Introduced

Date:

Mayor

February 3, 1998

Action: Vote: Adopted 7 Yes, 0 No, 2 Absent

#### KENAI PENINSULA BOROUGH RESOLUTION 98-010

#### A RESOLUTION ESTABLISHING PRIORITIES FOR CAPITAL PROJECTS AND OTHER LEGISLATIVE REQUESTS FOR 1998

- WHEREAS, the Twentieth Legislature, Second Session, will consider legislative issues and adoption of the State's operating and capital budgets during their session which convened January 12, 1998; and
- **WHEREAS**, the Assembly finds it is in the best interest of the Borough to establish priorities for capital projects and other legislative requests which can be submitted to the State for possible funding or legislative action;

NOW, THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

- **SECTION 1.** That the Borough priorities shown in the "Kenai Peninsula Borough 1998 Legislative Priority List", incorporated herein by reference, are hereby established as the priorities for capital projects and legislative requests for 1998.
- **SECTION 2.** That a copy of this resolution and accompanying priority list shall be provided to the Governor and all legislators representing the Kenai Peninsula Borough.
- **SECTION 3.** That this resolution takes effect immediately upon its adoption.

ADOPTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH THIS 3RD DAY OF FEBRUARY 1998.

ack E, Brown, Assembly President

ATTEST:

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#### KENAI PENINSULA BOROUGH LEGISLATIVE PRIORITIES FOR 1998

#### Legislative Issues

The Kenai Peninsula Borough is in support of the following legislative issues. Details will be provided in position papers and resolutions submitted during the legislative session.

- Support continuation of funding for capital matching grant programs for municipalities as set out in AS 37.06.010 and for major school maintenance projects and school construction as set out in AS 14.11.
- Support implementation of an overall long-range financial plan that would eliminate the fiscal gap and would stabilize revenue at a sustainable level.
- Support education funding and issues as recommended by the Alaska Conference of Mayors, Alaska Municipal League, Alaska School Administrators Association, and Association of Alaska School Boards. The 15-consensus points are listed on the following page.
- Support legislation which provides a fair and equitable solution to deferred maintenance needs of the state and local municipalities. See "Deferred Maintenance" section of this document for Kenai Peninsula Borough deferred maintenance items.

Recommendations of the Alaska Conference of Mayors, Alaska Municipal League, Alaska School Administrators Association, and Association of Alaska School Boards.

## **Education Funding**

The emphasis of any education bill should be to fix and improve the current formula as specified by the consensus points:

- 1. Add a new "purpose" statement defining the state's constitutional mandate for education.
- Support conversion of the "unit" into a per student base allocation while retaining the current formula. The least understandable part of the formula is the concept of the "unit" which relates to a number of students, rather than one.
- 3. Support the school area Cost Differential Study, a broad salary study, and a study of the impact of enrollment growth, funding of mandates, new technology, and other influences on education in Alaska.
- 4. Add a biannual process for updating the Area Cost Differential. Area Cost Differentials should be based on:
  - Community level, i.e. individual school, rather than the district level;
  - · recognition of unique needs related to size and location of schools; and
  - recognition of the impacts of growth.
- 5. Instead of annual appropriations for single site school districts, add the adjustment to the formula.
- 6. Oppose increasing the current four mill minimum or 35% of previous year's basic need local contribution for municipal school districts.
- Maintain the current local funding cap to avoid further transfers of state education funding responsibility to local taxpayers and further discrepancies to educational opportunities for children in Alaska.
- 8. Continue to reimburse pupil transportation under a separate program.
- 9. Maintain bilingual and vocational categorical funding.
- 10. Reduce special education regulations and "over-identification" by combining specific categories of special education (resource and self-contained), and implementing a process by which districts can request additional funding based on supporting justification and documentation.
- 11. Provide for a hold-harmless to avoid injury to students.
- 12. Amend current Alaska Statute 14.17.031(1)(b) to change the 10% student loss threshold to 5%.
- 13. Support a long-term school construction program with at least a 70/30 match for large municipalities with a sliding scale for small municipalities similar to the Municipal Capital Matching Grant Program.
- 14. For FY99, increase education funding by at least 3% per student, plus continue to adjust education funding for any changes in enrollment.
- 15. The formula should include a process to annually adjust the per student allocation so that it actually reflects increases or decreases in the cost of education, including funding for new mandates.

