899,171	9,890,591	9,392,961
Health & social services	-	-	-	-
Interest on long-term debt	1,375,115	1,761,142	2,013,946	1,904,390
Total governmental activities expenses	<u>119,165,994</u>	<u>119,936,683</u>	<u>119,821,982</u>	<u>128,926,599</u>
<b>Program revenues</b>				
Governmental activities:				
Charges for services:				
General government	1,645,436	1,005,815	266,672	461,057
Solid waste	1,456,190	1,083,996	917,181	760,751
Public safety	2,234,481	2,337,286	2,659,677	2,793,476
Recreation	224,667	220,838	98,987	202,485
Roads and trails	-	-	-	-
Environmental protection	-	-	-	-
Operating grants and contributions	6,656,208	8,201,468	7,472,614	8,237,806
Capital grants and contributions	17,845,053	14,915,979	6,770,240	8,648,345
Total governmental activities program revenues:	<u>30,062,035</u>	<u>27,765,382</u>	<u>18,185,371</u>	<u>21,103,920</u>
Net (expenses)/revenue				
Total primary government net expense	<u>\$ (89,103,959)</u>	<u>\$ (92,171,301)</u>	<u>\$ (101,636,611)</u>	<u>\$ (107,822,679)</u>
<b>General revenues and other changes in net position</b>				
Governmental activities:				
Taxes:				
Property taxes	52,664,077	54,724,582	54,888,191	57,972,995
Sales taxes	29,664,629	30,277,599	30,138,426	30,116,611
Unrestricted grants and contributions	7,309,264	6,364,283	6,465,467	6,477,531
Investment earnings (loss)	596,346	1,671,191	1,772,756	2,374,089
Miscellaneous	400,698	66,609	(434,213)	30,619
Total governmental activities	<u>90,635,014</u>	<u>93,104,264</u>	<u>92,830,627</u>	<u>96,971,845</u>
<b>Changes in net position</b>				
Total primary government	<u>\$ 1,531,055</u>	<u>\$ 932,963</u>	<u>\$ (8,805,984)</u>	<u>\$ (10,850,834)</u>

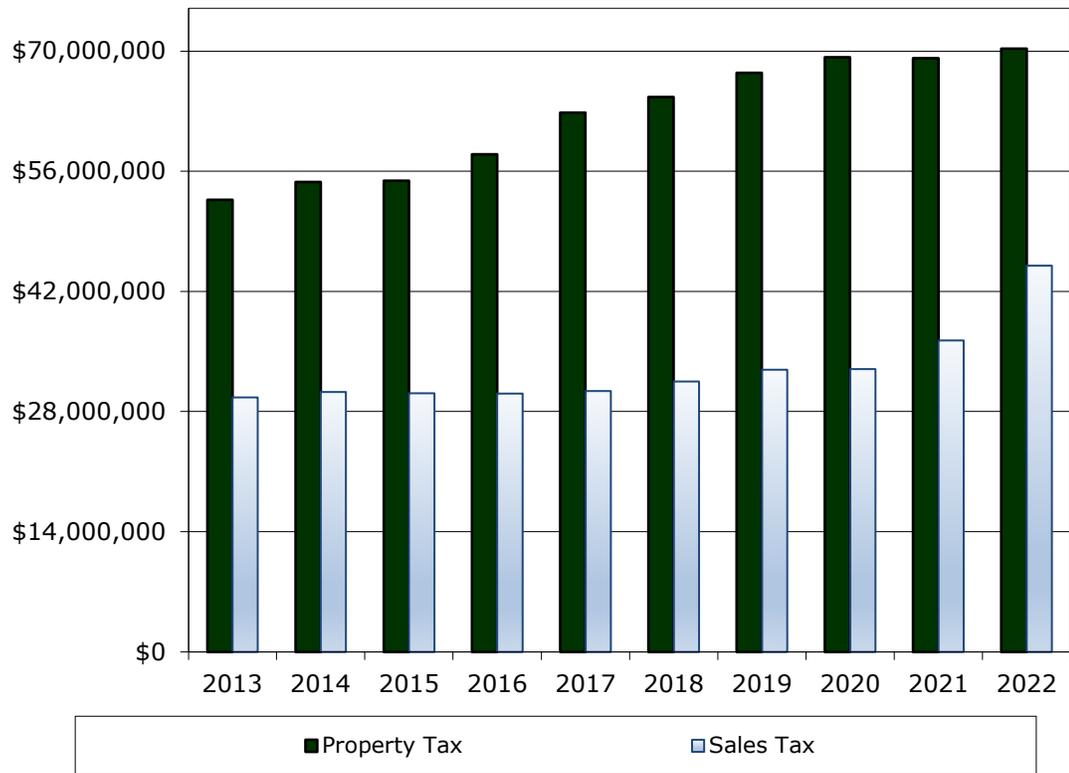
TABLE II

	2017	2018	2019	2020	2021	2022
\$	23,188,963	\$ 18,439,842	\$ 15,500,286	\$ 13,410,337	\$ 20,926,178	\$ 15,766,123
	8,829,329	8,325,450	8,272,259	8,408,895	8,957,980	9,283,086
	23,412,776	19,380,150	18,866,550	18,333,972	17,842,692	23,664,792
	2,542,184	2,231,711	2,050,199	1,809,603	2,124,311	2,122,768
	59,079,957	59,060,286	57,563,709	59,521,703	59,345,848	56,311,889
	442,520	185,072	2,448	93,319	121,978	111,963
	11,127,855	9,577,712	11,078,936	8,127,563	8,632,062	9,775,372
	-	-	-	-	20,016,966	509,348
	1,800,979	2,015,867	1,736,718	910,714	835,767	584,576
	<u>130,424,563</u>	<u>119,216,090</u>	<u>115,071,105</u>	<u>110,616,106</u>	<u>138,803,782</u>	<u>118,129,917</u>
	353,496	329,028	188,185	131,543	1,081,367	5,920,368
	667,220	572,220	609,889	552,666	174,463	598,975
	2,679,640	2,785,209	2,813,500	1,205,721	2,824,622	5,926,616
	208,106	223,280	239,054	181,248	17,864	287,161
	-	-	-	-	-	8,157
	-	-	-	-	1,113	-
	7,144,132	5,853,881	5,515,029	10,517,880	33,798,277	10,826,153
	5,754,897	4,210,264	4,990,655	4,124,258	6,290,832	1,845,985
	<u>16,807,491</u>	<u>13,973,882</u>	<u>14,356,312</u>	<u>16,713,316</u>	<u>44,188,538</u>	<u>25,413,415</u>
	<u>\$ (113,617,072)</u>	<u>\$ (105,242,208)</u>	<u>\$ (100,714,793)</u>	<u>\$ (93,902,790)</u>	<u>\$ (94,615,244)</u>	<u>\$ (92,716,502)</u>
	62,797,386	64,639,093	67,455,393	69,258,098	69,140,420	70,283,994
	30,400,062	31,508,914	32,878,673	32,964,904	36,296,951	44,988,984
	5,227,887	6,302,634	5,879,756	5,377,220	4,784,247	5,384,526
	989,550	1,399,250	4,937,225	4,368,749	2,127,546	(3,898,838)
	62,129	20,325	115,210	32,928	-	-
	<u>99,477,014</u>	<u>103,870,216</u>	<u>111,266,257</u>	<u>112,001,899</u>	<u>112,349,164</u>	<u>116,758,666</u>
	<u>\$ (14,140,058)</u>	<u>\$ (1,371,992)</u>	<u>\$ 10,551,464</u>	<u>\$ 18,099,109</u>	<u>\$ 17,733,920</u>	<u>\$ 24,042,164</u>