## KENAI PENINSULA BOROUGH LEGISLATIVE PRIORITIES FOR 1998

## **Operating Budget**

- 1. One Hundred Percent (100%) Entitlement for School Debt Reimbursement for fiscal year 1998/1999 \$8,845,521
- 2. Increased Funding for School Foundation
- 3. Full Entitlement for Pupil Transportation
- 4. One Hundred Percent (100%) Entitlement for Municipal Road Maintenance (AS 29.60.110)

## Capital Budget

Detailed information for school and road projects is provided on the following pages.

- 1. Maintenance Projects for Various Public Schools and Facilities.
- 2. Road Priorities for State-Maintained Roads.

#### KENAI PENINSULA BOROUGH 1998 CAPITAL IMPROVEMENT PROJECTS

1. <u>Prioritized Maintenance Projects for Public Schools and Facilities</u>. Approved by Board of Education on February 2, 1998.

| 1998 House I | District 7 | Capital | <i>Improvement</i> | <b>Projects</b> | in i | Priority ( | Order: |
|--------------|------------|---------|--------------------|-----------------|------|------------|--------|
|--------------|------------|---------|--------------------|-----------------|------|------------|--------|

| Facility                   | Category* | Project                                | Cost      |
|----------------------------|-----------|--|-----------|
| District Wide              | 1         | Asbestos Abatement- Sum.98             | \$ 40,000 |
| District Wide              | 1         | Lead - Copper Alleviation              | 20,000    |
| Ninilchik ElemHigh school  | 2         | Reroof Gym and Admin. Section          | 100,000   |
| Ninilchik ElemHigh school  | 1         | Replace Pool Lockers                   | 7,000     |
| Ninilchik ElemHigh school  | 1         | Add DEC Water Reserves                 | 10,000    |
| District Wide              | 2         | Carpet Replacement                     | 227,000   |
| Homer High School          | 1         | Replace Pool Sand Filters & Equip.     | 80,000    |
| District Wide              | . 1       | Playground Safety Upgrades             | 34,000    |
| Tustumena Elem. School     | 2         | Modify Roof Scuppers and Drywells      | 20,000    |
| Paul Banks Elem. School    | 2         | Reconstruct Roof Drain at E. Side      | 16,000    |
| Skyview High School        | 3         | Add Work Stations at Chem. Lab         | 55,000    |
| Port Graham School         | 2         | Metal Siding on Exterior               | 35,000    |
| Ninilchik ElemHigh school  | 2         | Re-asphalt Rear Playground             | 30,000    |
| Ninilchik ElemHigh school  | 2         | Repair Front Parking Lot               | 40,000    |
| Skyview High School        | 2         | Suppress Water Hammer                  | 20,000    |
| Chapman Elem. School       | 2         | Replace Domestic HW Tanks              | 25,000    |
| Paul Banks Elem. School    | 1         | Widen Turn-out at Highway              | 10,000    |
| Paul Banks Elem. School    | 1         | Fencing at Playground                  | 17,000    |
| Tustumena Elem. School     | 1         | Fencing at rear Playground             | 18,000    |
| Seldovia ElemHigh School   | 1         | Asbestos Abatement- Halls & Coach's Ar | ea 10,000 |
| Seldovia ElemHigh School   | 1         | Asbestos Abatement-Pool Walls          | 150,000   |
| Skyview High School        | 3         | Construct Storage at Loading Dock      | 40,000    |
| McNeil Canyon Elem. School | 1         | Replace Waste Treatment System         | 1,155,000 |
| Tustumena Elem. School     | 2         | Upgrade Emergency Generator            | 55,000    |
| Ninilchik ElemHigh school  | 2         | Second Boiler Replacement              | 14,000    |
| Voznesenka School          | 2         | Portable Addition                      | 30,000    |

Total \$2,258,000

\* Category 1: Life Safety
Category 2: Maintenance
Category 3: Recognized Needs

School Projects continued on next page.

## 1. Prioritized Maintenance Projects for Public Schools and Facilities.

| 1998 House District | 8 Capital Improvement | Projects in Priority Order: |
|---------------------|-----------------------|-----------------------------|
|---------------------|-----------------------|-----------------------------|

| Facility                        | Category* | Project                       | Cost    |
|---------------------------------|-----------|-------------------------------|---------|
| District Wide                   | 1         | Asbestos Abatement: Summer 98 | 40,000  |
| District Wide                   | 1         | Lead - Copper Alleviation     | 20,000  |
| Seward High School              | 1         | Pool Renovation               | 850,000 |
| Soldotna High School            | 2         | Reroof Section A & B          | 451,000 |
| Soldotna High School            | 2         | Reroof Section F & C          | 460,000 |
| Soldotna Middle School          | 3         | Add lockers- (overcapacity)   | 10,000  |
| Soldotna High School            | 1         | Abate Gym Floor and Replace   | 91,000  |
| Moose Pass Elem. School         | 1         | Water Purification System     | 15,000  |
| Seward High School              | 2         | Reroof Auditorium & Shops     | 40,000  |
| Seward High School              | 2         | Reroof Jr. High Gym           | 60,000  |
| District Wide                   | 2         | Carpet Replacement            | 322,000 |
| District Wide                   | 1         | Playground Safety Upgrades    | 33,000  |
| Soldotna High School            | 2         | Reroof Section H              | 450,000 |
| Redout Elem. School             | 2         | Reroof Sections A & B         | 305,000 |
| Moose Pass Elem. School         | 1         | Upgrade Water Piping System   | 10,000  |
| Redout Elem. School             | 1         | Add Electrical at Classrooms  | 29,000  |
| Soldotna Elem. School           | 2         | Reroof Sections A & B         | 315,000 |
| Seward High School              | 1         | Replace Bleachers             | 99,000  |
| Soldotna High School            | 1         | Magnetic Firedoor Holders     | 22,000  |
| Soldotna Middle School          | 2         | Refinish Gym Floors           | 28,000  |
| Sterling Elem. School           | 2         | Reroof Section A              | 59,000  |
| School District. Warehouse      | 3         | Walk-in Freezer Addition      | 275,000 |
| Seward High School              | 2         | Upgrade Heating Controls      | 41,000  |
| School District. Maint. Shop    | 1         | Replace Fire Alarm System     | 22,000  |
| Redout Elem. School             | 3         | Gym Storage Expansion         | 300,000 |
| School District. Maint. Shop    | 1         | Oil Separator and Leachfield  | 30,000  |
| Soldotna Middle School          | 2         | Replace Intercom              | 13,000  |
| Seward Elem. School             | 2         | Fuel Oil Daytank and Lines    | 15,000  |
| Seward High School              | 2         | Reseal Track and Stripe       | 18,000  |
| Seward Elem. School             | 2         | Replace Roof Pavers           | 13,000  |
| Soldotna Elem. School           | 2         | Renovate Gym Lighting         | 10,000  |
| Redout Elem. School             | 2         | Boiler Replacements (x2)      | 68,000  |
| Soldotna High School            | 2         | Upgrade Heating Controls      | 10,000  |
| Soldotna High School            | 2         | Boiler Replacements (x2)      | 193,000 |
| School District. Central Office | 2         | Outside Perimeter Lighting    | 25,000  |

Total \$4,742,000

\* Category 1: Life Safety
Category 2: Maintenance
Category 3: Recognized Needs

School Projects continued on next page.

## 1. Prioritized Maintenance Projects for Public Schools and Facilities.

#### 1998 House District 9 Capital Improvement Projects in Priority Order:

| Facility                    | Category* | Project                                | Cost    |
|-----------------------------|-----------|--|---------|
| District Wide               | 1         | Asbestos Abatement- Sum. 98            | 40,000  |
| District Wide               | 1         | Lead - Copper Alleviation              | 20,000  |
| North Star Elem. School     | 1         | Walkway Safety Awning                  | 35,000  |
| Mt. View Elem. School       | 1         | Walkway Safety Awning                  | 35,000  |
| Kenai Middle School         | 2         | Abate Asbestos & Replace Pipe Fittings | 46,000  |
| District Wide               | 2         | Carpet Replacement                     | 299,000 |
| Kenai Central High School   | 1         | Crosswalk&Lights to Voc. Ed. Bldg.     | 80,000  |
| Nikiski Elem. School        | 2         | Reroof Section B                       | 96,000  |
| Sears Elem. School          | 1         | Abate Sheet Flooring & Replace         | 25,000  |
| Kenai Central High School . | 2         | Insulate Exterior Walls                | 500,000 |
| District Wide               | 1         | Playground Safety Upgrades             | 33,000  |
| Nikiski High School         | 2         | Suppress Water Hammer                  | 20,000  |
| Nikiski High School         | 1         | Vandalism Control                      | 20,000  |
| Kenai Middle School         | 2         | Replace intercom System                | 17,000  |
| Nikolaevsk School           | 1         | Fence Playground and General Bldg.     | 17,000  |
| Nikolaevsk School           | 2         | Replace Falling Storage Bldg.          | 55,000  |
| Sears Elem. School          | 3         | Reconstruct Office - Library           | 200,000 |
| Kenai Central High School   | 2         | Replace Emergency Generator            | 17,000  |
| Sears Elem. School          | 1         | Abate Piping Insulation & Replace      | 20,000  |
| Nikiski Elem. School        | 1         | Handicap Toilet Room Upgrades          | 20,000  |
| Nikiski High School         | 2         | Reseal Track and Restripe              | 18,000  |
| Sears Elem. School          | 3         | Construct Storage Building             | 60,000  |
| Sears Elem. School          | 1 .       | Expand Parking Lot                     | 70,000  |
| Sears Elem. School          | 2         | Replace Cabinets at Outside Walls      | 40,000  |