**Kenai Peninsula Borough**  
 Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (accrual basis of accounting)

TABLE III

<u>Fiscal Year</u>	<u>Property Tax</u>	<u>Sales Tax</u>	<u>Total</u>
2013	\$ 52,664,077	\$ 29,664,629	\$ 82,328,706
2014	54,724,582	30,277,599	85,002,181
2015	54,888,191	30,138,426	85,026,617
2016	57,972,995	30,116,611	88,089,606
2017	62,797,386	30,400,062	93,197,448
2018	64,639,093	31,508,914	96,148,007
2019	67,455,393	32,878,673	100,334,066
2020	69,258,098	32,964,904	102,223,002
2021	69,140,420	36,296,951	105,437,371
2022	70,283,994	44,988,984	115,272,978



**Kenai Peninsula Borough**  
Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)

TABLE IV

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Fund:										
Nonspendable	\$ 6,944,837	\$ 8,879,666	\$ 11,345,210	\$ 5,298,396	\$ 4,103,792	\$ 3,582,332	\$ 3,041,560	\$ 2,469,391	\$ 9,828	\$ 35,558
Restricted	70,000	105,020	90,000	51,000	145,178	71,000	81,000	91,000	91,000	84,930
Committed	638,937	243,157	458,748	292,830	671,004	351,388	230,095	1,616,385	1,113,881	1,097,558
Assigned	15,326,705	14,658,934	16,244,676	20,136,610	18,314,053	16,486,079	20,520,399	21,727,845	24,662,227	24,662,227
Unassigned	330,506	994,595	-	-	-	2,309,200	3,029,557	-	5,107,170	19,314,407
Total General Fund	\$ 23,310,985	\$ 24,881,372	\$ 28,138,634	\$ 25,778,836	\$ 23,234,027	\$ 22,799,999	\$ 26,902,611	\$ 25,904,621	\$ 30,984,106	\$ 45,194,680
All other governmental funds:										
Nonspendable:										
Special revenue funds	3,661	1,500	44	-	-	321,224	-	-	-	37,451
Capital projects funds	-	-	-	-	61,269	76,404	-	-	-	-
Restricted:										
Special revenue funds	11,279,700	13,460,361	14,937,097	12,962,247	11,432,855	16,929,008	19,324,767	25,046,038	34,987,022	29,902,419
Capital projects funds	8,508,355	22,479,158	16,946,646	9,307,381	17,030,044	11,542,908	13,216,449	13,036,394	15,193,019	14,445,009
Committed:										
Special revenue funds	344,964	79,393	59,091	3,913,421	3,505,646	169,485	5,606,781	5,836,703	36,285	-
Capital projects funds	9,856,833	11,034,193	11,262,666	14,768,598	9,486,348	11,694,769	18,649,469	17,043,108	13,384,693	18,929,330
Assigned:										
Special revenue funds	6,309,208	6,582,069	7,136,273	7,577,509	9,582,406	6,864,042	3,175,750	1,962,763	2,553,169	9,430,360
Capital projects funds	580,535	145,464	-	1,628,556	908,474	5,227,885	637,472	5,208,697	1,597,979	996,297
Unassigned:										
Special revenue funds	(23,364)	-	(171,444)	(446,428)	(230,362)	-	-	-	-	-
Capital projects funds	-	-	-	(120,646)	(34,887)	-	-	-	-	-
Total all other governmental funds	\$ 36,859,892	\$ 53,782,138	\$ 50,170,373	\$ 49,590,638	\$ 51,741,793	\$ 52,825,725	\$ 60,610,688	\$ 68,133,703	\$ 67,752,167	\$ 73,740,866

The Kenai Peninsula Borough developed an unrestricted Fund Balance policy in 2001. This policy provides guidelines regarding minimum and maximum levels of unrestricted fund balance for the Borough's General Fund and Service Areas' operating and capital project funds. The policy requires that the following items should be considered when establishing an acceptable level of fund balance: working capital requirements, operating contingencies to include revenue volatility and unexpected expenditures, and future capital expansion. The policy also established that if a fund balance was outside the acceptable range, the subsequent year's budget must include a five-year plan of action to achieve compliance with the acceptable range.