Total \$1,783,000

\* Category 1: Life Safety
Category 2: Maintenance
Category 3: Recognized Needs

## KENAI PENINSULA BOROUGH LEGISLATIVE PRIORITIES FOR 1998

# 2. State-Maintained Roads Not prioritized, projects are listed in alphabetical order.

A. The Kenai Peninsula Borough continues to endorse and support the following projects currently part of the State Transportation Improvement Program (STIP):

| Road (Location) and Project  | <u>Length</u> | Cost<br>( <u>Million</u> ) | State<br>STIP* |
|--|---------------|----------------------------|----------------|
| East End Road (MP 0 to MP 22 ) Design and construction   | 22 miles      | \$ 32.6                    | СТР            |
| Forest Drive/Redoubt Avenue (Kenai) Rehabilitation   | 2.0 miles     | \$ 6.2                     | CTP            |
| Funny River Road (KPB)  Design and construction  | 10.2 miles    | \$ 4.0                     | СТР            |
| Kalifornsky Beach Road (MP 16.4 - 22.4)  Design and construction (Includes HSIP at Gaswell Road intersection   | 6.0 miles     | \$ 5.0                     | СТР            |
| Kenai River Crossing at Funny River  |               |                            |                |
| Right of way, design, construction   | Bridge        | \$ 9.2                     | CTP            |
| Lake Street Intersection (Homer) Rehabilitation and Safety Improvements at Pioneer Avenue Intersection. Design, right of way, construction to include sidewalks on both sides. |               | \$1.5                      | CTP            |

<sup>\*</sup> CTP = Community Transportation Program NHSP = National Highway System Program

- State-Maintained Roads (Continued)
   Not prioritized, projects are listed in alphabetical order.
  - A. The Kenai Peninsula Borough continues to endorse and support the following projects currently part of the State Transportation Improvement Program (STIP):

| Cos        | t | State  |
|------------|---|--------|
| / B. 4**** |   | CTID + |

Road (Location) and Project

**Length** 

(Million)

STIP\*

Seward Highway (MP 0 to MP 36).

**NHSP** 

DOT/PF is encouraged to proceed with this project for rehabilitation and improvements on the Seward Highway from MP 0 (Seward) to MP 36 (junction with Sterling Highway). However, consideration should also be given to hazardous mitigation measures that might be taken to protect bridges in this area from future flood damage.

| Seward Highway<br>MP 0 to 8   | Rehabilitation Seward to Grouse Creek Canyon Design, right of way, construction      | \$9,780,000 FFY 01  |
|-------------------------------|--|---|
| Seward Highway<br>MP 13 to 18 | Rehabilitation<br>Mile 13 Summit to Snow River<br>Design, right of way, construction | \$250,000 FFY 98<br>\$6,500,000 FFY 99                      |
| Seward Highway<br>MP 18 to 25 | Snow River to Falls Creek Design, right of way, construction                         | \$200,000 FFY 99<br>\$1,500,000 FFY 00<br>\$3,250,000 FF 01 |
| Seward Highway<br>MP 25 to 30 | Rehabilitation<br>Falls Creek thru Moose Pass<br>Design, right of way, construction  | \$8,100,000 FFY 02  |
| Seward Highway<br>MP 30 to 36 | Rehabilitation<br>Moose Pass to Sterling "Y"<br>Design, right of way, construction   | \$100,000 FFY 02<br>\$2,600,000 FFY 03                      |
| Seward Highway<br>MP 8 to 13  | Rehabilitation<br>Grouse Creek Canyon<br>Design, right of way, construction          | \$500,000 FFY 98<br>\$10,000,000 FFY 00                     |

<sup>\*</sup> CTP = Community Transportation Program NHSP = National Highway System Program

State-Maintained Roads (Continued)
 Not prioritized, projects are listed in alphabetical order.