**Kenai Peninsula Borough**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

TABLE V

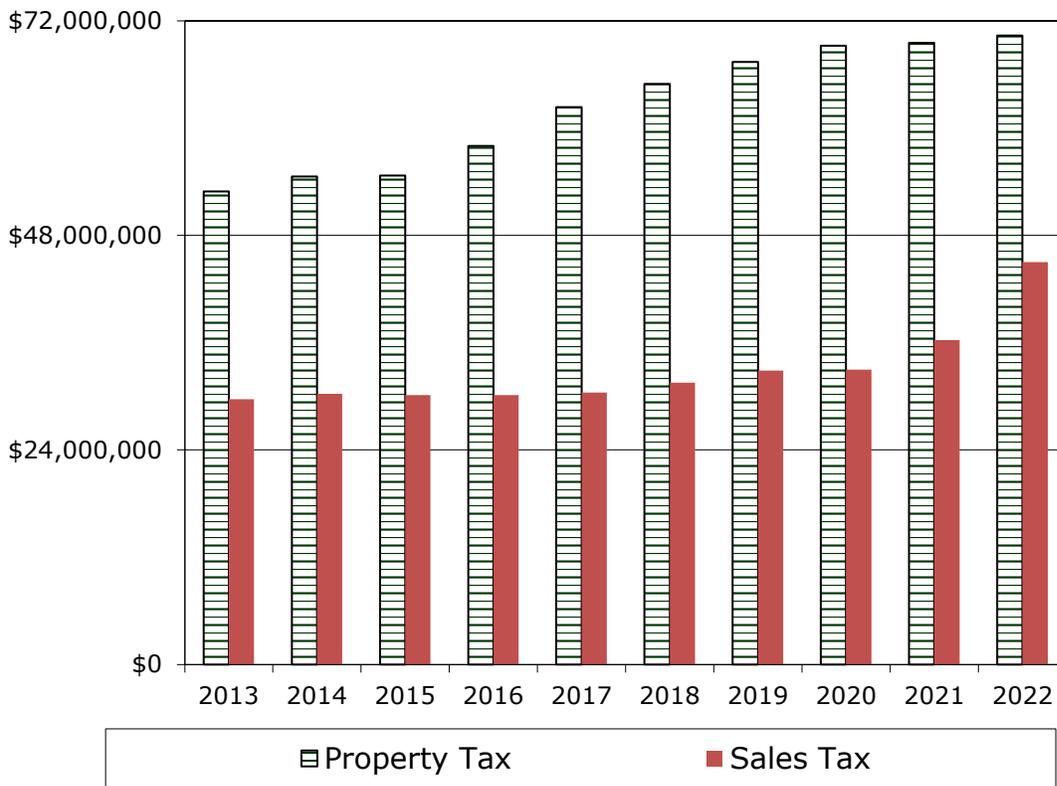
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Revenues</b>										
Property taxes	\$ 52,916,285	\$ 54,570,598	\$ 54,662,814	\$58,007,099	\$62,326,564	\$64,917,778	\$67,401,394	\$69,211,282	\$69,509,626	\$ 70,330,249
Sales tax	29,664,629	30,277,598	30,138,426	30,116,611	30,400,062	31,508,914	32,878,673	32,964,904	36,296,951	44,988,984
Intergovernmental	31,294,288	28,613,640	25,393,552	19,436,158	15,105,570	14,202,678	15,868,702	15,088,413	43,047,150	19,467,481
Investment earnings (loss)	581,394	1,740,079	1,681,379	2,164,886	940,993	1,036,028	4,161,434	4,162,690	2,186,051	(3,494,216)
Other revenues	6,844,468	5,253,525	7,029,745	5,683,236	4,848,575	5,327,417	5,418,807	5,775,129	5,577,998	12,831,123
<b>Total revenues</b>	<b>121,301,064</b>	<b>120,455,440</b>	<b>118,905,916</b>	<b>115,407,990</b>	<b>113,616,736</b>	<b>116,992,815</b>	<b>125,729,010</b>	<b>127,202,418</b>	<b>156,617,776</b>	<b>144,123,621</b>
<b>Expenditures:</b>										
General government	17,962,124	17,615,805	21,276,848	18,429,713	17,082,168	18,534,018	16,919,254	16,732,177	21,498,452	18,223,642
Solid waste	4,843,412	1,833,477	6,789,061	6,170,953	4,223,429	5,763,798	5,793,668	6,280,741	8,013,555	7,597,986
Public safety	16,268,117	18,829,271	19,456,359	17,784,143	20,025,282	16,886,830	17,756,267	18,798,989	15,325,747	23,406,280
Recreation	1,982,994	1,745,588	2,234,204	3,180,795	1,873,562	2,056,124	1,971,605	1,728,227	2,024,037	2,123,999
Education	51,447,909	52,695,845	53,038,298	57,934,516	49,987,995	54,004,116	51,575,438	54,679,660	54,307,256	52,281,069
Environmental protection	1,052,619	909,596	665,071	404,895	442,520	187,172	2,448	93,319	121,978	113,041
Roads and trails	10,273,390	9,494,678	9,693,517	8,758,384	9,574,530	9,103,129	10,726,111	7,855,182	8,150,802	9,439,230
Health & social services	-	-	-	-	-	-	-	-	20,016,966	509,348
Capital outlay	15,221,756	17,672,292	3,262,122	5,495,777	12,763,943	4,381,133	3,420,506	10,796,258	17,296,101	5,946,353
Debt service	3,515,000	2,770,000	3,390,000	2,645,000	2,795,000	3,440,000	3,575,000	3,705,000	3,745,000	4,170,000
Principal	1,469,468	1,380,830	2,397,295	2,084,980	2,093,414	2,253,547	2,101,138	1,968,663	1,651,183	1,079,762
Interest and other (1)	124,036,789	124,947,382	122,202,775	122,889,156	120,861,843	116,609,867	113,841,435	122,638,216	152,151,077	124,890,710
<b>Total expenditures</b>	<b>(2,735,725)</b>	<b>(4,491,942)</b>	<b>(3,296,859)</b>	<b>(7,481,166)</b>	<b>(7,245,107)</b>	<b>382,948</b>	<b>11,887,575</b>	<b>4,564,202</b>	<b>4,466,699</b>	<b>19,232,911</b>
Excess of revenues over (under) expenditures	1,215,000	20,860,000	1,425,000	2,465,000	5,405,000	-	-	1,335,000	24,295,000	900,000
<b>Other financing sources (uses)</b>	196,568	2,124,575	245,693	330,138	627,505	-	-	276,196	1,828,075	63,144
Bonds issued	-	-	(1,648,963)	-	-	-	-	-	(25,861,719)	(953,251)
Premium on bonds issued	-	-	-	-	-	-	-	-	-	956,469
Payment to escrow agent	-	-	-	-	-	266,956	-	349,627	-	-
Insurance proceeds	8,429,925	8,043,061	9,505,521	9,700,383	11,590,201	15,085,853	18,729,547	17,066,481	13,369,041	20,272,528
Transfers in	(8,429,925)	(8,043,061)	(9,505,521)	(9,700,383)	(11,590,201)	(15,085,853)	(18,729,547)	(17,066,481)	(13,369,041)	(20,272,528)
Transfers out	1,411,568	22,984,575	21,730	4,541,633	6,851,454	266,956	-	1,960,823	261,356	966,362
Net other financing sources (uses)	\$ (1,324,157)	\$ 18,492,633	\$ (3,275,129)	\$ (2,939,533)	\$ (393,653)	\$ 649,904	\$ 11,887,575	\$ 6,525,025	\$ 4,728,055	\$ 20,199,273
Net change in fund balances	4.58%	3.87%	4.87%	4.03%	4.32%	5.09%	5.12%	5.07%	4.00%	4.41%
GO Debt service as a percentage of noncapital expenditures										
Total non-capital expenditures	108,815,033	107,275,090	118,940,653	117,393,379	113,230,306	111,897,488	110,899,403	111,841,958	134,854,976	118,944,357

(1) 2015 includes \$21,730 in bond issuance costs.

**Kenai Peninsula Borough**  
 General Government Significant Revenues by Source  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

TABLE VI

Fiscal Year	Property Tax	Sales Tax	Total
2013	\$ 52,916,285	\$ 29,664,629	\$ 82,580,914
2014	54,570,598	30,277,598	84,848,196
2015	54,662,814	30,138,426	84,801,240
2016	58,007,099	30,116,611	88,123,710
2017	62,326,564	30,400,062	92,726,626
2018	64,917,778	31,508,914	96,426,692
2019	67,401,394	32,878,673	100,280,067
2020	69,211,282	32,964,904	102,176,186
2021	69,509,626	36,296,951	105,806,577
2022	70,330,249	44,988,984	115,319,233



**Kenai Peninsula Borough**  
 Assessed Value and Estimated Actual Value of Taxable Property  
 Last Ten Fiscal Years  
 (in thousands of dollars)

Fiscal Year	Assessed Values (1)			Tax Exempt Values (1)			Total Taxable Assessed Value	Total Direct Tax Rate	Assessed Value as a Percentage of Actual Value
	Real	Oil & Gas	Personal Property	Real	Personal	Personal			
2013	\$6,172,547	\$ 810,065	\$ 286,399	\$ 520,490	\$ 32,511	\$ 32,511	\$6,716,010	4.50	92.39%
2014	6,202,494	989,766	292,407	492,565	31,906	31,906	6,960,196	4.50	92.99%
2015	7,797,117	1,142,158	324,853	826,802	32,999	(2)	6,937,316	4.50	88.97%
2016	8,189,366	1,224,525	339,478	876,982	33,986		7,278,398	4.50	88.88%
2017	8,752,156	1,467,353	368,985	902,055	34,392		7,815,709	4.50	89.30%
2018	9,172,335	1,468,600	361,551	971,774	33,843		8,140,449	4.50	89.00%
2019	9,232,907	1,518,606	358,789	1,008,086	34,792		8,190,029	4.70	88.70%
2020	9,523,733	1,563,998	353,177	1,055,143	34,914		8,433,676	4.70	88.55%
2021	9,614,464	1,493,429	358,947	1,094,461	35,444		8,484,559	4.70	88.25%
2022	9,623,206	1,421,416	361,131	1,120,268	34,829		8,468,109	4.70	88.00%

Total estimated actual value of property less mandatory federal and state exemptions (1)

(1) Assessed values and Tax exempt values represent only those values/exemptions provided by the Borough. It does not include those values/exemptions provided by federal or state requirements.

(2) Increase in real property exempt amount due to increase of residential exemption from \$20,000 to \$50,000 in FY15.

**Source:** Data is provided by the Kenai Peninsula Borough's Assessing Department. Does not include federal and state exempt property.

**Kenai Peninsula Borough**  
Property Tax Rates  
Direct and Overlapping Governments  
Last Ten Fiscal Years

TABLE VIII

Fiscal Year	Borough wide			Overlapping Rates (2)																	
	General Fund			City of Homer			City of Kachemak			City of Kenai			City of Seldovia			City of Seward			City of Soldotna		
	Maximum rate (1)	Approved rate (1)	Special Districts (3)	Operating District (4)	Special District (3)	Operating District (4)	Operating District (4)	Special District (3)	Operating District (4)	Special District (3)	Operating District (4)	Operating District (4)	Special District (3)	Operating District (4)	Special District (3)	Operating District (4)	Operating District (4)	Special District (3)	Operating District (4)	Special Districts (3)	
2013	8.40	4.50	0.00	4.50	2.30	1.00	2.30	0.02	3.85	0.02	4.60	0.75	3.12	0.50	0.65	2.67					
2014	8.40	4.50	0.00	4.50	2.30	1.00	2.30	0.02	4.35	0.02	4.60	0.75	3.12	0.50	0.50	2.67					
2015	8.33	4.50	0.00	4.50	2.30	1.00	2.30	0.01	4.35	0.01	4.60	0.75	3.12	0.75	0.50	2.66					
2016	8.17	4.50	0.00	4.50	2.30	1.00	2.30	0.01	4.35	0.01	4.60	0.75	3.12	0.75	0.50	2.66					
2017	8.29	4.50	0.00	4.50	2.30	1.00	2.30	0.01	4.35	0.01	7.50	0.75	3.12	0.75	0.50	2.73					
2018	8.30	4.50	0.00	4.50	2.30	1.00	2.30	0.01	4.35	0.01	7.50	0.75	3.12	0.75	0.50	2.61					
2019	8.30	4.70	0.00	4.50	2.30	1.00	2.30	0.01	4.35	0.01	7.50	0.75	3.84	0.75	0.50	2.86					
2020	8.45	4.70	0.00	4.50	2.24	1.00	2.30	0.01	4.35	0.01	7.50	0.75	3.84	0.75	0.50	2.86					
2021	8.56	4.70	0.00	4.50	2.24	2.00	2.24	0.01	4.35	0.01	7.50	0.75	3.84	0.75	0.50	2.86					
2022	8.40	4.70	0.00	4.50	2.24	2.00	2.24	0.01	4.35	0.01	7.50	0.75	3.84	0.75	0.50	2.86					

(1) The Borough's General Fund maximum mill rate and approved rate.

(2) Overlapping rates are those of the first class cities located within the Borough. The mill rates shown consist of two components: the mill rate for the operating entity and the mill rate for special districts, which include fire and emergency response, higher education, and local support for hospitals.

**Sources:**

(3) Data provided from Kenai Peninsula Borough's resolution approving the mill rates for each respective year.

(4) Data provided by the City Clerk's Office for each respective City.

**Kenai Peninsula Borough**  
Principal Property Taxpayers  
Current and Nine Years Ago

TABLE IX

	2022			2013		
	Taxable Assessed Value (1)	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value (1)	Rank	Percentage of Total Taxable Assessed Value
<b><u>Taxpayer</u></b>						
Hilcorp	857,347,510	1	10.12%	205,075,910	2	3.05%
Harvest Alaska	201,485,960	2	2.38%			-
Tesoro Alaska	150,472,769	3	1.78%	170,579,698	3	2.54%
Bluecrest Energy	117,213,180	4	1.38%			-
Cook Inlet Natural Gas Storage Alaska LLC	96,318,418	5	1.14%			-
Furie Operating Alaska LLC	81,053,000	6	0.96%			-
Alaska Pipeline	69,852,187	7	0.82%	49,755,928	8	0.74%
ACS	57,086,561	8	0.67%	82,870,422	5	1.23%
Enstar Natural Gas	49,026,893	9	0.58%			-
Cook Inlet Energy LLC	27,805,190	10	0.33%	29,635,350	9	0.44%
Phillips Petroleum Co.	-		-	227,796,982	1	3.39%
Marathon Oil Co.	-		-	131,221,450	4	1.95%
CING Storage Alaska LLC	-		-	77,949,400	6	1.16%
XTO Energy INC	-		-	60,103,270	7	0.89%
Kenai Kachemak Pipeline	-		-	27,637,220	10	0.41%
	<u>\$ 1,707,661,668</u>		<u>20.16%</u>	<u>\$ 1,062,625,630</u>		<u>15.80%</u>

(1) **Source:** Data is provided by the Kenai Peninsula Borough's Assessing Department.

**Kenai Peninsula Borough**  
 Taxable Sales by Line of Business  
 Fiscal Year 2022

TABLE X

<u>Line of Business</u>	<u>2022</u>
RETAIL TRADE	\$ 684,153,325
RESTAURANT/BAR	132,497,946
HOTEL/MOTEL/B & B	108,541,132
GUIDING	94,725,083
UTILITIES	88,325,095
REMOTE SALES TAX	86,275,877
SERVICES	47,874,373
WHOLESALE TRADE	30,326,060
RENTAL RESIDENTIAL PROPERT	28,017,701
PUBLIC ADMINISTRATION	22,684,157
PROFESSIONAL, SCIENTIFIC	20,268,505
INFORMATION	18,981,439
CONSTRUCTION CONTRACTING	16,622,413
MANUFACTURING	11,866,882
TELECOMMUNICATION	11,502,968
ADMINISTRATIVE, WASTE MAN	10,639,856
RENTAL NON-RESIDENTIAL PRO	10,101,211
TRANSPORTATION & WAREHSE	8,183,742
ARTS AND ENTERTAINMENT	8,017,654
MINING/QUARRYING	6,817,680
RENTAL PERSONAL PROPERTY	3,866,958
AGRICULTURE, FORESTRY, FI	3,776,824
RENTAL SELF-STORAGE &MINI	3,594,242
RENTAL COMMERCIAL PROPERT	3,546,541
EDUCATIONAL SERVICES	2,591,129
HEALTHCARE & SOCIAL ASST	1,373,999
FINANCE AND INSURANCE	1,275,456
OTHER	12,652
	<u>\$ 1,466,460,900</u>

Source: Data is provided by the Kenai Peninsula Borough's Finance Department, Sales Tax Division.