B. The Kenai Peninsula Borough would like the following roads to be incorporated under the STIP when the State Transportation Needs and Priorities are next evaluated:

| the 3111 When the State Transportation Need   | as una i montres ure i | Cost               | State |  |
|---|------------------------|--------------------|-------|--|
| Road (Location) and Project   | <u>Length</u>          | ( <u>Million</u> ) | STIP* |  |
| Big Eddy Road (Soldotna)<br>Right of way, design, construction  | 1.4 miles              | \$ 1.4             | CTP   |  |
| Ciechanski Road - Phase II Paving from existing pavement to State par   | 1.8 miles<br>k         | \$ 1.3             | CTP   |  |
| Coho Loop Road (Kasilof)<br>Rehabilitate and paving   |                        |                    | CTP   |  |
| Kenai Spur Highway (MP 10-32)<br>Resurface  | 22 miles               | \$4.9              | NHSP  |  |
| North Fork Road (to Nikolaevsk)  Design and construction to widen and improve alignment from end of current pavement to Nikolaevsk Road   |                        |                    |       |  |
| Pioneer Avenue (Homer) Resurface from Sterling Highway to Lake St   | reet                   |                    | CTP   |  |
| Salmon Creek Road (Cemetery Road)<br>(MP 0 - Nash Road) (Seward)<br>Upgrade and paving  | .9 miles               |                    | СТР   |  |
| Scout Lake Loop Road (Sterling) Design and construction   | 3.8 miles              | \$4.0              | CTP   |  |
| West Homer Elementary School Zone [1] Flashing yellow safety lights on Sterling Highway to clearly identify the West Homer Elementary School zone. [1] The KPB is willing to fund the installation of these safety lights; but prior authorization from DOT/PF is required. |                        |                    |       |  |

<sup>\*</sup> CTP = Community Transportation Program NHSP = National Highway System Program

## KENAI PENINSULA BOROUGH LEGISLATIVE PRIORITIES FOR 1998 SERVICE AREAS AND COMMUNITIES

Although the Borough Assembly does not approve or disapprove projects for the service areas or unincorporated communities, these items are included here as a matter of reference and information. The amount shown in parenthesis is the total project cost. In many cases, the service area or community has dedicated matching funds towards the project, thereby reducing the amount requested from the State.

#### **SERVICE AREAS**

Anchor Point Fire & Emergency Pave area around fire station (\$20,000)

Bear Creek Fire Service Area Basic life support unit (\$150,000)

New underground reservoir (\$20,000)

Central Emergency Services Rural water supply (\$43,159)

Central Peninsula Hospital No projects identified

Nikiski Fire Service Area Emergency Access Route (\$499,500)

Ambulance (\$86,500)

Nikiski Senior Service Area Construction of Garage/Workshop (\$40,000)

North Peninsula Recreation No projects identified

KPB Road Service Area Bridge Improvements (\$168,255)

South Peninsula Hospital Pave Parking Lots (\$35,000)

#### **COMMUNITIES**

Anchor Point Completion of Anchor Point Senior Center (\$32,218)

Safety Paths north and south of Anchor Point and to the beach through

Anchor River Recreation Area. (Unknown)

Pave Milo Fritz Road (\$420,000)

Cooper Landing Ambulance and Equipment (\$111,750)

Community Club Improvements (\$100,000) Upgrade and Extend Safety Path (\$80,000)

Funny River Funny River Road (\$3,750,000)

Funny River Bridge (\$9,000,000)

Halibut Cove No projects identified

Hope No projects identified

Lowell Point Sewer Feasibility Study (\$75,000)

Moose Pass No projects identified

Nanwalek No projects identified

Nikiski Spur Highway safety project at Nikiski Beach Access Road (unknown)

Emergency Access Route improvements (\$499,500)

Nikolaevsk Fire truck and station house (unknown)

Nikolaevsk Road improvements (\$1,180,000) North Fork Road improvements (unknown)

Ninilchik Intersection lighting (\$100,000)

Safety paths (\$625,000)

Port Graham Water treatment plant (\$168,925)

Pump house and water storage tank (\$356,025)

Sterling Improvements to Community Hall and infrastructure (\$100,000)

Tyonek Replacement of fire hydrants (\$90,000)

Fire station renovation (\$61,600)