**Kenai Peninsula Borough**  
Property Tax Levies and Collections  
General Fund  
Last Ten Fiscal Years

TABLE XI

Fiscal Year	<u>Collected in the Fiscal Year</u>			Collections in Subsequent Years	<u>Total Collections to Date</u>	
	Total Tax Levy for Fiscal Year	Amount	Percentage of Levy		Amount	Percentage of Levy
2013	\$ 30,697,966	\$ 30,382,636	98.973%	\$ 306,981	\$ 30,689,617	99.973%
2014	31,799,730	31,332,596	98.531%	457,924	31,790,520	99.971%
2015	31,685,014	31,142,025	98.286%	533,709	31,675,734	99.971%
2016	33,108,951	32,410,590	97.891%	688,173	33,098,763	99.969%
2017	35,591,917	35,157,568	98.780%	421,310	35,578,878	99.963%
2018	37,068,282	36,645,827	98.860%	407,518	37,053,345	99.960%
2019	38,941,185	38,535,145	98.957%	385,763	38,920,908	99.948%
2020	40,079,402	39,607,678	98.823%	421,804	40,029,482	99.875%
2021	40,380,465	39,981,984	99.013%	325,592	40,307,576	99.819%
2022	40,286,872	39,858,410	98.936%	-	39,858,410	98.936%

**Kenai Peninsula Borough**  
Ratios of Outstanding Debt by Type and Per Capita  
Last Ten Fiscal Years

TABLE XII

Fiscal Year	Governmental Activities		Total	General Bonded Debt as a Percentage of Total Personal Income (3)	General Bonded Debt as a Percentage of Estimated Actual Value of Taxable Property (4)(area wide)	Service Areas		
	General Obligation Bonds (Area-Wide) (Net of Premiums/ Discounts/ Adjustments)	General Obligation Bonds (Service Area) (Net of Premiums/ Discounts/ Adjustments)				Area-Wide	Central Emergency Services	Bear Creek Fire Service Area
2013	\$ 27,899,830	\$ 3,279,111	\$ 31,178,941	1.13%	0.43%	\$ 492	83	\$ 793
2014	48,107,552	3,124,283	51,231,835	1.86%	0.68%	846	78	770
2015	44,631,585	3,102,979	47,734,564	1.60%	0.61%	781	68	744
2016	41,928,618	5,671,350	47,599,968	1.56%	0.58%	726	158	714
2017	45,138,506	5,367,557	50,506,063	1.70%	0.58%	777	150	685
2018	41,706,478	4,978,766	46,685,244	1.57%	0.51%	719	138	656
2019	38,159,450	4,569,975	42,729,425	1.40%	0.46%	653	126	623
2020	33,949,621	5,624,485	39,574,106	1.24%	0.42%	579	168	590
2021	31,199,379	5,092,289	36,291,668	1.09%	0.38%	529	152	610
2022	27,044,501	4,528,448	31,572,949	0.95%	0.33%	459	135	564

Note: Details regarding the Borough's outstanding debt can be found in the notes to the financial statements.

(1) Other Governmental Fund-type debt is for the Central Emergency Services Service Area and is debt of the Service Area not the Primary Government.

(2) Due to overlapping taxing jurisdictions, the Debt Per Capita of the Area-Wide must be combined with each overlapping Service Area to determine the total Debt Per Capita within each Tax Code Area.

(3) Personal income data is provided by the Bureau of Economic Analysis, <http://www.bea.gov>.

(4) Assessed values and Tax exempt values represent only those values/exemptions provided by the Borough.

It does not include those values/exemptions provided by federal or state requirements.

Population data can be found in Table XIV

**Kenai Peninsula Borough**  
 Computation of Direct and Overlapping Debt  
 Last Ten Fiscal Years

TABLE XIII

	Net Debt Outstanding	Percentage Applicable to this Governmental Unit	Net Debt Outstanding
Kenai Peninsula Borough:			
Education and Solid Waste Debt	\$ 25,650,000	100%	\$ 25,650,000
Service Area Debt <sup>(1)</sup>			
Central Emergency Service Area	865,000	100%	865,000
Bear Creek Fire Service Area	3,325,000	100%	3,325,000
Total	29,840,000		29,840,000
 Cities within Borough:			
Homer	6,150,000	100%	6,150,000
Kenai	850,000	100%	850,000
Seldovia	-	100%	-
Seward	34,370,000	100%	34,370,000
Soldotna <sup>(2)</sup>	2,928,745	100%	2,928,745
Total	44,298,745		44,298,745
 Total Direct and Overlapping Debt	\$ 74,138,745		\$ 74,138,745

(1) General obligation debt repaid through general property taxes of the Service Area.

(2) Net Debt includes loans and bonds.

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**Kenai Peninsula Borough**  
 Legal Debt Margin Information  
 Last Ten Fiscal Years

TABLE XIV

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**NO DEBT LIMIT IS MANDATED BY LAW**

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**Kenai Peninsula Borough**  
Demographic and Economic Statistics  
Last Ten Fiscal Years

TABLE XV

Fiscal Year	Population (1)	Personal Income - Borough (in thousands) (3)	Per Capita Personal Income - Borough (3)	Per Capita Personal Income - Alaska (3)	Median Age (2)	School Enrollment (5)	Unemployment Rate (2)	Number of Employed (2)
2013	56,756	\$ 2,770,353	\$ 48,636	\$ 52,638	41.4	8,886	8.80%	24,881
2014	56,862	2,759,412	48,351	51,416	40.0	8,756	8.10%	25,463
2015	57,147	2,981,871	51,734	54,582	40.5	8,826	7.70%	25,712
2016	57,763	3,056,190	52,639	56,147	40.0	8,788	7.60%	25,470
2017	58,060	2,965,755	49,544	55,674	40.6	8,785	8.20%	24,906
2018	58,024	2,965,755	49,697	56,042	41.4	8,712	7.70%	24,745
2019	58,471	3,046,230	51,975	59,871	41.0	8,680	7.00%	24,703
2020	58,671	3,182,915	54,026	61,742	41.8	8,535	6.10%	24,857
2021	58,934	3,335,416	56,139	63,502	41.8	7,756	9.50%	24,098
2022	58,957	3,335,416 (4)	56,139 (4)	63,502 (4)	42.1	8,298	7.30%	25,911

**Sources:**

- (1) Alaska Department of Labor estimates as of July 1 of each fiscal year.
- (2) Data is provided by the State of Alaska Department of Labor and is the annual rate for 12 months ending December of the prior calendar year. The Alaska Department of Labor amends every month the unemployment rate data for the previous month and again at the end of every calendar year. Some prior fiscal years have been updated to match updated statistical reported information.
- (3) Data is provided by the U.S. Department of Commerce, Bureau of Economic Analysis (BEA) and is for the 12-month period ending December of the prior calendar year. Some prior fiscal years have been updated to match updated statistical reported information.
- (4) Calendar year 2021 data currently unavailable from BEA.
- (5) Information provided from the Kenai Peninsula Borough School District.

**Kenai Peninsula Borough**  
Principal Employers  
Current and Nine Years Ago

TABLE XVI

<u>Employer</u>	<u>2022 *</u> <u>Rank</u>	<u>2013 *</u> <u>Rank</u>
-----------------	------------------------------	------------------------------

\* The State of Alaska passed legislation that prevents disclosure of employer ranking and or the number of employees for each employer.

**Kenai Peninsula Borough**  
 Full-time Equivalent Borough Government Employees by Function  
 Last Ten Fiscal Years

TABLE XVII

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>General government:</b>										
Assembly	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	6.00	6.00
Mayor	5.00	5.00	6.00	6.00	6.00	5.00	4.50	4.50	4.25	5.00
Purchasing and Contracting *	11.00	12.00	14.00	14.00	10.00	9.00	8.00	8.00	8.00	8.00
Office of Emergency Mgmt	4.00	4.25	4.25	4.00	4.00	4.00	4.00	4.00	4.00	4.00
HR	7.60	7.50	7.50	7.50	7.50	7.50	7.50	7.50	7.50	7.75
IT	11.00	11.50	11.50	11.50	11.50	11.50	11.50	11.50	12.00	12.00
Legal	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Finance	22.00	22.00	22.00	22.00	22.00	22.00	21.50	21.50	21.50	21.50
Assessing	22.00	22.00	22.00	22.00	22.00	22.00	24.00	24.00	23.00	21.00
Planning	13.00	13.00	13.00	13.00	13.00	13.00	12.75	12.75	11.25	11.25
River Center	6.00	6.00	5.00	5.00	5.00	5.00	5.00	5.00	4.00	4.00
<b>Total</b>	<b>112.10</b>	<b>113.75</b>	<b>115.75</b>	<b>115.50</b>	<b>111.50</b>	<b>109.50</b>	<b>109.25</b>	<b>109.25</b>	<b>106.50</b>	<b>105.50</b>
<b>Fire and Emergency Services:</b>										
Nikiski Fire	20.00	20.00	20.75	21.75	21.75	21.75	21.25	21.00	23.00	25.00
Bear Creek Fire	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50	1.50
EPHESA	0.00	0.00	0.00	0.00	0.00	0.50	0.50	0.50	0.50	0.50
Western Emergency Services	2.50	2.50	3.50	4.00	4.00	4.00	5.00	5.00	10.00	10.00
Central Emergency Services	42.00	42.00	41.00	39.00	41.00	41.00	44.00	44.00	48.00	48.00
Kachemak	3.50	4.00	4.00	4.00	4.00	4.00	5.00	5.00	7.00	7.00
911 Communications	11.25	11.75	12.25	12.50	12.50	13.00	13.00	16.00	16.00	23.00
Seward Bear Creek Flood	0.75	0.75	0.75	0.75	0.75	1.50	1.50	1.50	1.50	1.50
Recreation	14.65	16.30	16.70	16.65	16.65	16.65	16.50	16.50	16.50	17.00
Roads	8.00	8.00	8.00	8.00	8.00	8.00	7.40	6.50	6.50	6.15
Land Trust Fund	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	4.75	4.75
Solid Waste	21.00	17.00	17.00	17.00	15.50	15.50	15.50	15.50	15.50	20.00
Risk Management	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
<b>Total</b>	<b>246.25</b>	<b>246.55</b>	<b>250.20</b>	<b>249.65</b>	<b>246.15</b>	<b>245.90</b>	<b>249.40</b>	<b>251.25</b>	<b>261.25</b>	<b>273.90</b>
Positions controlled by the Kenai Peninsula Borough but reported as part of in-kind expenditures for the Kenai Peninsula Borough School District	46.30	46.25	46.25	46.25	46.25	46.25	45.85	44.75	45.75	46.60

\* Purchasing and Contracting combined in 2016

Source: Data is provided by the Kenai Peninsula Borough's Human Resources Department

**Kenai Peninsula Borough**  
Operating Indicators by Function  
Last Ten Fiscal Years

TABLE XVIII

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General government- 911 calls answered	21,831	26,364	27,239	28,165	27,022	26,370	24,482	24,611	24,900	25,272
Fire and emergency services: **										
Number of calls responded to:										
Nikiski	902	842	919	959	995	1,022	1,070	870	1,001	1,007
Bear Creek	119	136	139	143	178	141	136	119	133	98
WESA	250	197	263	214	218	279	269	283	562	596
CES	1,729	1,770	2,039	2,824	2,593	2,591	2,473	2,646	2,743	2,879
Kachemak	197	216	219	236	218	203	242	276	235	302
Landfills-										
Refuse collected (tons)	58,207	63,261	62,309	59,885	57,698	58,619	57,426	59,419	60,760	63,290

Note: With the exception of 911 calls, indicators are not available for the general government functions.

\*\* Fire and Emergency Services indices are as of December 31 of the prior calendar year

Sources: Various Kenai Peninsula Borough department's and service area's performance measures.

**Kenai Peninsula Borough**  
Capital Asset Statistics by Function  
Last Ten Fiscal Years

TABLE XIX

Function	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Fire and emergency services:										
Number of Stations:										
Nikiski	4	4	4	4	4	4	4	4	5	5
Bear Creek	1	1	1	1	1	1	1	1	1	1
WESA	2	2	2	2	2	2	2	2	3	3
CES	8	8	8	8	8	8	8	8	8	8
Kachemak	1	1	2	2	2	2	2	2	2	2
Landfills:										
Number of municipal waste landfills	8	8	8 (1)	8	8	8	8	8	8	8
Number of transfer facilities/sites	12	13	13	13	13	13	13	13	13	13
Recreation-										
Number of facilities	9	9	9	9	9	9	9	9	9	9
Roads-										
Miles of roads maintained	638	640	640	641	645	646	648	648	648	651

(1) Homer and Seward landfills are no longer accepting municipal waste but are still accepting inert waste.

Note: No capital asset indicators are available for the general government functions.

For the fire and emergency service stations listed above, these represent both manned and unmanned stations.

Sources: Various Kenai Peninsula Borough department's and service area's performance measures.

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SINGLE AUDIT

**Kenai Peninsula Borough**  
Schedule of Expenditures of Federal Awards <sup>[1]</sup>  
Year Ended June 30, 2022

<u>Federal Grantor/Pass Through Grantor / Program or Cluster Title</u>	<u>Grant Number</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-through Entity Identifier Number</u>	<u>Award Amount</u>	<u>Total Federal Expenditures</u>
<u>U.S. Department of the Interior</u>					
U.S. Bureau of Land Management:					
* Payments in Lieu of Taxes	2022 SEC 6901/6902	15.226	N/A	\$ 3,506,481	\$ 3,506,481
U.S. Fish and Wildlife Service:					
National Wildlife Refuge Revenue Sharing	N/A	15.659		22,910	22,910
Total U.S. Department of the Interior					<u>3,529,391</u>
<u>U.S. Department of Homeland Security</u>					
Western Emergency Services Staffing for Adequate Fire & Emergency Response	EMW-2018-FF-00203	97.083		255,855	146,807
Passed through Alaska Department of Military & Veterans Affairs:					
Disaster Grants - Public Assistance (Presidentially Declared Disasters) (Earthquake):					
Prior-year re-allocation from 75/25 to 90/10 federal/state funding of expenditures	FEMA-3410-EM	97.036	4413-DR-AK	373,296	17,982
Earthquake Repair Projects FY22: Central Peninsula Landfill/Skyview & Tebughna Schools	FEMA-3410-EM	97.036	4413-DR-AK		331,188
Total Assistance Listing 97.036					<u>349,170</u>
Homeland Security Grant Program:					
2019 State Homeland Security Program	EMW-2019-SS-00031-S01	97.067	20SHSP-GY19	82,793	82,463
Cybersecurity Vulnerability Assessment					
2020 State Homeland Security Program	EMW-2020-SS-00012-S01	97.067	20SHSP-GY20	221,493	77,473
Siren Upgrades; Incident Management Team Exercise; EMS Air Compressor					
Total Assistance Listing 97.067					<u>159,936</u>
Emergency Management Performance Grants	EMS-2021-EP-00001-S01	97.042	20EMPG-GY21	160,000	160,000
Total U.S. Department of Homeland Security					<u>815,913</u>
<u>U.S. Department of Transportation:</u>					
Highway Planning and Construction Cluster					
Extend Kenai Spur Hwy-North Road	DTFH7017E30003	20.205	N/A	5,563,801	500,834
<u>U.S. Department of the Treasury:</u>					
Passed through Alaska Department of Commerce, Community & Economic Development					
Coronavirus Relief Fund, COVID-19 Federal Declared Disaster	20-CRF-099	21.019	FY21	37,458,449	144,472
Passed through Alaska Department of Labor & Workforce Development					
Coronavirus Relief Fund, COVID-19 Federal Declared Disaster		21.019	FY21	4,638	4,550
Total Assistance Listing 21.019					<u>149,022</u>
* Coronavirus State & Local Fiscal Recovery Funds (ARPA)					
Passed through Alaska Office of Management & Budget					
Coronavirus State & Local Fiscal Recovery Funds (ARPA)		21.027	N/A	11,403,341	2,235,228
Commercial Passenger Vessel Tax - FY21 City of Homer					
Total Assistance Listing 21.027					<u>32,707</u>
Total U.S. Department of the Treasury					<u>2,267,935</u>
					<u>2,416,957</u>

(continued)

**Kenai Peninsula Borough**  
 Schedule of Expenditures of Federal Awards <sup>[1]</sup> - continued  
 Year Ended June 30, 2022

Federal Grantor/Pass Through Grantor / Program or Cluster Title	Grant Number	Federal Assistance Listing Number	Pass-through Entity Identifier Number	Award Amount	Total Federal Expenditures
<b>U.S. Department of Health &amp; Human Services:</b>					
Passed through Alaska Department of Health & Human Services					
* Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) Healthy & Equitable Communities	[4] NU50CK000509	93.323	C0621-570-H C0622-584-M	\$ 2,037,530 74,122	\$ 1,028,464 353
Total U.S. Department of Health and Human Services					<u>1,028,817</u>
<b>U.S. Department of Commerce:</b>					
National Oceanic and Atmospheric Administration					
Passed through the Pacific States Marine Fisheries Commission (PSMFC) Gulf of Alaska Pink Salmon Disaster (PSMFC: Old Exit Glacier Rd Bridge)	NA20NMF0220019	11.022	21-067G	150,164	19,376
<b>U.S. Environmental Protection Agency:</b>					
Passed through Kenai Watershed Forum					
Adopt-a-Stream Program	NE-01J79701	66.951	N/A	4,791	957
<b>U.S. Department of Agriculture:</b>					
National Resources Conservation Service					
Community Compost & Food Waste Recovery Program	NR213A750001C032	10.935	N/A	89,997	17,002
Passed through Alaska Department of Commerce, Community & Economic Dev. Forest Service Schools and Roads Cluster - Schools and Roads - Grants to States					
	FY2022	10.665	821035	604,022	604,022
Passed through Alaska Department of Natural Resources:					
Division of Forestry					
Cooperative Forestry Assistance:					
Kenai Peninsula Borough Community Wildfire Protection Plans Grant	2018-DG11100106-810	10.664	DNR 399170	103,366	57,890
Western Emergency Service Area					
Volunteer Fire Assistance Grant	N/A	10.664	2021 VFA	4,998	4,998
Total Assistance Listing 10.664					<u>62,888</u>
Total U.S. Department of Agriculture					<u>683,912</u>
<b>Total Expenditures of Federal Awards</b>					<u><u>\$ 8,996,157</u></u>

\* Federal Major Program

[1] Except where noted, no other funds were provided to sub recipients

[2] Federal funds of \$2 million were provided to the Kenai Peninsula Borough School District as a sub recipient

[3] Federal funds of \$32,707 are passed through to the City of Homer

[4] Federal funds of \$507,995 are passed through: \$348,900 to Central Peninsula Hospital, and \$159,059 to South Peninsula Hospital

The accompanying notes are an integral part of this schedule.

**Kenai Peninsula Borough**

Detailed Schedule of State Financial Assistance

Year Ended June 30, 2022

**State Agency / Program Title**

	<b><u>Award Number</u></b>	<b><u>Total Award Amount</u></b>	<b><u>Total State Expenditures</u></b>
<u>Alaska Department of Commerce, Community &amp; Economic Development:</u>			
Shared Fisheries Business Tax		\$ 2,957	\$ 2,957
Fish Resource Landing Tax		1,323	1,323
Community Assistance Program - Borough	FY22	467,110	467,110
Community Assistance Program - Clam Gulch: Caribou Hills Cabin Hoppers	[ 1 ]	15,789	4,229
Community Assistance Program - Clam Gulch: Caribou Hills Cabin Hoppers	[ 1 ]	15,789	15,514
Community Assistance Program - Nikiski: North Peninsula Community Council, Inc.	[ 1 ]	7,894	2,011
Community Assistance Program - Fritz Creek: McNeil Canyon Community Council	[ 1 ]	3,947	1,316
Community Assistance Program - Clam Gulch: Caribou Hills Cabin Hoppers	[ 1 ]	15,789	741
Community Assistance Program - Kasilof: Kasilof Regional Historical Association	[ 1 ]	7,895	7,895
Community Assistance Program - Moose Pass: Moose Pass Chamber of Commerce	[ 1 ]	15,789	13,458
Community Assistance Program - Seldovia Village: Seldovia Village Tribe	[ 1 ]	15,789	15,789
Community Assistance Program - Anchor Point: Anchor Point Public Library, Inc.	[ 1 ]	5,263	5,263
Community Assistance Program - Anchor Point: Anchor Point Senior Citizens, Inc.	[ 1 ]	5,263	5,263
Community Assistance Program - Anchor Point: Anchor Point Food Pantry	[ 1 ]	5,263	5,263
Total Anchor Point Community Assistance Program		<u>15,789</u>	
Community Assistance Program - Cohoe: Boys & Girls Club of the Kenai Peninsula	[ 1 ]	7,895	7,895
Community Assistance Program - Cooper Landing: Cooper Landing Community Club	[ 1 ]	15,789	15,789
Community Assistance Program - Diamond Ridge: Kachemak Nordic Ski Club	[ 1 ]	3,060	3,060
Community Assistance Program - Diamond Ridge: Homer Cycling Club	[ 1 ]	4,835	1,107
Community Assistance Program - Diamond Ridge: Snomads Snowmachine Club, Inc	[ 1 ]	3,060	3,060
Community Assistance Program - Diamond Ridge: Kachemak Ski Club	[ 1 ]	4,834	4,834
Total Diamond Ridge Community Assistance Program		<u>12,061</u>	
Community Assistance Program - Fritz Creek: Kachemak Nordic Ski Club	[ 1 ]	7,894	7,894
Community Assistance Program - Fritz Creek: Snomads Snowmachine Club, Inc	[ 1 ]	7,894	7,894
Total Fritz Creek Community Assistance Program		<u>15,788</u>	
Community Assistance Program - Funny River: Funny River Chamber of Commerce	[ 1 ]	15,789	15,789
Community Assistance Program - Hope: Hope, Inc.	[ 1 ]	15,789	14,769

(continued)

**Kenai Peninsula Borough**

Detailed Schedule of State Financial Assistance - continued  
Year Ended June 30, 2022

<u>State Agency / Program Title</u>	<u>Award Number</u>	<u>Total Award Amount</u>	<u>Total State Expenditures</u>
<u>Alaska Department of Commerce, Community &amp; Economic Development continued:</u>			
Community Assistance Program - Kachemak Selo: Village of Kachemak Selo, Inc.	[ 1 ]	\$ 15,789	\$ 15,789
Community Assistance Program - Kalifornsky Beach: Love Inc. of the Kenai Peninsula	[ 1 ]	3,947	3,947
Community Assistance Program - Kalifornsky Beach: Kenai Peninsula Food Bank, Inc.	[ 1 ]	3,948	3,948
Community Assistance Program - Peninsula Spay Neuter Fund (Bridges)	[ 1 ]	3,947	3,947
Community Assistance Program - Kalifornsky Beach: Tsalteshi Trails Association	[ 1 ]	3,947	3,947
Total Kalifornsky Beach Community Assistance Program			<u>15,789</u>
Community Assistance Program - Kasilof: Cohoe Cemetary Association	[ 1 ]	7,894	7,894
Community Assistance Program - Kasilof: Kasilof Regional Historical Association	[ 1 ]	7,895	7,895
Total Kasilof Community Assistance Program			<u>15,789</u>
Community Assistance Program - Lowell Point: Lowell Point Community Council, Inc.	[ 1 ]	15,789	15,789
Community Assistance Program - Moose Pass: Moose Pass Chamber of Commerce	[ 1 ]	15,789	15,789
Community Assistance Program - Nikiski: Nikiski Senior Citizens, Inc	[ 1 ]	7,895	7,895
Community Assistance Program - Nikolaevsk: Nikolaevsk Community Council	[ 1 ]	15,789	15,789
Community Assistance Program - Ninilchik: Kenai Peninsula Fair Association	[ 1 ]	4,615	4,615
Community Assistance Program - Ninilchik: Ninilchik Community Library	[ 1 ]	4,615	4,615
Community Assistance Program - Ninilchik: Ninilchik Student Saturday Lunch Program (Bridges)	[ 1 ]	1,943	1,943
Community Assistance Program - Ninilchik: Ninilchik Senior Citizens	[ 1 ]	4,616	4,616
Total Ninilchik Community Assistance Program			<u>15,789</u>
Community Assistance Program - Port Graham: Port Graham Village Council	[ 1 ]	15,789	15,789
Community Assistance Program - Sterling: Rural Alaska Community Action Program	[ 1 ]	5,263	2,021
Community Assistance Program - Sterling: Sterling Area Senior Citizens	[ 1 ]	5,263	5,263
Community Assistance Program - Sterling: Sterling Community Club	[ 1 ]	5,263	5,263
Total Sterling Community Assistance Program			<u>12,547</u>
Community Assistance Program - Tyonek: Boys & Girls Club of Southcentral Alaska	[ 1 ]	15,789	15,789
Community Assistance Program - Voznesenka: Voznesenka Community Council	[ 1 ]	15,789	15,789
Total Community Revenue Sharing/Community Assistance Program	[ 1 ]		<u>337,165</u>

(continued)

**Kenai Peninsula Borough**

Detailed Schedule of State Financial Assistance - continued

Year Ended June 30, 2022

<u>State Agency / Program Title</u>	<u>Award Number</u>	<u>Total Award Amount</u>	<u>Total State Expenditures</u>
	FY22	\$	\$
Marijuana Application Review Fees		20,600	20,600
Borough-wide Road Upgrades			
Jacob's Ladder Access Trail Repair & Maintenance	14-RR-042	100,000	16,186
Total Alaska Department of Commerce, Community & Economic Development			<u>845,341</u>
<u>Alaska Department of Revenue:</u>			
Electric & Telephone Cooperative	FY22	162,921	162,921
Fish Tax - Addition to FY21 Estimated Receivable	FY21	24,202	24,202
Fish Tax (Estimated Receivable)	FY22	572,000	572,000
Total Alaska Department of Revenue			<u>759,123</u>
<u>Alaska Department of Education &amp; Early Development:</u>			
* School Debt Reimbursement	N/A	7,000,220	7,000,220
Kachemak Selo New K-12 School Construction	GR-17-001	10,010,000	69,257
Total Alaska Department of Education & Early Development			<u>7,069,477</u>
<u>Alaska Department of Administration:</u>			
Division of Retirement & Benefits PERS Relief	FY22 HB69	1,854,373	1,854,373
<u>Alaska Department of Military &amp; Veteran Affairs:</u>			
Passed Through the Alaska Division of Homeland Security & Emergency Management			
November 2018 Cook Inlet Earthquake Federal Declared Disaster:			
Prior-year re-allocation from 75/25 to 90/10 federal/state funding of expenditures	4413-DR-AK		(17,982)
Earthquake Repair Projects FY22: Central Peninsula Landfill/Skyview & Tebughna Schools	4413-DR-AK	41,477	36,719
May 2022 Seward/Lowell Point Road Landslide Federal Declared Disaster	4661-DR-AK	122,254	122,254
Total Alaska Department of Military & Veteran Affairs			<u>140,991</u>
<b>TOTAL STATE FINANCIAL ASSISTANCE</b>			<u><u>\$ 10,669,305</u></u>

\* State Major Program

[ 1 ] Entire amount of grant passed through to entity identified above

The accompanying notes are an integral part of this schedule.

## Kenai Peninsula Borough, Alaska

### Notes to the Schedule of Expenditures of Federal Awards

Year Ended June 30, 2022

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#### **1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Borough under programs of the federal government for the year ended June 30, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Borough, it is not intended to and does not present the financial position, changes in net position or cash flows of the Borough.

#### **2. Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### **3. Indirect Cost Rate**

The Borough has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

## Kenai Peninsula Borough, Alaska

### Notes to the Detailed Schedule of State Financial Assistance

Year Ended June 30, 2022

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#### 1. Major Program Notation

\* Denotes a major program.

#### 2. Basis of Presentation

The accompanying schedule of state financial assistance (the "Schedule") includes the state award activity of the Borough under programs of the State of Alaska for the year ended June 30, 2022. The information in this Schedule is presented in greater detail than the requirements of the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Because the Schedule presents only a selected portion of the operations of the Borough, it is not intended to and does not present the financial position, changes in net position or cash flows of the Borough.

#### 3. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

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